IN THE UNITED STATES COURT OF APPEALS FOR THE DISTRICT OF COLUMBIA CIRCUIT

09-5428

ANTHONY C. ROTH, on behalf of Lester L. Bower, Jr, Appellant,

v.

UNITED STATES DEPARTMENT OF JUSTICE, Appellee,

ON APPEAL FROM THE UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

APPENDIX

Peter Buscemi Grace E. Speights Anthony C. Roth MORGAN, LEWIS & BOCKIUS LLP 1111 Pennsylvania Ave., NW Washington, D.C. 20004 (202) 739-5190

Filed: 09/23/2010

Attorneys for Appellant Anthony C. Roth, on behalf of Lester L. Bower, Jr.

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APPEAL, CLOSED, TYPE-I

U.S. District Court District of Columbia (Washington, DC) CIVIL DOCKET FOR CASE #: 1:08-cv-00822-ESH

ROTH v. UNITED STATES DEPARTMENT OF JUSTICE Date Filed: 05/12/2008

Assigned to: Judge Ellen S. Huvelle

Case in other court: U. S. Court of Appeals - DC Circuit,

09-05428

Cause: 05:552 Freedom of Information Act

Date Terminated: 09/24/2009

Jury Demand: None

Filed: 09/23/2010

Nature of Suit: 895 Freedom of

Information Act

Jurisdiction: U.S. Government

Defendant

Plaintiff

ANTHONY C. ROTH

on behalf of Lester L. Bower, Jr.

represented by Anthony Craig Roth

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Filed: 09/23/2010 Page 4 of 171 Page 2 of 8

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V.

Defendant

UNITED STATES DEPARTMENT OF JUSTICE

represented by Rhonda C. Fields

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LEAD ATTORNEY ATTORNEY TO BE NOTICED

#	Docket Text
1	COMPLAINT against UNITED STATES DEPARTMENT OF JUSTICE (Filing fee \$ 350, receipt number 4616012297) filed by ANTHONY C. ROTH. (Attachments: # 1 Civil Cover Sheet)(jf,) (Entered: 05/14/2008)
	SUMMONS (3) Issued as to UNITED STATES DEPARTMENT OF JUSTICE, U.S. Attorney and U.S. Attorney General. (jf,) (Entered: 05/14/2008)
2	MOTION to Expedite Schedule by ANTHONY C. ROTH (Attachments: # 1 Text of Proposed Order)(Niosi, Corinne) (Entered: 05/30/2008)
<u>3</u> .	NOTICE of Appearance by Anthony Craig Roth on behalf of ANTHONY C. ROTH (Roth, Anthony) (Entered: 06/02/2008)
	2

h					
06/02/2008	4	NOTICE of Appearance by Grace E. Speights on behalf of ANTHONY C. ROTH (Speights, Grace) (Entered: 06/02/2008)			
06/02/2008	<u>5</u>	NOTICE of Appearance by Peter Buscemi on behalf of ANTHONY C. ROTH (Buscemi, Peter) (Entered: 06/02/2008)			
06/12/2008	6 STATUS REPORT by UNITED STATES DEPARTMENT OF JUSTIC (Attachments: # 1 Exhibits 101-112, # 2 Ex 113, # 3 Exhibits 1-3, # 4 DO declaration)(Fields, Rhonda) (Entered: 06/12/2008)				
06/12/2008	7	Memorandum in opposition to re 2 MOTION to Expedite Schedule filed by UNITED STATES DEPARTMENT OF JUSTICE. (Attachments: # 1 Exhibits 101-112, # 2 Ex 113 party index query, # 3 Exhibits 1-3, # 4 DOJ declaration, # 5 Text of Proposed Order)(Fields, Rhonda) (Entered: 06/12/2008)			
06/13/2008	8	ANSWER to 1 Complaint by UNITED STATES DEPARTMENT OF JUSTICE. Related document: 1 Complaint filed by ANTHONY C. ROTH. (Fields, Rhonda) (Entered: 06/13/2008)			
06/17/2008		MINUTE ORDER: Based on the Court's conference call of June 13, 2008 with counsel for the parties, plaintiff's Motion for Expedited Schedule 2 is denied as moot. Signed by Judge Ellen S. Huvelle on 6/17/2008. (VT) (Entered: 06/17/2008)			
06/17/2008	9	NOTICE of Appearance by Rhonda C. Fields on behalf of UNITED STATES DEPARTMENT OF JUSTICE (Fields, Rhonda) (Entered: 06/17/2008)			
07/07/2008	10	NOTICE of Recent Development by ANTHONY C. ROTH (Attachments: # 1 Exhibit A)(Niosi, Corinne) (Entered: 07/07/2008)			
08/22/2008	11	STATUS REPORT by ANTHONY C. ROTH. (Niosi, Corinne) (Entered: 08/22/2008)			
11/19/2008		MINUTE ORDER. Based on a conference call on November 19, 2008, the following briefing schedule has been established: defendant's motion for summary judgment is due by January 30, 2008; plaintiff's opposition is due by March 2, 2008; defendant's reply is due by March 17, 2008. Signed by Judge Ellen S. Huvelle on November 19, 2008. (lcesh1) (Entered: 11/19/2008)			
11/20/2008		Set/Reset Deadlines: Summary Judgment motions due by 1/30/2009. Response to Motion for Summary Judgment due by 3/2/2009. Reply to Motion for Summary Judgment due by 3/17/2009. (gdf) (Entered: 11/20/2008)			
11/20/2008		MINUTE ORDER. The briefing schedule is amended as follows: defendant's motion for summary judgment is due by January 30, 2009; plaintiff's opposition is due by March 2, 2009; defendant's reply is due by March 17, 2009. Signed by Judge Ellen S. Huvelle on November 20, 2008. (lcesh1) (Entered: 11/20/2008)			
11/24/2008		Set/Reset Deadlines: Summary Judgment motions due by 1/30/2009. Response to Motion for Summary Judgment due by 3/2/2009. Reply to Motion for Summary Judgment due by 3/17/2009. (gdf) (Entered: 11/24/2008)			
01/29/2009	12	MOTION for Extension of Time to file dispositive motion, opposition and			

		reply by UNITED STATES DEPARTMENT OF JUSTICE (Attachments: # 1 Text of Proposed Order)(Fields, Rhonda) (Entered: 01/29/2009)
01/30/2009		MINUTE ORDER granting 12 defendant's Consent Motion for Extension of Time. Defendant shall file its dispositive motion on or before February 4, 2009; plaintiff shall file his opposition on or before March 9, 2009; and defendant shall file its reply on or before March 24, 2009. Signed by Judge Ellen S. Huvelle on 1/30/2009. (VT) (Entered: 01/30/2009)
02/03/2009		Set/Reset Deadlines: Dispositive Motions due by 2/4/2009. Response to Dispositive Motions due by 3/9/2009. Reply to Dispositive Motions due by 3/24/2009. (gdf) (Entered: 02/03/2009)
02/04/2009	13	Consent MOTION for Extension of Time to file dispositive motion, MOTION for Extension of Time to File Response/Reply by UNITED STATES DEPARTMENT OF JUSTICE (Attachments: # 1 Text of Proposed Order) (Fields, Rhonda) (Entered: 02/04/2009)
02/05/2009		MINUTE ORDER granting 13 defendant's Consent Motion for Extension of Time. Defendant shall file its dispositive motion on or before February 6, 2009. Plaintiff shall file his opposition on or before March 11, 2009. Defendant shall file its reply on or before March 26, 2009. Signed by Judge Ellen S. Huvelle on 2/5/2009. (VT) (Entered: 02/05/2009)
02/06/2009		Set/Reset Deadlines: Dispositive Motions due by 2/6/2009. Response to Dispositive Motions due by 3/11/2009. Reply to Dispositive Motions due by 3/26/2009. (gdf) (Entered: 02/06/2009)
02/06/2009	14	NOTICE OF BULKY FILING re <u>15</u> MOTION for Summary Judgment by UNITED STATES DEPARTMENT OF JUSTICE (Fields, Rhonda) Modified on 2/9/2009 (jf,). (Entered: 02/06/2009)
02/06/2009	<u>15</u>	MOTION for Summary Judgment by UNITED STATES DEPARTMENT OF JUSTICE (Attachments: # 1 Hardy Dec, # 2 Text of Proposed Order)(Fields, Rhonda) (Entered: 02/06/2009)
03/06/2009	16	Joint MOTION for Order <i>Modifying Briefing Schedule</i> by ANTHONY C. ROTH, UNITED STATES DEPARTMENT OF JUSTICE (Attachments: # 1 Text of Proposed Order)(Niosi, Corinne) (Entered: 03/06/2009)
03/06/2009		MINUTE ORDER granting 16 the parties' Joint Motion for Order Modifying Briefing Schedule. Plaintiff shall file his opposition to defendant's motion for summary judgment on or before April 3, 2009, and defendant shall file its reply on or before April 20, 2009. Signed by Judge Ellen S. Huvelle on 3/6/2009. (VT) (Entered: 03/06/2009)
03/06/2009		Set/Reset Deadlines: Response to Motion for Summary Judgment due by 4/3/2009. Reply to Motion for Summary Judgment due by 4/20/2009. (tr) (Entered: 03/06/2009)
04/03/2009	<u>17</u>	Memorandum in opposition to re 15 MOTION for Summary Judgment and in Support of Cross Motion for a More Particularlized Vaughn Index or In Camera Review, and Response to Defendant's Statement of Material Facts Not in Dispute filed by ANTHONY C. ROTH. (Attachments: # 1 Exhibit A-H, # 2

		Declaration Anthony C. Roth, # 3 Declaration Linda Sikes)(Niosi, Corinne) (Entered: 04/03/2009)
04/03/2009	18	Cross MOTION for Order For More Particularized Vaugh Index or In Camera Review of Withheld and Redacted Documents by ANTHONY C. ROTH (Attachments: # 1 Text of Proposed Order)(Niosi, Corinne) (Entered: 04/03/2009)
04/17/2009	19	Consent MOTION for Extension of Time to File Response/Reply as to 18 Cross MOTION for Order For More Particularized Vaugh Index or In Camera Review of Withheld and Redacted Documents, 15 MOTION for Summary Judgment by UNITED STATES DEPARTMENT OF JUSTICE (Attachments: # 1 Text of Proposed Order)(Fields, Rhonda) (Entered: 04/17/2009)
04/17/2009		MINUTE ORDER granting 19 Defendant's Consent Motion for Extension of Time. Defendant shall file its reply in support of its motion for summary judgment and opposition to plaintiff's cross-motion on or before June 4, 2009. Signed by Judge Ellen S. Huvelle on 4/17/2009. (VT) (Entered: 04/17/2009)
04/21/2009		Set/Reset Deadlines: Response to Cross Motions due by 6/4/2009. Reply to Motion for Summary Judgment due by 6/4/2009. (gdf) (Entered: 04/21/2009)
06/04/2009	20	Consent MOTION for Extension of Time to File Response/Reply as to 18 Cross MOTION for Order For More Particularized Vaugh Index or In Camera Review of Withheld and Redacted Documents, 15 MOTION for Summary Judgment by UNITED STATES DEPARTMENT OF JUSTICE (Attachments: # 1 Text of Proposed Order)(Fields, Rhonda) (Entered: 06/04/2009)
06/04/2009		MINUTE ORDER granting 20 defendant's Consent Motion for Extension of Time. Defendant shall file its reply in support of its motion for summary judgment and opposition to plaintiff's cross motion on or before June 8, 2009. Plaintiff shall file his reply on or before June 22, 2009. Signed by Judge Ellen S. Huvelle on 6/4/2009. (VT) (Entered: 06/04/2009)
06/08/2009	21	REPLY to opposition to motion re 18 Cross MOTION for Order For More Particularized Vaugh Index or In Camera Review of Withheld and Redacted Documents, 15 MOTION for Summary Judgment Reply to Plaintiff's Opposition to defendant's motion for summary judgment and Opposition to plaintiff's cross motion filed by UNITED STATES DEPARTMENT OF JUSTICE. (Attachments: # 1 Statement of Facts, # 2 Hardy Dec 2, # 3 Hardy Dec 2 Exhibits part 1, # 4 Hardy Dec 2 exhibits part 2, # 5 Hardy Dec 2 Exhibits part 3, # 6 OIP Guidance, # 7 Text of Proposed Order)(Fields, Rhonda) (Entered: 06/08/2009)
06/09/2009		Reset Deadlines: Replies due by 6/22/2009. (tj) (Entered: 06/09/2009)
06/22/2009	<u>22</u>	Consent MOTION for Extension of Time to File Response/Reply as to 18 Cross MOTION for Order For More Particularized Vaugh Index or In Camera Review of Withheld and Redacted Documents by ANTHONY C. ROTH (Attachments: # 1 Text of Proposed Order)(Niosi, Corinne) (Entered: 06/22/2009)
06/22/2009		MINUTE ORDER granting 22 plaintiff's Consent Motion for Extension of

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		Time to File Reply Brief. Plaintiff shall file his reply in support of his cross motion on or before July 1, 2009. Signed by Judge Ellen S. Huvelle on 6/22/2009. (VT) (Entered: 06/22/2009)
06/22/2009		Reset Deadlines: Replies due by 7/1/2009. (tj) (Entered: 06/22/2009)
07/01/2009	23	REPLY to opposition to motion re 18 Cross MOTION for Order For More Particularized Vaugh Index or In Camera Review of Withheld and Redacted Documents filed by ANTHONY C. ROTH. (Niosi, Corinne) (Entered: 07/01/2009)
07/07/2009		MINUTE ORDER: The Court held a conference call with the parties this date to discuss the pending motions. The parties are ordered to review the documents at issue in an effort to reduce the contested documents. They are to report back to the Court on their efforts by conference call on July 29, 2009, at 12:00 p.m. Signed by Judge Ellen S. Huvelle on 7/7/2009. (VT) (Entered: 07/07/2009)
07/10/2009		Set/Reset Deadlines/Hearings: Telephone Conference set for 7/29/2009 at 12:00 PM in Chambers before Judge Ellen S. Huvelle. (gdf) (Entered: 07/10/2009)
07/29/2009		MINUTE ORDER: Based on a conference call this date, defendant shall produce additional documents on or before August 10, 2009, and defendant has agreed that it will only redact Privacy Act information (i.e., name, address, date of birth, social security number, medical information) from these documents. Second, the parties shall file a joint status report on or before August 14, 2009, that specifies what documents or categories of documents are still in dispute with respect to the three categories that were discussed on the phone call, the number of documents at issue in the first two categories, and the exemptions that are being invoked. A conference call is hereby scheduled for August 18, 2009, at 11:00 a.m. Signed by Judge Ellen S. Huvelle on 7/29/2009. (VT) (Entered: 07/29/2009)
08/03/2009		Set/Reset Deadlines/Hearings: Joint Status Report due by 8/14/2009. Telephone Conference set for 8/18/2009 a 11:00 AM in Chambers before Judge Ellen S. Huvelle. (gdf) (Entered: 08/03/2009)
08/14/2009	<u>24</u>	STATUS REPORT <i>Joint Status Report</i> by ANTHONY C. ROTH, UNITED STATES DEPARTMENT OF JUSTICE. (Niosi, Corinne) (Entered: 08/14/2009)
08/19/2009		MINUTE ORDER. For the reasons stated during the August 18, 2009 conference call, the Court grants in part 18 plaintiff's cross motion. On or before August 21, 2009, defendant shall produce for in camera review the documents referenced in the 24 August 14, 2009 status report. On or before August 21, 2009, by letter or email, both parties shall identify the portions of their briefs that address the documents in question. Signed by Judge Ellen S. Huvelle on 08/19/2009. (lcesh1) (Entered: 08/19/2009)
08/21/2009	<u>25</u>	NOTICE OF EX PARTE IN CAMERA SUBMISSION by UNITED STATES DEPARTMENT OF JUSTICE (Fields, Rhonda) (Entered: 08/21/2009)

09/09/2009	<u>26</u>	NOTICE OF WITHDRAWAL OF APPEARANCE as to ANTHONY C. ROTH. Attorney Corinne Anne Niosi terminated. (Niosi, Corinne) (Entered: 09/09/2009)
09/23/2009	27	MEMORANDUM AND OPINION. Signed by Judge Ellen S. Huvelle on 09/23/09. (lcesh1) (Entered: 09/23/2009)
09/23/2009	28	ORDER granting in part and denying in part <u>15</u> Defendant's Motion for Summary Judgment for reasons stated in the accompanying Memorandum Opinion <u>27</u> . Signed by Judge Ellen S. Huvelle on 09/23/09. (lcesh1) (Entered: 09/23/2009)
10/02/2009	<u>29</u>	MOTION for Leave to File surveillance photographs exparte in camera by UNITED STATES DEPARTMENT OF JUSTICE (Attachments: # 1 Text of Proposed Order)(Fields, Rhonda) (Entered: 10/02/2009)
10/02/2009	30	MOTION for Reconsideration re <u>28</u> Order on Motion for Summary Judgment, <u>27</u> Memorandum & Opinion by UNITED STATES DEPARTMENT OF JUSTICE (Attachments: # <u>1</u> Text of Proposed Order)(Fields, Rhonda) (Entered: 10/02/2009)
10/02/2009		MINUTE ORDER granting 29 defendant's Motion for Leave to File Surveillance Photographs Ex Parte In Camera. Defendant shall file the fifteen photographs listed in its motion on or before Friday, October 9, 2009, for in camera review by the Court. The photographs will remain under seal until further notice of the Court. Signed by Judge Ellen S. Huvelle on 10/02/09. (lcesh1) (Entered: 10/02/2009)
10/02/2009		Set/Reset Deadlines: Defendant's Fifteen Surveillance Photographs Ex Parte In Camera due by 10/9/2009. (tr) (Entered: 10/02/2009)
10/06/2009		MINUTE ORDER finding as moot 30 defendant's Motion for Reconsideration. Upon in camera review of the surveillance photographs submitted by defendant, the Court finds that the photographs contain identifying information and thus are appropriately withheld by defendant for the reasons discussed in the Court's September 23, 2009, memorandum opinion. Signed by Judge Ellen S. Huvelle on 10/06/09. (lcesh1) (Entered: 10/06/2009)
10/13/2009	31	Consent MOTION to Stay re 28 Order on Motion for Summary Judgment (partially consented) by UNITED STATES DEPARTMENT OF JUSTICE (Attachments: # 1 Text of Proposed Order)(Fields, Rhonda) (Entered: 10/13/2009)
10/14/2009		MINUTE ORDER granting in part and denying in part 31 defendant's Motion to Stay: it is hereby ORDERED that the judgment entered in this action on September 23, 2009, as modified by the Minute Order of October 6, 2009, is STAYED until December 6, 2009. Signed by Judge Ellen S. Huvelle on October 14, 2009. (AG) (Entered: 10/14/2009)
10/16/2009	<u>32</u>	NOTICE by UNITED STATES DEPARTMENT OF JUSTICE (Fields, Rhonda) (Entered: 10/16/2009)
12/04/2009	<u>33</u>	NOTICE of Appearance by Bradford Anthony Cangro on behalf of ANTHONY C. ROTH (Cangro, Bradford) (Entered: 12/04/2009)
	·	

12/04/2009	34	NOTICE OF APPEAL as to <u>28</u> Order on Motion for Summary Judgment, Order on Motion for Reconsideration, <u>27</u> Memorandum & Opinion by ANTHONY C. ROTH. Filing fee \$ 455, receipt number 0090-2036920. Fee Status: Fee Paid. Parties have been notified. (Cangro, Bradford) (Entered: 12/04/2009)
12/07/2009	35	Transmission of the Notice of Appeal, Order Appealed, and Docket Sheet to US Court of Appeals. The Court of Appeals fee was paid this date re 34 Notice of Appeal,. (znmw,) (Entered: 12/07/2009)
12/07/2009		USCA Case Number 09-5428 for <u>34</u> Notice of Appeal, filed by ANTHONY C. ROTH. (znmw,) (Entered: 12/07/2009)

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PACER Login:	ml0900	Client Code:					
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Billable Pages:	5	Cost:	0.40				

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UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

ANTHONY C. ROTH, on behalf of Lester L. Bower, Jr., 1111 Pennsylvania Avenue, NW Washington, DC 20004,))))
Plaintiff,)
) Civil Action No.
v.)
)
UNITED STATES DEPARTMENT)
OF JUSTICE,)
950 Pennsylvania Avenue, NW)
Washington, DC 20530,)
Defendant.)
)

COMPLAINT FOR INJUNCTIVE RELIEF UNDER THE FREEDOM OF INFORMATION ACT

1. Plaintiff Anthony C. Roth, on behalf of Lester Leroy Bower, Jr., brings this action against Defendant United States Department of Justice under the Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, as amended, to enjoin Defendant from improperly withholding from Plaintiff records of the United States Department of Justice.

JURISDICTION AND VENUE

- 2. This Court has jurisdiction over this action pursuant to 5 U.S.C. § 552(a)(4)(B).
- 3. Venue in the District of Columbia is proper under 5 U.S.C. § 552(a)(4)(B).

PARTIES

4. Plaintiff Anthony C. Roth is an attorney who, on behalf of his client, Lester Leroy
Bower, Jr., has requested and has been refused access to records of the United States Department

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of Justice and its components, the Federal Bureau of Investigation ("FBI") and the Executive Office of United States Attorneys ("EOUSA"). Mr. Bower is a death-row inmate in Livingston, Texas. On April 22, 2008, a death warrant was signed by the Texas state court for Mr. Bower to be executed on July 22, 2008.

5. Defendant United States Department of Justice, is an agency within the meaning of 5 U.S.C. § 552(f), is subject to the requirements of the FOIA, and controls the FBI and the EOUSA, both of which are components of Defendant. Plaintiff sent his FOIA requests to these components and these components have improperly withheld the records at issue here.

FACTUAL ALLEGATIONS

- 6. Mr. Bower was convicted in April 1984 in *State v. Bower*, Nos. 33426-29, 15th

 Judicial District Court, Grayson County, Texas, for four murders committed on October 8, 1983.

 The investigation that culminated in Mr. Bower's arrest was conducted not only by the local authorities but by the FBI as well because the local authorities originally believed that the murders were gang and drug related. The case against Mr. Bower was prosecuted not only by the local district attorney but also the U.S. Attorney's Office as a part of a coordinated program of prosecution on both State and Federal levels.
- 7. After exhausting his direct appeals, in 1989, Mr. Bower filed a petition for writ of habeas corpus in Texas state trial court and in the Texas Court of Criminal Appeals ("State Petition"). Shortly after he filed this State Petition, a witness came forth and identified four men, none of them having any connection to Mr. Bower, as the real perpetrators of the murders for which Mr. Bower was convicted. (Due to safety concerns for this witness, the habeas courts permitted the witness to be referred to as "Witness No. 1.") Witness No. 1 provided an affidavit

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about these four men and indicated that—contrary to the prosecution's theory—the murders were drug-related. Bower's habeas counsel investigated Witness No. 1's statements, including talking to the four men identified as the real perpetrators, and provided to the state courts additional affidavits of an investigator, which corroborated Witness No. 1's sworn statements. Despite the evidence of his actual innocence, both state courts refused to provide Mr. Bower with any discovery, refused to hold an evidentiary hearing, and then denied the petition.

- 8. In 1992, Mr. Bower filed a petition for writ of habeas corpus in U.S. District Court for the District of Texas ("Federal Petition"). He supported his Federal Petition with the affidavit of Witness No. 1 and investigator affidavits, as well as other affidavits. One of these additional affidavits was the sworn statement of a close friend of one of the murder victims. (The habeas courts permitted this witness to be referred to as "Witness No. 4" due to concerns for the safety of this witness.) In his affidavit, Witness No. 4 stated that he had met Witness No. 1 in 1984 in a recovery meeting of Narcotics Anonymous, and that at one of these meetings in 1984, Witness No. 1 had told him that her boyfriend was responsible for the four 1983 Grayson County murders and that the murders had been drug-related. Both Witness No. 1 and Witness No. 4 testified at an evidentiary hearing in 2000 before the court in the Eastern District of Texas. Other witnesses who testified at the evidentiary hearing provided additional support that the murders were drug-related and had nothing to do with Mr. Bower.
- 9. During the proceedings relating to the Federal Petition, Mr. Bower learned that although the state prosecutor claimed to have turned over his entire investigative file to Mr. Bower's trial counsel, those files did not include all of the information possessed by the FBI and the U.S. Attorney's Office. Through his habeas counsel's investigation, Mr. Bower learned that

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the FBI and the U.S. Attorney's Office had additional, exculpatory materials relating to the investigation of the October 8, 1983 murders that were never produced to trial counsel. The evidence that Mr. Bower developed showed that in the months following the murders, the FBI and the local authorities developed evidence that the murders had been related to gambling or narcotics—contrary to the theory presented at trial—and developed evidence that undermined claims made by the prosecutor relating to the ammunition used in the murders. This evidence was never provided to Mr. Bower's trial counsel, in violation of *Brady v. Maryland*, 373 U.S. 83 (1963).

- 10. Despite the evidence of actual innocence and the *Brady* violation, the district court in the Eastern District of Texas denied Mr. Bower discovery to support his Federal Petition, and denied the petition. The Fifth Circuit affirmed the district court's decision to deny the Federal Petition, and the Supreme Court denied certiorari.
- 11. In the meantime, Mr. Bower served FOIA requests to obtain information that would further support his claim of innocence and *Brady* violation. The FBI and the EOUSA, however, have not complied with the required deadlines under FOIA. Now Texas has set a July 22, 2008 execution date for Mr. Bower, despite there never having been an opportunity for Mr. Bower to prove his innocence by taking discovery regarding the real murderers and without the opportunity to learn the details of the exculpatory evidence that has been withheld by the FBI and the United States Attorney's Office.

FBI Files Relating to Jerry Buckner, Brett "Bear" Leckie, Chestley Galen Gordon, Lynn Langford, and Robert "Rocky" T. Ford

12. On January 3, 2008, Plaintiff requested by letter, on behalf of his client, Lester Leroy Bower, Jr., pursuant to 5 U.S.C. § 552(a)(3), disclosure of any and all records in the files of the

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FBI, a component of Defendant United States Department of Justice, pertaining to Jerry Buckner ("Buckner"), Brett "Bear" Leckie ("Leckie"), Chestley Galen Gordon ("Gordon"), Lynn Langford ("Langford"), and Robert "Rocky" T. Ford ("Ford"). Mr. Buckner was trial counsel to Mr. Bower and Leckie, Gordon, Langford, and Ford are the four men who Witness No. 1 identified as the real killers.

- 13. On January 28, 2008, Plaintiff received a letter dated January 23, 2008 from David M. Hardy, Section Chief, Records Information and Dissemination Section of the Records Management Division denying disclosure of any information regarding Buckner, Leckie, Gordon, Langford, and Ford on the ground that without proof of death or a notarized authorization, disclosure of law enforcement records or information about another private citizen was exempted from disclosure pursuant to Exemptions (6) and (7)(C) of the Freedom of Information Act, 5 U.S.C. § 552.
- 14. On March 21, 2008, Plaintiff appealed from the FBI's refusal to determine whether it possessed any records pertaining to Buckner, Leckie, Gordon, Langford, or Ford.
- 15. On March 26, 2008, the United States Department of Justice, Office of Information and Privacy ("OIP"), received Plaintiff's letter of appeal, and sent Plaintiff a letter dated March 28, 2008, advising him that due to a backlog of pending appeals, there would be an unspecified period of "delay" before the OIP would reach a decision regarding Plaintiff's appeal.
- 16. By the terms of 5 U.S.C. § 552(a)(6)(A)(ii), the agency response to Plaintiff's March 21, 2008 appeal was due on April 23, 2008, 20 days from the receipt of the appeal. Plaintiff has not yet received a ruling on this appeal.

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17. By the terms of 5 U.S.C. § 552(a)(6)(C)(i), Plaintiff is deemed to have exhausted his administrative remedies by reason of Defendant's failure to meet the time limits set out in 5 U.S.C. § 552(a)(6)(A)(ii).

FBI Files HQ 163-18573, DL 179B-97 and DL 62D-5174

- 18. On January 3, 2008, Plaintiff requested by letter, on behalf of his client, Lester Leroy Bower, Jr., pursuant to 5 U.S.C. § 552(a)(3), disclosure of any and all records in the files of the FBI, a component of Defendant United States Department of Justice, pertaining to FBI File HQ 163-18573. This is a file relating specifically to the investigation of the October 8, 1983 murders.
- 19. On January 3, 2008, Plaintiff requested by letter, on behalf of his client, Lester Leroy Bower, Jr., pursuant to 5 U.S.C. § 552(a)(3), disclosure of any and all records in the files of the FBI, a component of Defendant United States Department of Justice, pertaining to FBI Files DL 179B-97 and DL 62D-5174. These too are files relating specifically to the investigation of the October 8, 1983 murders.
- 20. By letter date January 16, 2008, David M. Hardy, Section Chief, Records
 Information and Dissemination Section of the Records Management Division "acknowledge[d]"
 Plaintiff's January 3, 2008 request for FBI File HQ 163-18573 and indicated that "[w]e are
 searching the indices to our central records system at FBI Headquarters for the information you
 requested, and will inform you of the results as soon as possible."
- 21. By letters dated February 8, 2008, David M. Hardy, Section Chief, Records
 Information and Dissemination Section of the Records Management Division "acknowledge[d]"
 Plaintiff's January 3, 2008 request to the Dallas Field office for FBI File DL 179B-97 and FBI

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File DL 62D-5174, and indicated that "[w]e are searching the indices to our central records system at the Dallas Field Office for the information you requested, and will inform you of the results as soon as possible."

- 22. Although Mr. Hardy's January 16, 2008 letter did not indicate when the FBI received Plaintiff's request for FBI File HQ 163-18573, the FBI had to have received the letter no later than January 16, 2008. Thus, by the terms of 5 U.S.C. § 552(a)(6)(A)(i), the FBI's determination whether to comply with this request was due at the absolute latest on February 14, 2008, 20 days from January 16, 2008. To date, Plaintiff has not received this determination.
- 23. Although Mr. Hardy's February 8, 2008 letters did not indicate when the FBI received Plaintiff's request for either FBI File DL 179B-97 or FBI File DL 62D-5174, the FBI had to receive these letters no later than February 8, 2008. Thus, by the terms of 5 U.S.C. § 552(a)(6)(A)(i), the FBI's determination whether to comply with this request was due at the absolute latest on March 10, 2008, 20 days from February 8, 2008. To date, Plaintiff has not received the determinations.
- 24. By the terms of 5 U.S.C. § 552(a)(6)(C)(i), Plaintiff is deemed to have exhausted his administrative remedies by reason of Defendant's failure to meet the time limits set out in 5 U.S.C. § 552(a)(6)(A)(i).

EOUSA Files

25. On January 3, 2008, Plaintiff requested by letter, on behalf of his client, Lester Leroy Bower, Jr., pursuant to 5 U.S.C. § 552(a)(3), disclosure of any and all records in the files of the EOUSA, a component of Defendant United States Department of Justice, pertaining to (a) *State v. Bower*, Nos. 33426-29, 15th Judicial District Court, Grayson County, Texas (1984); (b) the

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investigation of the October 8, 1983 murders of Bobby Glen Tate, Philip Boyce, Ronald Howard Mayes, or Jerry Mac Brown; (c) FBI Field Office File DL 179B-97; FBI Headquarters File HQ 163-18573; FBI File DL 62D-5174; and FBI File 95-259626.

- 26. By letter dated February 5, 2008, Mr. William G. Stewart II, Acting Assistant Director, EOUSA, Freedom of Information/Privacy Act Staff, advised Plaintiff that Plaintiff's request for records pertaining to (a) *State v. Bower*, Nos. 33426-29, 15th Judicial District Court, Grayson County, Texas (1984) and (b) the investigation of the October 8, 1983 murders of Bobby Glen Tate, Philip Boyce, Ronald Howard Mayes, or Jerry Mac Brown had been assigned Request No. 08-135 and, further, that "the request pertains to state or local matters . . . and, therefore, are outside the scope of the Act." Yet, the FBI and the Office of the U.S. Attorney were an integral part of the investigation of the October 8, 1983 murders and the prosecution of Mr. Bower.
- 27. By letter dated February 5, 2008, Mr. William G. Stewart II, Acting Assistant Director, EOUSA, Freedom of Information/Privacy Act Staff, advised that FBI Field Office File DL 179B-97; FBI Headquarters File HQ 163-18573; FBI File DL 62D-5174; and FBI File 95-259626 were assigned Request No. 08-137 and that these files were "not information maintained by the EOUSA or by the individual United States Attorney's Offices." Again, however, the FBI and the Office of the U.S. Attorney were an integral part of the investigation of the October 8, 1983 murders and the prosecution of Mr. Bower.
- 28. On March 21, 2008, Plaintiff appealed from the response of the EOUSA to Request Nos. 08-135 and 08-137.

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29. On March 28, 2008, the OIP received Plaintiff's March 21, 2008 letter of appeal, and sent Plaintiff letters dated March 28, 2008, advising him that due to a backlog of pending appeals, there would be an unspecified period of "delay" before the OIP would reach a decision regarding Plaintiff's appeal.

- 30. By the terms of 5 U.S.C. § 552(a)(6)(A)(ii), the agency response to Plaintiff's appeal was due on April 23, 2008, 20 days from the receipt of the appeal. Plaintiff has not yet received a ruling on this appeal.
- 31. By the terms of 5 U.S.C. § 552(a)(6)(C)(i), Plaintiff is deemed to have exhausted his administrative remedies by reason of Defendant's failure to meet the time limits set out in 5 U.S.C. § 552(a)(6)(A)(ii).

COUNT I

- 32. Plaintiff incorporates herein by this reference all of the allegations contained in paragraphs 1 through 31.
- 33. Defendant United States Department of Justice has wrongfully withheld the requested agency records pertaining to Buckner, Leckie, Gordon, Langford, and Ford by failing to comply with the statutory time limit for the processing of FOIA appeals.
- 34. Plaintiff has exhausted the applicable administrative remedies with respect to

 Defendant United States Department of Justice's wrongful withholding of the requested records.
- 35. On information and belief, the requested agency records have been improperly withheld in that the FOIA requires their disclosure and they do not fall within any of FOIA's exemptions from required disclosure.

COUNT II

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- 36. Plaintiff incorporates herein by this reference all of the allegations contained in paragraphs 1 through 31.
- 37. Defendant United States Department of Justice has wrongfully withheld the requested agency records pertaining to FBI Files HQ 163-18573, DL 179B-97 and DL 62D-5174 by failing to comply with the statutory time limit for the processing of FOIA requests.
- 38. Plaintiff has exhausted the applicable administrative remedies with respect to

 Defendant United States Department of Justice's wrongful withholding of the requested records.
- 39. On information and belief, the requested agency records have been improperly withheld in that the FOIA requires their disclosure and they do not fall within any of FOIA's exemptions from required disclosure.

COUNT III

- 40. Plaintiff incorporates herein by this reference all of the allegations contained in paragraphs 1 through 31.
- 41. Defendant United States Department of Justice has wrongfully withheld the requested agency records pertaining to (a) *State v. Bower*, Nos. 33426-29, 15th Judicial District Court, Grayson County, Texas (1984); (b) the investigation of the October 8, 1983 murders of Bobby Glen Tate, Philip Boyce, Ronald Howard Mayes, or Jerry Mac Brown; (c) FBI Field Office File DL 179B-97; FBI Headquarters File HQ 163-18573; FBI File DL 62D-5174; and FBI File 95-259626 by failing to comply with the statutory time limit for the processing of FOIA appeals.
- 42. Plaintiff has exhausted the applicable administrative remedies with respect to

 Defendant United States Department of Justice's wrongful withholding of the requested records.

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43. On information and belief, the requested agency records have been improperly withheld in that the FOIA requires their disclosure and they do not fall within any of FOIA's exemptions from required disclosure.

WHEREFORE, Plaintiff requests that this Court:

- (1) Order Defendant United States Department of Justice to process immediately the requested records in their entirety;
- (2) Order Defendant United States Department of Justice, upon completion of such processing, to disclose the requested records in their entirety and make copies available to Plaintiff;
 - (3) Provide for expeditious proceedings in this action;
 - (4) Grant Plaintiff his costs and attorneys fees on this action; and
 - (5) Grant such other and further relief as the Court shall deem just and proper.

Respectfully submitted,

Corinne A. Niosi (#456123)

MORGAN, LEWIS & BOCKIUS LLP

1111 Pennsylvania Avenue, NW

Washington, D.C. 20004

(202) 739-5824

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Filed 05/12/08 Page 1 of 2 Case 1:08-cv-00822-ESH Document 1-1 Filed 05/12/08 Page 1 of 2 CIVIL COVER SHEET

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IV. CASE ASSIGNMENT AND NATURE OF SUIT: The assignment of a judge to your case will depend on the category you select that best represents the <u>primary</u> cause of action found in your complaint. You may select only <u>one</u> category. You <u>must</u> also select <u>one</u> corresponding nature of suit found under the category of case.

VI. CAUSE OF ACTION: Cite the US Civil Statute under which you are filing and write a brief statement of the primary cause.

VIII. RELATED CASES, IF ANY: If you indicated that there is a related case, you must complete a related case form, which may be obtained from the Clerk's Office.

Because of the need for accurate and complete information, you should ensure the accuracy of the information provided prior to signing the form.

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UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

ANTHONY C. ROTH,

on behalf of Lester L. Bower, Jr.

Plaintiff

CA No. 08-822 (ESH)

٧.

UNITED STATES DEPARTMENT OF JUSTICE,

Defendant.

ANSWER

FIRST DEFENSE

Plaintiff fails to state a claim upon which relief can be granted.

SECOND DEFENSE.

Plaintiff has failed to exhaust administrative remedies.

THIRD DEFENSE

Plaintiff as named and described in the complaint has no standing to bring this complaint

FOURTH DEFENSE

In response to each numbered paragraph of the complaint, the defendants answer, using the same numeration which appears in the complaint. Any allegation in the complaint which is not specifically admitted herein is denied.

1. This paragraph contains plaintiff's characterization of his case, to which no response is required. To the extent a response is deemed to be required, denied.

JURISDICTION AND VENUE

2 & 3. These paragraphs contain plaintiff's legal conclusion as to jurisdiction and venue

Case 1:08-cv-00822-ESH Document 8 Filed 06/13/08 Page 2 of 5

to which no response is required.

PARTIES.

- 4. First sentence, deny that any of the requests dated January 3, 2008 stated that they were made on behalf of a client, Lester Leroy Bower, Jr. Deny that the defendant refused to give plaintiff access to any documents to which he was entitled under the FOIA. Second sentence, admit. Third sentence, defendant does not have sufficient information to admit or deny.
- 5. First sentence, admit that the FBI and EOUSA are components of the Department of Justice and subject to the requirement of FOIA. Second sentence, admit that Mr. Roth in his individual capacity sent requests to EOUSA and the FBI, otherwise denied.

FACTUAL ALLEGATIONS

- 6. Admit that Mr. Bower was convicted of murder in the cited case. Admit that an Assistant United States Attorney was authorized to be appointed as a special prosecutor in the District Attorney's Office for a six-month period. Otherwise, defendant lacks sufficient knowledge to admit or deny the allegation in this paragraph.
- 7-10. Defendant lacks sufficient knowledge to admit or deny the allegation in these paragraphs.
- 11. Sentence one, deny that Mr. Bower served any FOIA requests on defendant.

 Sentence two is a legal conclusion to which no response is required. Sentence three, deny that the FBI and United States Attorney's Office withheld any exculpatory evidence, otherwise defendant lacks sufficient knowledge to admit or deny the allegation in this sentence.

FBI Files Relating to Jerry Buckner, Brett "Bear" Leckie, . . .

12. Sentence one, deny that Mr. Roth submitted a request which stated that it was on

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Filed: 09/23/2010

behalf of his client Lester Leroy Bower, Jr.; admit that Mr. Roth in his individual capacity made a request for the information reflected in the letter. Sentence two, defendant lacks sufficient knowledge to admit or deny the allegation in this sentence.

- 13. Admit that Mr. Roth in his individual capacity was sent a letter from David M. Hardy; this letter speaks for itself.
 - 14. Admit that such an appeal was filed by Mr. Roth in his individual capacity.
- 15. Admit that such correspondence took place between OIP and Mr. Roth in his individual capacity.
- 16. The first sentence is a statement of law to which no answer is required; insofar as no response was made to the appeal by the agency on or before April 23, 2008, admit. Admit the remainder of the paragraph.
 - 17. Paragraph 17 is a legal conclusion to which no response is required.

FBI Files HQ 163-18573, DL 179B-97 and DL 62D-5174

- 18. Sentence one, deny that Mr. Roth submitted a request which stated that it was on behalf of his client Lester Leroy Bower, Jr.; admit that Mr. Roth in his individual capacity made a request for information; the letter speaks for itself as to what information was requested.

 Sentence two, defendant lacks sufficient information at this time to admit or deny.
- 19. Sentence one, deny that Mr. Roth submitted a request which stated that it was on behalf of his client Lester Leroy Bower, Jr.; admit that Mr. Roth in his individual capacity made a request for information; the letter speaks for itself as to what information was requested.

 Sentence two, defendant lacks sufficient information at this time to admit or deny.
 - 20. Admit that said response was made to Mr. Roth's request, in his individual capacity.

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21. Admit that said response was made to Mr. Roth's request, in his individual capacity.

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- 22. Sentences one and two contain plaintiff's conclusions of fact and law to which no response is required. Sentence three admit.
- 23. Sentences one and two contain plaintiff's conclusions of fact and law to which no response is required. Sentence three, admit.
- 24. This paragraph contains plaintiff's conclusions of fact and law to which no response is required.

EOUSA Files

- 25. Deny that plaintiff submitted a request which stated that it was on behalf of his client Lester Leroy Bower, Jr.; admit that Mr. Roth in his individual capacity made a request for information; the letter speaks for itself.
- 26. Sentence one, admit that the letter was sent to Mr. Roth in his individual capacity. Sentence two, defendant lacks sufficient information to admit or deny.
- 27. Sentence one, admit. Sentence two, defendant lacks sufficient information to admit or deny.
 - 28. Admit that Mr. Roth in his individual capacity made such an appeal.
 - 29. Admit that said letters from and sent to Mr. Roth in his individual capacity.
- 30 31. These paragraphs contain plaintiff's legal conclusions to which no response is required.

COUNT I

- 32. Defendants' responses to paragraphs 1-31 are hereby incorporated by reference.
- 33-35. Deny

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COUNT II

36. Defendants' responses to paragraphs 1-31 are hereby incorporated by reference.

37-39. Deny.

COUNT III

40. Defendants' responses to paragraphs 1-31 are hereby incorporated by reference.

41-43. Deny.

Paragraph beginning "WHEREFORE" contains plaintiff's prayer for relief to which no response is required; to the extent a response is deemed to be required, deny that plaintiff is entitled to any relief and deny that plaintiff is entitled to costs and attorneys fees.

Respectfully submitted,

/s/ Jeffrey A. Taylor
JEFFREY A. TAYLOR, D.C. Bar #498610
United States Attorney

/s/ Rudolph Contreras
RUDOLPH CONTRERAS, D.C. Bar #434122
Assistant United States Attorney

/s/ Rhonda C. Fields

RHONDA C. FIELDS Assistant United States Attorney Civil Division 555 Fourth Street, N.W. Washington, D.C. 20530 202/514/6970

UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

ANTHONY C DOTT		
ANTHONY C. ROTH,)	
on behalf of Lester L. Bower, Jr.,)	
Plaintiff,)	Civil Action No. 08-00822 (ESH)
v.)	
UNITED STATES DEPARTMENT OF JUST	TICE,)	
Defendant.)	

PLAINTIFF'S MEMORANDUM IN OPPOSITION TO
DEFENDANT'S MOTION FOR SUMMARY JUDGMENT AND IN SUPPORT OF
CROSS MOTION FOR A MORE PARTICULARIZED VAUGHN INDEX OR IN
CAMERA REVIEW OF WITHHELD AND REDACTED DOCUMENTS

INDEX OF EXHIBITS

Exhibit A (Memorandum of January 21, 2009, 74 Fed. Reg. 4683 (Jan. 21. 2009))

Exhibit B (March 19, 2009 Memorandum for Heads of Executive Department from Attorney General Eric Holder)

Exhibit C (January 3, 2008 FOIA Request to EOUSA)

Exhibit D (EOUSA FOIA responses dated February 5, 2008, May 1, 2008, and June 9, 2008)

Exhibit E (Search Warrant in State v. Bower)

Exhibit F (Parker County, Texas Court Website for Judge Jerry Buckner)

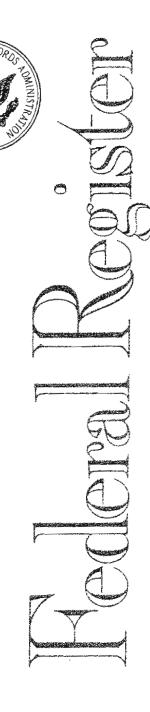
Exhibit G (June 29, 2008 Dallas Star Telegram Article)

Exhibit H (Norman v. State)

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Exhibit A

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Monday, January 26, 2009

Part IX

The President

Memorandum of January 21, 2009— Freedom of Information Act Memorandum of January 21, 2009— Transparency and Open Government Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 3 of 45

4683

Federal Register

Vol. 74, No. 15

Monday, January 26, 2009

Presidential Documents

Title 3-

Memorandum of January 21, 2009

The President

Freedom of Information Act

Memorandum for the Heads of Executive Departments and Agencies

A democracy requires accountability, and accountability requires transparency. As Justice Louis Brandeis wrote, "sunlight is said to be the best of disinfectants." In our democracy, the Freedom of Information Act (FOIA), which encourages accountability through transparency, is the most prominent expression of a profound national commitment to ensuring an open Government. At the heart of that commitment is the idea that accountability is in the interest of the Government and the citizenry alike.

The Freedom of Information Act should be administered with a clear presumption: In the face of doubt, openness prevails. The Government should not keep information confidential merely because public officials might be embarrassed by disclosure, because errors and failures might be revealed, or because of speculative or abstract fears. Nondisclosure should never be based on an effort to protect the personal interests of Government officials at the expense of those they are supposed to serve. In responding to requests under the FOIA, executive branch agencies (agencies) should act promptly and in a spirit of cooperation, recognizing that such agencies are servants of the public.

All agencies should adopt a presumption in favor of disclosure, in order to renew their commitment to the principles embodied in FOIA, and to usher in a new era of open Government. The presumption of disclosure should be applied to all decisions involving FOIA.

The presumption of disclosure also means that agencies should take affirmative steps to make information public. They should not wait for specific requests from the public. All agencies should use modern technology to inform citizens about what is known and done by their Government. Disclosure should be timely.

I direct the Attorney General to issue new guidelines governing the FOIA to the heads of executive departments and agencies, reaffirming the commitment to accountability and transparency, and to publish such guidelines in the Federal Register. In doing so, the Attorney General should review FOIA reports produced by the agencies under Executive Order 13392 of December 14, 2005. I also direct the Director of the Office of Management and Budget to update guidance to the agencies to increase and improve information dissemination to the public, including through the use of new technologies, and to publish such guidance in the Federal Register.

This memorandum does not create any right or benefit, substantive or procedural, enforceable at law or in equity by any party against the United States, its departments, agencies, or entities, its officers, employees, or agents, or any other person.

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Federal Register/Vol. 74, No. 15/Monday, January 26, 2009/Presidential Documents

The Director of the Office of Management and Budget is hereby authorized and directed to publish this memorandum in the Federal Register.

(Sulp)

THE WHITE HOUSE, Washington, January 21, 2009

iFR Doc. E9-1773 Filed 1-23-09; 17:15 am] Billing code 3110-01-P

4684

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 5 of 45

Exhibit B

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Office of the Attorney General

理ashington, D.C. 20530

March 19, 2009

MEMORANDUM FOR HEADS OF EXECUTIVE DEPARTMENTS AND AGENCIES

FROM: THE ATTORNEY GENERAL

SUBJECT: The Freedom of Information Act (FOIA)

The Freedom of Information Act (FOIA), 5 U.S.C. § 552, reflects our nation's fundamental commitment to open government. This memorandum is meant to underscore that commitment and to ensure that it is realized in practice.

A Presumption of Openness

As President Obama instructed in his January 21 FOIA Memorandum, "The Freedom of Information Act should be administered with a clear presumption: In the face of doubt, openness prevails." This presumption has two important implications.

First, an agency should not withhold information simply because it may do so legally. I strongly encourage agencies to make discretionary disclosures of information. An agency should not withhold records merely because it can demonstrate, as a technical matter, that the records fall within the scope of a FOIA exemption.

Second, whenever an agency determines that it cannot make full disclosure of a requested record, it must consider whether it can make partial disclosure. Agencies should always be mindful that the FOIA requires them to take reasonable steps to segregate and release nonexempt information. Even if some parts of a record must be withheld, other parts either may not be covered by a statutory exemption, or may be covered only in a technical sense unrelated to the actual impact of disclosure.

At the same time, the disclosure obligation under the FOIA is not absolute. The Act provides exemptions to protect, for example, national security, personal privacy, privileged records, and law enforcement interests. But as the President stated in his memorandum. "The Government should not keep information confidential merely because public officials might be embarrassed by disclosure, because errors and failures might be revealed, or because of speculative or abstract fears."

Pursuant to the President's directive that Lissue new FOIA guidelines, I hereby rescind the Attorney General's FOIA Memorandum of October 12, 2001, which stated that the Department of Justice would defend decisions to withhold records "unless they lack a sound

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Memorandum for Heads of Executive Departments and Agencies Subject: The Freedom of Information Act

Page 2

legal basis or present an unwarranted risk of adverse impact on the ability of other agencies to protect other important records."

Instead, the Department of Justice will defend a denial of a FOIA request only if (1) the agency reasonably foresees that disclosure would harm an interest protected by one of the statutory exemptions, or (2) disclosure is prohibited by law. With regard to litigation pending on the date of the issuance of this memorandum, this guidance should be taken into account and applied if practicable when, in the judgment of the Department of Justice lawyers handling the matter and the relevant agency defendants, there is a substantial likelihood that application of the guidance would result in a material disclosure of additional information.

FOIA Is Everyone's Responsibility

Application of the proper disclosure standard is only one part of ensuring transparency. Open government requires not just a presumption of disclosure but also an effective system for responding to FOIA requests. Each agency must be fully accountable for its administration of the FOIA.

I would like to emphasize that responsibility for effective FOIA administration belongs to all of us—it is not merely a task assigned to an agency's FOIA staff. We all must do our part to ensure open government. In recent reports to the Attorney General, agencies have noted that competing agency priorities and insufficient technological support have hindered their ability to implement fully the FOIA Improvement Plans that they prepared pursuant to Executive Order 13392 of December 14, 2005. To improve FOIA performance, agencies must address the key roles played by a broad spectrum of agency personnel who work with agency FOIA professionals in responding to requests.

Improving FOIA performance requires the active participation of agency Chief FOIA Officers. Each agency is required by law to designate a senior official at the Assistant Secretary level or its equivalent who has direct responsibility for ensuring that the agency efficiently and appropriately complies with the FOIA. That official must recommend adjustments to agency practices, personnel, and funding as may be necessary.

Equally important, of course, are the FOIA professionals in the agency who directly interact with FOIA requesters and are responsible for the day-to-day implementation of the Act. I ask that you transmit this memorandum to all such personnel. Those professionals deserve the full support of the agency's Chief FOIA Officer to ensure that they have the tools they need to respond promptly and efficiently to FOIA requests. FOIA professionals should be mindful of their obligation to work "in a spirit of cooperation" with FOIA requesters, as President Obama has directed. Unnecessary bureaucratic hurdles have no place in the "new era of open Government" that the President has proclaimed.

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 8 of 45

Memorandum for Heads of Executive Departments and Agencies Subject: The Freedom of Information Act

Page 3

Working Proactively and Promptly

Open government requires agencies to work proactively and respond to requests promptly. The President's memorandum instructs agencies to "use modern technology to inform citizens what is known and done by their Government." Accordingly, agencies should readily and systematically post information online in advance of any public request. Providing more information online reduces the need for individualized requests and may help reduce existing backlogs. When information not previously disclosed is requested, agencies should make it a priority to respond in a timely manner. Timely disclosure of information is an essential component of transparency. Long delays should not be viewed as an inevitable and insurmountable consequence of high demand.

In that regard, I would like to remind you of a new requirement that went into effect on December 31, 2008, pursuant to Section 7 of the OPEN Government Act of 2007, Pub. L. No. 110-175. For all requests filed on or after that date, agencies must assign an individualized tracking number to requests that will take longer than ten days to process, and provide that tracking number to the requester. In addition, agencies must establish a telephone line or Internet service that requesters can use to inquire about the status of their requests using the request's assigned tracking number, including the date on which the agency received the request and an estimated date on which the agency will complete action on the request. Further information on these requirements is available on the Department of Justice's website at www.usdoj.gov/oip/foiapost/2008fojapost/30.htm.

Agency Chief FOIA Officers should review all aspects of their agencies' FOIA administration, with particular focus on the concerns highlighted in this memorandum, and report to the Department of Justice each year on the steps that have been taken to improve FOIA operations and facilitate information disclosure at their agencies. The Department of Justice's Office of Information Policy (OIP) will offer specific guidance on the content and timing of such reports.

l encourage agencies to take advantage of Department of Justice FOIA resources. OIP will provide training and additional guidance on implementing these guidelines. In addition, agencies should feel free to consult with OIP when making difficult FOIA decisions. With regard to specific FOIA litigation, agencies should consult with the relevant Civil Division, Tax Division, or U.S. Attorney's Office lawyer assigned to the case.

This memorandum is not intended to, and does not, create any right or benefit, substantive or procedural, enforceable at law or equity by any party against the United States, its departments, agencies, instrumentalities or entities, its officers, employees, agents, or any other person.

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Exhibit C

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 10 of 45

Morgan, Lewis & Bockius uz 1111 Pennsylvania Avenue, NW Washington, DC 20004 Tel: 202.739.3000 Fax: 202.739.3001 www.morganlewis.com

Morgan Lewis

Anthony C, Roth 202,739.5188 aroth@morganiswis.com

January 3, 2008

VIA U.S. MAIL

FOIA/Privacy Staff
Executive Office for United States Attorneys
600 E Street, N.W. (BICN Room 7300)
Washington, DC 20530-0001

Dear Sir or Madam:

Pursuant to the Freedom of Information Act, 5 U.S.C. § 552, I hereby request any and all records in your files pertaining to the following:

- 1. State v. Bower, Nos. 33426-29, 15th Judicial District Court, Grayson County, Texas (1984);
- 2. The investigation of the October 8, 1983 murders of Bobby Glen Tate, Philip Boyce, Ronald Howard Mayes, or Jerry Mac Brown;
- Any tasks performed by Ronald J. Seivert, AUSA, Tyler, Texas, in connection
 with the investigation of the October 8, 1983 murders of Bobby Glen Tate, Philip
 Boyce, Ronald Howard Mayes, or Jerry Mac Brown;
- 4. Any tasks performed by Ronald J. Seivert, AUSA, Tyler, Texas, in connection with the prosecution and trial of *State v. Bower*, Nos. 33426-29, 15th Judicial District Court, Grayson County, Texas (1984);
- Any tasks performed by Ronald J. Seivert, AUSA, Tyler, Texas, in connection with post-trial legal proceedings related to State v. Bower, Nos. 33426-29, 15th Judicial District Court, Grayson County, Texas (1984);
- 6. FBI Field Office File DL 179B-97, Volume Number I, Senals 1-40;
- 7. FBI Field Office File DL 179B-97, Volume Number II, Serials 41-111;
- 8. FBI Field Office File DL 179B-97, Volume Number III, Serials 112-199;

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FOIA/Privacy Staff January 3, 2008 Page 2 Morgan Lewis

- 9. FBI Field Office File DL 179B-97, Volume Number IV, Serials 200-305;
- 10. FBI Field Office File DL 179B-97, Volume Number V, Serials 306 ___;
- 11. FBI Field Office File DL 179B-97, Volume Number 1A;
- 12. FBI Field Office File DL 179B-97, Volume Number 1B;
- 13. FBI Headquarters File HQ 163-18573;
- 14. FBI File DL 62D-5174; and
- 15. FBI File 95-259626.

I request that you provide me with exact copies or a complete and accurate account of the information requested. I agree to pay reasonable search and reproduction costs.

If you have any questions about this request or require further information, please contact me at 202-739-5188.

Sincerely,

Inthony C. Roth
Anthony C. Roth

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 12 of 45

Exhibit D

Case 1:08-cv-00822-ESH Document 17-1

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U.S. Department of Justice

FEB - 8 2008

MORGAN, LEWIS & BOCKULS LLP

Executive Office for United States Attorneys Freedom of Information/Privacy Act Staff 600 E Street, N.W., Room 7300

Washington, D.C. 20530

FEB -5 2008

202-616-6757 Fax 202-616-6478

Reque	st Number: 08-135 Date of Receipt: January 16, 2008
Reque	ster: Anthony C. Roth Subject: State v. Bower (Items 1.2)
Dear l	Requester:
paragi	In response to your Freedom of Information Act and/or Privacy Act request, the aph(s) checked below apply:
[]	Your request has been forwarded to for a direct response to you
[]	The records responsive to your request have been destroyed pursuant to Department of Justice guidelines.
[]	Your request seeks public records which may be obtained from the clerk of the court.
[√]	Your request pertains to state or local matters, the records for which are maintained by state or local agencies and, therefore, are outside the scope of the Act. You should contact the pertinent state or local agency for a response to your request.
[]	The Freedom of Information Act only applies to records already in existence and does not require an agency to conduct research, create new records, or answer questions presented as FOIA requests.
[]	Your request concerns material which is publicly available through the Government Printing Office. You can obtain/purchase a copy of the requested material by writing to the Superintendent of Documents, U.S. Government Printing Office, Washington, D.C. 20402.
[]	Please note that your original letter was split into separate files ("requests"), for processing purposes, depending on the nature of what you sought. Each file was given a separate Request Number (listed below), for which you will receive a separate response:

This is our final action on this above-numbered Request. You may appeal my decision on this request by writing to the Office of Information and Privacy, Department of Justice, 1425 New York Avenue, Suite, 11050, Washington, D.C. 20530-0001, within 60 days from the date of this letter. Both the letter and envelope should be marked "FOIA Appeal." If you are dissatisfied with the results of any such administrative, appeal, judicial review may thereafter be available in U.S. District Court. 28 C.F.R. §16.9.

Sincerely, Lilli- C. Stunde

> William G. Stewart II Acting Assistant Director

Form No. 005A - 206

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 14 of 45

U.S. Department of Justice

FEB - 5 2008

Executive Office for United States Attorneys
Freedom of Information & Privacy Staff
600 E Street, N.W., Saine 7300, Bicentennial Building
Westington, DC 20330-0001
(202), 616-6757. FAX: 616-6478. (www.usdoi.gowhtao)

Requester: Anthony C, Roth	Request Number:	08-137
Subject: FBI Records (Items 6 – 15)		

Dear Requester:

1

The Executive Office for United States Attorneys (EOUSA) has received your Freedom of Information Act and/or Privacy Act request. The EOUSA is the official record keeper for all records located in this office and the various United States Attorney's offices.

You requested information which is not information maintained by the EOUSA or by the individual United States Attorney's Offices, but is maintained by the Federal Bureau of Investigation (FBI). Please contact the bureau directly at the following address:

Federal Bureau of Investigation
Department of Justice
935 Pennsylvania Avenue, N.W.
Washington, D.C. 20535-0001

[]	Please note that your original letter was split into separate files ("requests"), for
pπ	xess	sing purposes, based on the nature of what you sought. Each file will have a separate
Re	ques	nt Number (listed below), for which you will receive a separate response:
N	OT !	SPLIT

This is a final action on this above-numbered Request. You may appeal my decision on this request by writing within 60 days from the date of this letter, to Office of Information and Privacy, Department of Justice, 1425 New York Avenue, Suite 11050, Washington, D.C. 20530-0001. Both the envelope and letter of appeal should be marked "FOIA Appeal." If you are dissatisfied with the result s of any such administrative appeal, judicial review may thereafter be available in U.S. District Court. 28 C.F.R. §16.9.

Sincerely,

William G. Stewart II Assistant Director

Lillia G. Shunta

Form No. 042 - 3/07

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 15 of 45



U.S. Department of Justice

Executive Office for United States Attorneys
Freedom of Information & Privacy Staff
600 E Street, N.W., Suite 7300, Bicentennial Building
Washington, DC 20530-0001
(202) 616-6757 FAX: 616-6478 (www.usdoi.gov/usao)

Requester:	Anthony C. Roth	Request Number: 08-136
------------	-----------------	------------------------

Subject of Request: AUSA Seivert (State v. Bower items 3-5) / Eastern District of Texas

Dear Requester:

Your request for records under the Freedom of Information Act/Privacy Act has been processed. This letter constitutes a reply from the Executive Office for United States Attorneys, the official record-keeper for all records located in this office and the various United States Attorneys' Offices.

To provide you the greatest degree of access authorized by the Freedom of Information Act and the Privacy Act, we have considered your request in light of the provisions of both statutes.

The records you seek are located in a Privacy Act system of records that, in accordance with regulations promulgated by the Attorney General, is exempt from the access provisions of the Privacy Act. 28 CFR § 16.81. We have also processed your request under the Freedom of Information Act and are making all records required to be released, or considered appropriate for release as a matter of discretion, available to you.

Enclosed please find:

- 5 page(s) are being released in full (RIF);
- 2 page(s) are being released in part (RIP);

Please note that some information is non-responsive and has been redacted from the documents we are releasing.

[X] Please note that your original letter was split into separate files ("requests"), for processing purposes, based on the nature of what you sought. Each file was given a separate Request Number (listed below), for which you will receive a separate response:

08-135 08-137

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MORGAN, LEWIS & BOCKIUS LLP

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 16 of 45

This is the final action on this above-numbered request. You may appeal this decision on this request by writing within 60 days from the date of this letter to the Office of Information and Privacy, United States Department of Justice, 1425 New York Avenue, Suite 11050, Washington, D.C. 20530-0001. Both the letter and envelope should be marked "FOIA Appeal." If you are dissatisfied with the results of any such administrative appeal, judicial review may thereafter be available in U.S. District Court, 28 C.F.R. § 16.9.

Sincerely,

William G. Stewart II
Assistant Director

Filed: 09/23/2010

Enclosure(s)

(Page 2 of 2) Form No. 021 - no fee -3/07 Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 17 of 45

EXPLANATION OF EXEMPTIONS

FOIA: TITLE 5, UNITED STATES CODE, SECTION 552

(b) (1)		(A) specifically authorized under criteria established by and Executive order to be kept secret in the in the interest of national defense or foreign policy and (B) are in fact properly classified pursuant to such Executive order;
(b)(2)		related solely to the internal personnel rules and practices of an agency;
(b)(3)		specifically exempted from disclosure by statute (other than section 552b of this title), provided that such statute (A) requires that the matters be withheld from the public in such a manner as to leave no discretion on the issue, or (B) establishes particular criteria for withholding or refers to particular types of matters to be withheld;
(b)(4)		trade secrets and commercial or financial information obtained from a person and privileged or confidential;
(b)(5)		inter-agency or intra-agency memorandums or letters which would not be available by law to a party other than an agency in litigation with the agency;
(b)(6)		personnel and medical files and similar files the disclosure of which would constitute a clearly unwarranted invasion of personal privacy;
(b)(7)	1	records or information compiled for law enforcement purposes, but only the extent that the production of such law enforcement records or information (A) could reasonably be expected to interfere with enforcement proceedings, (B) would deprive a person of a right to a fair trial or an impartial adjudication, (C) could reasonably be expected to constitute an unwarranted invasion of personal privacy, (D) could reasonably be expected to disclose the identity of a confidential source, (E) would disclose techniques and procedures for law enforcement investigations or prosecutions, or would disclose guidelines for law enforcement investigations or prosecutions if such disclosure could reasonably be expected to risk circumvention of the law, or (F) could reasonably be expected to endanger the life or physical safety of any individual.
(b)(8)		contained in or related to examination, operating, or condition reports prepared by, on behalf of, or for the use of an agency responsible for the regulation or supervision of financial institutions; or
(b)(9)	8	geological and geophysical information and data, including maps, concerning wells.
	PRIVACY	ACT: TITLE 5, UNITED STATES CODE, SECTION 552a
(d)(5)	j	nformation complied in reasonable anticipation of a civil action proceeding;
(j)(2)		naterial reporting investigative efforts pertaining to the enforcement of criminal law including efforts to prevent, control, or educe crime or apprehend criminals;
(k)(1)		nformation which is currently and properly classified pursuant to Executive Order 12356 in the interest of the national defense or foreign policy, for example, information involving intelligence sources or methods;
(k)(2)	is b	nvestigatory material complied for law enforcement purposes, other than criminal, which did not result in loss of a right,
		enefit or privilege under Federal programs, or which would identify a source who furnished information pursuant to a romise that his/her identity would be held in confidence;
(k)(3)	р	
(k)(3) (k)(4)	p n ir	romise that his/her identity would be held in confidence; naterial maintained in connection with providing protective services to the President of the United States or any other
	p m ir re in en	romise that his/her identity would be held in confidence; naterial maintained in connection with providing protective services to the President of the United States or any other ndividual pursuant to the authority of Title 18, United States Code, Section 3056;
(k)(4)	p m ir re in er fu	naterial maintained in connection with providing protective services to the President of the United States or any other individual pursuant to the authority of Title 18, United States Code, Section 3056; equired by statute to be maintained and used solely as statistical records; expectively as a s

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 18 of 45

Note: Enclosed are documents that show that the District's criminal case file pertaining to the Bower prosecution was destroyed pursuant to Department of Justice regulation and records retention schedules. See 44 U.S.C. § 3301 et seq., 36 C.F.R. § 1228.

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CRIMINAL CASES

EARLIEST CLOSING DATE: 01/09/89 LATEST CLOSING DATE: 04/28/89

NAME OF CASE

CLOSED

USAO# 8300769

BOWER, Lester Leroy (One Accordian Folder)

04/24/89

NR

DESTROYED

ACCESSION NUMBER 118-93-A0048 LOCATION NUMBER C1610432 BOX NO. 2 of 6

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 20 of 45

NOTICE NENT TO DESTROY RECORDS	DATE OF NOTICE 01 99 07	7
records described in this notice appear eligible for disposal on the date shown. In ordance with 36 CFR 1228, 1640, they will be destroyed 90 days from the date of ordine. You should appear to the seconds.	ACCESSION NUMBER SU 118-9340048	SUBGROUP ATY
been destroyed. No other services is required, if you do not concur in the scheduled struction of these records, you may request an extension of these records, not may request an extension of the retention period by viding written justification (including a proposed new disposal date) within the		VOLUME (Cu. ft.)
lay period to the director of the Federal records center indicated at the right.	SERIES DESCRIPTION	
LOCATION: C-16-104-3-2 C-16-104-3-4	CRIM CASE FILES TYLER TX 6 89	ER TX
	ADDRESS OF FEDERAL RECORDS CENTER	
U.S. ATTORNEY'S OFFICE ATTN: RECORDS OFFICER	NARA SOUTHWEST REGION P.O. BOX 6216	7
110 NORTH COLLEGE, SUITE 700 TYLER,	FORT HORTH TX 76115	
ATIONAL ARCHIVES AND RECORDS ADMINISTRATION		NA 13001 (7-88)

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 21 of 45

Defendant BOWER, LESTER LEROY USAO # /SEQ 83R0769 001

File Name
US V BOWER, LESTER L

Lead Charge

Offense

CIVIL RIGHTS PROSECULATION

Branch AUSA Agency Defs Court Number

4 RS JUFB

Matter Dt 831114

Def Disp Dt 890424

Def Disp Reason SPOA

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 22 of 45

BOWER, lester Leroy, Jr.

No.: CrGenInfo

C/A:

Court No.:

TTSMV

Opened:

10-4-84

Closed:

Attorney:

Ron Sievert

See Also: Filed under CrGenInfo under "B"

8 USA 4

MEMORANDUM COPY

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 23 of 45 FACE 19/13



U.S. Department of stice Saudi

Office of the Deputy Attorney General

Attorney Personnel Management

Washington, D.C. 20530

BPR 00 1984

CHECK THE STATE

Mr. Robert J. Wortham United States Attorney Beaumont, Texas 77704

APR 2 1984

Re: Mr. Ronald J. Sievert
Assistant United States Attorney

Dear Mr. Wortham:

This is in response to your letter dated March 7, 1984, requesting permission for Assistant United States Attorney Ronald J. Sievert to be appointed for a six-month period, as a Special Prosecutor in the Grayson County District Attorney's office for the State of Texas. Mr. Sievert will assist the State Prosecutor in the capital murder prosecution of Lester Leroy Bower, Jr. It is understood that the Criminal District Attorney has approved this request.

Mr. Sievert will not receive any compensation other than his regular salary as an Assistant United States Attorney, for his service. Under the circumstances as outlined in your letter, the request appears to be justified and, therefore, permission is granted. This permission is conditioned on there being no conflict of interest with his position as Assistant United States Attorney and no interference with the performance of his duties. Mr. Sievert will be deemed to be on official duty while he is acting as a Special Prosecutor in the Grayson County District Attorney's office for the State of Texas in this matter. Therefore, it will not be necessary for him to take administrative leave for this purpose.

Sincerely,

Harry L. Gastley Deputy Director

Office of Attorney Personnel Management

cc: Mr. William J. Cornelius First Assistant United States Attorney Tyler, Texas 75710 Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 24 of 45



U.S. Department of lice

United States Attorney
Eastern District of Texas

Post Office Box 2034 Tyler, Texas 75710 214/597-8146 FTS/749-6054

221 W. Ferguson Street Tyler, Texas 75702

March 7, 1984

Mr. Lawrence S. McWhorter
Deputy Director
Executive Office United States Attorney
Department of Justice
Room 1617
10th & Constitution
Washington, D. C. 20530

Dear Sir:

Permission is requested for assignment of Assistant United States Attorney Ronald J. Sievert as special prosecutor in the Grayson County District Attorney's Office of the State of Texas. Mr. Sievert has been asked to accept a six month appointment by the Criminal District Attorney to the cross-designation program.

Mr. Sievert will assist the State prosecutor in the capital murder prosecution of Lester Leroy Bower, Jr. Bower has been indicted by the State for the simultaneous murder of four individuals at the time he stole an ultralight airplane from a Grayson County airplane hanger. Two of these individuals were in the business of buying and selling such planes in interstate commerce. The eventual identification and arrest of Bower was due in large part to the efforts of federal investigators working in conjunction with Mr. Sievert. This cross-designation is part of a coordinated program of prosecution on both the State and Federal level.

I am at this time unaware of any possible conflicts of interest with his position as Assistant United States Attorney.

11:

If his appointment is accepted Mr. Sievert will continue to receive his salary as Assistant United States Attorney but will not receive any additional compensation. Due to the immediacy of this pending trial in State Court it is requested that the consideration of this appointment be expedited as soon as possible.

Very truly yours,

BOB WORTHAM Assistant U. S. Attorney

Milliam Coule

WILLIAM J. CORNELIUS

First Assistant U. S. Attorney

WJC:lee

Filed: 09/23/2010

Page 55 of 171

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U.S. Department of Justice

JUN 2 3 2008

Executive Office for United States Attorneys Freedom of Information/Privacy Act Staff 600 E Street, N.W., Room 7300 Washington, D.C. 20530

MORGAN, LEWIS & BOCKIUS LLP

202-616-6757 Fax 202-616-6478

anne 6 - Nou

Requester: Anthony Roth

Request Number: 08-136

JUN -9 2008

Subject of Request: AUSA Seivert (State v. Bower items 3-5) / Eastern District of Texas

Dear Requester:

Enclosure(s)

Your request for records under the Freedom of Information Act was processed and sent to you on April 29 2008.

This letter constitutes a **supplemental** reply from the Executive Office for United States Attorneys, the official record-keeper for all records located in this office and the various United States Attorney's offices.

We are releasing (1) one page in full that was originally released in part.

This is the final action on this above-numbered request. You may appeal this decision on this request by writing within 60 days from the date of this letter to the Office of Information and Privacy, United States Department of Justice, 1425 New York Avenue, Suite 11050, Washington, D.C. 20530-0001. Both the letter and envelope should be marked "FOIA Appeal." If you are dissatisfied with the results of any such administrative appeal, judicial review may thereafter be available in U.S. District Court, 28 C.F.R. §16.9.

William G. Stewart II

Assistant Director

A53

Case 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 27 of 45

NOTICE VIENT TO DESTROY RECORDS	04 01 99 199907
	ACCESSION NUMBER 118-93A0048 ATY
	USAM/3D/4 VOLUME (Cu. ft.)
uay period to the director of the Federal records center indicated at the right.	SERIES DESCRIPTION
LOCATION: C-16-104-3-2 C-16-104-3-4	CRIM CASE FILES TYLER TX-6 89
	ADDRESS OF FEDERAL RECORDS CENTER
U.S. ATTORNEY'S OFFICE	NARA SOUTHWEST REGION
ATIN: RECORDS OFFICER	P.O. BOX 6216
110 NORTH COLLEGE, SUITE 700 TYLER,	FORT WORTH TX 76115
ATIONAL ADCHIVES AND DECOGOS ASSESSMENT	(60 P) ***********************************

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Exhibit E

Filed 04/03/09 Page 29 of 45 Case 1:08-cv-00822-ESH Document 17-1

SEARCH WARRANT

THE STATE OF TEXAS

COUNTY OF TARRANT

THE STATE OF TEXAS to the Sheriff or any Peace Officer of Tarrant County, Texas, or any Peace Officer of the State of Texas,

WHEREAS WELDON LUCAS, a Texas Ranger, being a Peace Officer under the laws of the State of Texas, has this day before me sworn, subscribed and affixed his signature to an Affidavit, requesting a search warrant, and whereas I find that the verified facts stated by said Affiant in said Affidavit show that said Affiant has probable cause for the belief he expresses therein and establishes proper grounds for the issuance of this warrant.

Now, THEREFORE, you are commanded to enter the suspected place and premises described in said Affidavit, namely, a private residence located at 3008 Quail Lane, in the City of Arlington, Tarrant County, Texas, described as a single story brick veneer house, light beige in color with brown trim, a two car front entry garage, a black mailbox in front of the house at the curb with the numbers in white "3008", and other structures and outhuildings; and a Ford LTD four-door white in color hearing Texas registration 280DMB; a 1973 Internatinal vehicle, light blue in color with Texas registration 623CYU; and a Volkswagen Rabbit automobile with Colorado registration NS2930.

> Stolen property, to-wit: an ultralight aircraft being an American Ultralights, Inc., Eagle Model 4904, Serial No. 102045, Engine No. 15949; and instrumentalities of the crime of murder, to-wit: a weapon which is a .22 caliber firearm and a quantity of .22 caliber ammunition and a firearm silencer; and evidence of the crime of theft and murder which are books, magazines, pamphlets or other written or printed material concerning the manufacture, building, constructing or altering of ultralight aircraft, firearms or firearm silencers, or other written or printed material concerning or evidencing the purchase or sale of ultralight aircraft or firearms or firearms silencers; hand and power operated metal cutting, drilling, shaping and forming tools; muddy clothing and boots, or clothing and boots bearing stains which could be blood.

and to seize the same and bring it before me.

HEREIN FAIL NOT but have you then and there this Warrant within three days, exclusive of the day of its execution, with your return thereon, showing how you have executed the same.

ISSUED AT 6:4 o'clock m., on this the 20 day of January, 1984, to certify which witness my hand this day.

TARRANT COUNTY, TEXAS

FILED THE 213th DISTRICT COURT TARRANT COUNTY, FELS

FEB 13 1984

J. W. BOORMAN DISTRICT CLERK Deputy

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Exhibit F

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	Welcome to Parker County, Texas
HOME COUNTY OFFICES OTHE	HOME COUNTY GEFICES OTHER COUNTY OFFICES DISTRICT COUNTY INFORMATION LOCAL AREA LINKS
a Home a County Offices	County Court at Law 1
a County Judge a Commissioners Court	Judge Jerry Buckner
© County Attorney County Court at Law	1112 Santa Fe Dr.
1 D County Court at Law 2	Weatherford, TX 76086
County Clerk Sheriff Tay Account Collector	Phone: 817-598-6179 Fax: 817-598-6119
a Treasurer	The Barker County Courts at Law have consumed this indiction with the Barker Cou
	THE PAIREL COUNTY COULTS AT LAW HAVE CONTOUTED CIVIL JULISAICHOIL WITH THE PAIREL COUL
a County Auditor	
a Other County Offices	
a District Court	All new civil filings for the Parker County Courts at Law are done at the Parker Count
a News	lexas 76086. Pleadings to be filed in existing civil cases should be filed with the court jurisdiction.
п Environmental Complaint Form	
County Gov't. Tips & Info: TexasCounties4U.org	
Local Area Links	
Adopt A Country Road Weatherford Regional	
Medical Center Deficial Central Texas Council	
of Governments a The Senior Center	

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Accessible Version ெ <·· Recommending Groundwater Conservation Weatherford Chamber of Springtown Chamber of Chamber of Commerce Weatherford Economic Trans-Texas Corridor Weatherford College City of Hudson Oaks Barnett Shale Study East Parker County City of Weatherford City of Springtown City of Willow Park City of Fort Worth Weatherford ISD Springtown ISD Annetta North TCEQ Report City of Aledo Brock ISD Garner ISD Millsap ISD Peaster ISD Development Poolville ISD Commerce Aledo ISD District 000 0 0 0 0 000

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Exhibit G

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1983 SLAYINGS



Row since 1984. He acknowledges meeting two of the victims on the day they clied but has denied involvement in their slayings. s-twit, snow the Polunsky Unit in East Texas, has been on Death

to save his life hy trying to prove One key witness, a woman he was not the killer after all.

ns hopes on woman's story

who came forward years ago, says it was her then-boyfriend and three other drug dealers who were responsible for the slayings. Though a prosecutor says she execution on July 22, and as time runs out, his lawyers are fighting

is certain that the right man has been convicted, Bower's lawyers say their investigation has veri-fied key details of the woman's

Staff writer Tim Madigan reports, 18 ares

But for Bower, will it be too

or Online exclusive Listen to Lester Bower tell his story from

Death Row at

com/videos

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CAPITAL PUNISHMENT

isn't responsible for 1983 slavi ness says condemned

The Arlington man is set to be executed July 22, after 24

years on Death Row.

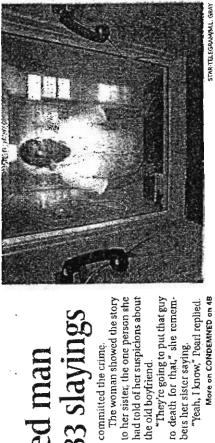
By TIM MADIGAN

Optimaligan@sin.telegram.com

Nust a few paragraphs into the Star-Telegram story, the woman knew something was terribly wrong. A man named Lester

four men in a Sherman airplane Leroy Bower Jr. was on Death Row for the 1983 massacre of hangar, she read that morning in 1989. But the woman, who asked onym "Pearl," had reason to believe that Bower wasn't the killer to be identified by the pseudfriend and three others who had at all - that it was her ex-boy-

. the old boyfriend.



committed the crime,

peen sentenced to die supports his claims of man airplane hangar four men at a Sherwitness's testimony for the slayings of in 1983. He says a Lester Bower has innocence.

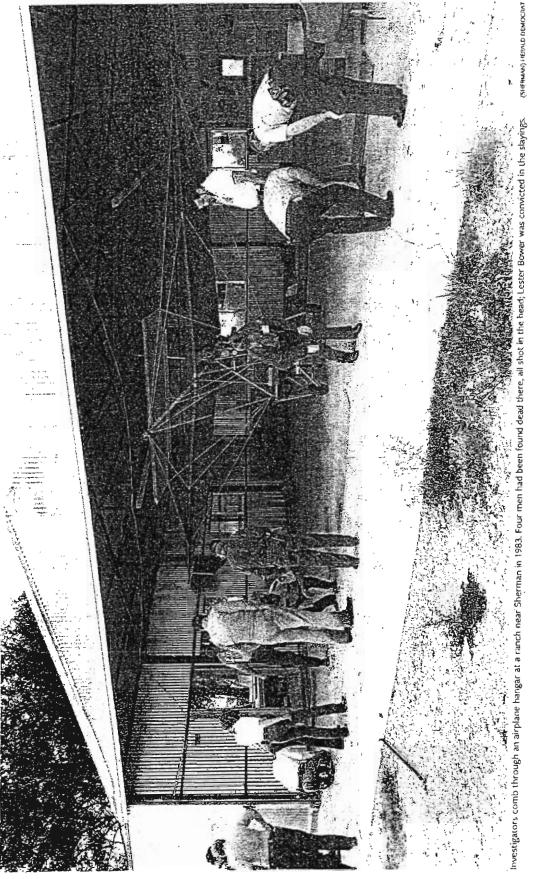
intorview with Lester Bower at star-telegram.com/videos Watch a jailhouse

Online exclusive

ARL

Star-Telegram Sunday, June 29, 2008

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If he would have gotten life in prison, I can't sit here and honestly say I would have

done something different. Life is what, 30 years in the state of Texas? But he got the

"Pearl," a woman who says her ex-boyfrlend has admitted responsibility in the slayings. Her identity is concealed by court order.

death penalty and there's no getting out of that.

www.star-telegram.com

Document #1267931

Condemned:

Prosecutors to vigorously contest man's innocence claim

CONTINUED FROM IB

- "But he didn t do it?"
 "No," Pearl said.
- You've got to do something," die sister said.

After a day of struggling with fears for her own life. Pearl did. The next day, she contacted Bower's lawyers from Washington, D.C., told them her story and signed a legal affidavit

attesting to it.

Now, 19 years later, information she related is at the heart of an increasingly urgent effort to save Bowor's life. On July 22, after 24 years on Texas Death Row, Bower is scheduled to die by lethal injection.

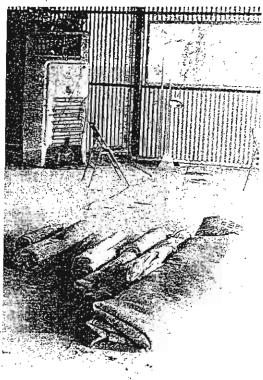
Bower's lawyers say they have identified the four men whom Pearl alleges to be the killers, have documented their long criminal records and have confirmed other key parts of her story. In recent months, a defense investigator has also located another witness, the wife of one of alleged accomplices who said she heard the four men discussing the killings. The names of the new susthough known to delense lawyets, have comained sealed by court

I don't want Mr. Bower to die for something that he didn't do," said fearl, who broke up with her boy-friend shortly after the slayings and remains fearful of him today. Since she signed the affidavit in 1989, her identity has been concealed by court order. "I know in my heart that he didn't do it. I just could not in my conscience sit back and just go, Oh

well sorry'
"If he would have gotten life in prison, I can't sit here and honestly say I would have done somedring different. Life is what, 30 years in the state of Texas? But he got the death penalty, and there's no getting out of

This past week, Bower's lawyers filed a 65-page legal motion in Sherman's 15th state District Court detailing the scenario developed after Peatl came forward. The petition asks state Judge Jim Fallon to delay Bower's execution, vacate his conviction and death sentence, and conduct hearings on his innocence

Because of the piodding appellace system in death penalty cases — Bower's appeal languished in federal court alone for 15 years - and the shifting nature of capital punishment law, this is the first opportunity for a Texas court to seriously considor the merits of Bower's ignocence claim, his lawyers say. When Pearl first came forward, Texas law precluded state judges from considering



On Oct. 8, 1983, the bodies of Bob Tate, Philip Good and Jerry Brown were found wrapped in rolls of carpet inside the hangar. Ronald Mayes' body was found near the door, indicating that he was shot while trying to flee.

evidence gathered more than 30 days after a conviction. The so-called 30day rule is no longer in effect in Texas because federal Judges have niled that such post-conviction claims need to be adjudicated by the state.

"Whatever, you think about the benefits of having capital punish-ment, no one could possibly argue that executing an innocent man is in the Interests of the state, or our soci-ery," said Anthony Roth, one of Bower's lawyers. "Our interests as lawyers and as people should be that our governineut, when in doubt, should not go forward with an execution. There is ample evidence to give people reasonable doubt about whether Les committed these murders. In my view, the evidence is compelling that he didn't."

A Grayson County prosecutor. Karla Hackett, said Wednesday flat the state will vigorously contest Bow-er's innocence claim. Prosecutors also oppose a defense motion to have saliva, hair libers and cigarette builts from the crime scene tested for DNA. Bower's lawyers hope that the analysis will link one of the men ac-cused by Pearl to the crime.

"There's no way there is actual in-occance horn." Hackett said, citing the large amount of circumstantial evidence against Bower. "DNA is not

going to make all that go away, it's an-other delaying tactic, it's nonnai, We expect it. There's lour dead men, and all the evidence points straight to

Lester Leroy Bower it."
The wife of victim Philip Gond says she is aisn convinced the right man was convicted. Marlene Bushard, who has since remarried and is living in Arizona, said her husband would have numed 30 the day after his death. He left an infant son, Curtis Good, who is now 25.

As for Bower, Bushard said. They're just trying to draw this nut." Bushard said she plans to attend wer's execution.

Several months before the slayings, Bower, his wife, Shari, and their two young daughters moved from Colorado to North Texas, where he took a job as a chemical salesman. Lester flower was a former college lootball player and devout Baptist with no criminal history. He was also an inveterate hubbyrat whose pastimes in-eluded rafting, hunting, backpacking and archery.
In the fall of 1913, he was consid-

ering another diversion, purchasing and flying an vitralight aircraft. His wife was opposed.

Shari Cower said in a recent inter-

Sherman stunned by slaying of four at hangar



The Sherman slayings dominated North Texas news in October 1983. In 1989, Star-Telegram coverage of Lester Bowel's court proceedings caught the attention of a worran whose testimony is now central to his defense. STAR-PELEGRAM AND AND

Oct. 8, 1983: Bob Tate, Philip Good, Jerry Brown and Ronald Mayes are found tatally shot in a small airplane tangar about five miles east of Sherman.

Jan, 20, 1984: Lester Leroy Bower, 36, of Arlington is arrested and charged with four counts of capital murder. An investigation showed that Bower had contacted one of the dead men about purchasing an ultralight aircraft and fied several times to FBI agents investigating the case. Parts of an ultralight belonging to Take were found in Bower's garage.
April 27, 1984. A Grayson County jury in 15th state District Court deliberates less than two hours before finding Bower guitty on all four counts. The next

day, he is sentenced to die.

Jan. 25, 1989: The Texas Court of Criminal Appeals rejects Bower's first appeal. Six months later, the U.S. Supreme Court declines to review the case.

October 1989: Bower's first execution date is delayed by the courts. After reading a Star-Telegram article about the case, a woman contacts Bower's accorneys, saying that Bower is innocent and that she knows the identity of the Sherman killers. The information is included in new court fillings January 11, 1990: A judge in 15th state District Court denies Bower's claims of innocence. The decision is based partially on Texas law at the time that precluded consider ation of evidence discovered more than 30 days after an original conviction.

April 1992: Bower liles another appeal in federal court, claiming ineffective assistance of counsel during his trial. October 2000: After an eight-year wait, federal District Judge Richard Scholl conducts hearings in the case. Several new witnesses testify for the defense, outlining an alterna-tive scenario for the crimes. Two years later, Schell rejects Bower's appeal, saying federal courts are not the venue fo innocence claims. Schell also denies claims that Bower's

legal representation was deficient.
Sept. 18, 2007: The U.S. Court of Appeals for the Fifth Circuit affirms Schell's decision.

April 21, 2008: The U.S. Supreme Court declines to review the case. Bower is scheduled to die on July 22.

June 24, 2008: Lawyers for Bower file a 65-page brief in 15th District Court, once again laying out Bower's innocence claim and asking the court to delay Bower's execution and set aside his conviction and death sentence.



watched a news program about crashes and injuries associated with ultralights. "I looked at him," she said. "and pretty much said. 'Over my clead body. You played football, weigh 240 pounds and you're talking about (an auctaft with) a lawnmower engine. I don't think so."

But Lester Bower secretly went alread, nailling Philip Good after com-ing across his name in a magazine ad for the ultralights. Good, in turn, planned to introduce Bower to Bob Tate, who had an ultralight for sale.

On Saturday, Oct. 8, Bower told his wife he phinned to spend the day bow hunding, instead, he drove to Tate's B and B Rauch just outside

view that she and her husband had. Sherman, arriving in mid-afternoon. Bower said he paid \$3,000 in each for the aircraft, then watched Tate and Good disassomble it and strap it to his vehicle.

Bower says he then made the two-hour drive back to Mansfield, where he stashed the aircraft at a shooting range, and arrived at his Arlington home before dark,

At 8:30 p.m. that day, Tates wife and son discovered the bodies of the four men. Tate, 50, was a self-employed building contractor; Good was a former Sherman police officer and had begun work as a Grayson County deputy sheriff only a few days before. The other victims were fineCase 1:08-cv-00822-ESH Document 17-1 Filed 04/03/09 Page 38 of 45



Karlà Hackett, a prosecutor in Grayson County, is confident that Bower is guilty, pointing to his lies to investigators and his phone calls setting up the meeting with one of the victims. "The solid evidence that was there against him doesn't go away," she said.

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the meeting with one of the victims. "The solid evidence that was there against him doesn't go away," she said.

START GLEGRANMAL GPAY

Continued from previous page ald Mayes, 37, a former Sherman police officer, and Jerry Brown, a 52-year-old interior designer.

Tate, Good and Brown were found wrapped in rolls of carpet inside the hangar. Mayes, who was found by the door, was apparently killed as he tried to flee. All of the victims had been shot in the head, killings described at the time as "ex-ecution-style."

The killings dominated the news for days to come, and even Shari Bower com-mented about the massacre to her husband a few days later. But Bower kept his secret from her and did not come for-

Then in January, FBI agents unced Bower's telephone calls to Good. Bower admitted making the calls. But he fied to agents, denying that he had traveled to Sherman on the day of the murders.

After a subsequent search of Bower's home, where investigators found pieces of the ultralight with Tate's name on it, Bower was arrested. Prosecutors later contended that thelt of the aircraft was Bower's motive for the slayings.

In a recent interview on Death Row ucar Livingston, Bower denied involvement in the killings, as he has from the time of his arrest. After learning of the murders, Bower sald, "I realized that I had noidea about what I may have gotten myself into or what I may have literally just missed. If I came forward, what might happen about the safety of my family? Then, of course, I had not exactly been truthful with my wile, so there was a level of embarrassment there, family-wise,

"So then October rolls around, November, December and we get into January. Then all of a sudden they (FBI agents) show up. And once you kind of start a lie, it just kind of grows and it rolls along. It just consumed me. You ask, "Why would an intelligent person do something like

that?' I find that hard to explain."

Bower did not testify during his capital murder trial in April 1984, Grayson Coun-ty jurors deliberated less that two hours before convicting him on four counts of capital murder, and the next day he was sentenced to die. Bower, now 60, says he can understand how the jury reached its verdict, how his own account could be considered suspect because of the lies he told to investigators.

But the new witness has no reason to lie, he says.

"OK, don't believe me," Bower said recently in prison. "Don't believe anything I say. I'm not the one who has come for-ward and finally told exactly what hap-

pened out there

'A dope deal that went bad' Pearl is now 48 and raises two grandchildren because her own daughter was murdered several years ago. In the recent in-terview at her home, she recalled another time in her life, the summer day in 1983 at Lake Texotna when she and a triend met the men known as Lynn and Rocky. She said they were two handsome guys driv-

ing a black sports car.
In the whirlwind romance that followed, Pearl said, she quickly moved into Lynn's home in southern Oklahama. On the weekend of the Sherman murders, she left to visit her mother in Hillsboro, and was surprised to find Lynn sitting outside sometime after midnight on Oct.

Her first thought was "he missed me so much he had come all the way down here to see me, "Pearlsaid. "That's how stupid!

Lynn was unusually egitated, insisting that Pearl immediately return with him to Oklahoma, she said. He drove until the couple passed through Oallas. As they neared Sherman, Lynn pulled off the road and rold Pearl to drive, and when she took the wheel, he stretched out and hid in the



Officers take Lester Bo rer, 36, to the Grayson County Jall on Jan. 20, 1984, after his arrest in Arthration, He was soon convicted on four counts of capital murder, ISHICA

was like, "Why, what did you do?"
"He said thicy had a dope deal that went had and they had to kill four people. I asked him, 'Who killed four people?' He sald, 'Me and Ches and Rocky,' I assumed at the time that Bear was there, too, and of course he was."

Pearl's story, naming the four, is also recounted in the defense motion that was

Still Pearl said, she was skeptical until few days later, when for the first time she met Ches, who was the head of a drug operation that involved Lynn and the others. Peatl said she overheard Ches and Lynn talking about murders.

Cynn talking about murders.

"(Ches' girlfriend) and I were in the kitchen, and Ches and Lynn were in the living room and they were pretty drunk," Pearl recalled. "They had their guns out talking about it, laughing about it. Ches thought everything was funny. He said something about, Did you see that guy's eyes when he opened the door?" or "Did you see that guy's face when I shot him?" I kent sekine the girlfriendt. "Did you

"I kept asking (the girlfriend), 'Did you hear that?' She kept telling me, nn, and

that I needed to not hear it, cither."

In the weeks to come, Ches also acknowledged the murders to Pearl, teiling her that one of the victims "had been a cop and the killings had happened be-cause things had gone wrong, according to the defense motion filed last week.

Pearlalso said that in the weeks following the murders, Lynn was agitated and had trouble sleeping. After one night-mare he told her that he saw one of the victim's eyes staring at him, a big tin building and shots reverberating inside it. Yet Pearl said she still wasn't certain that any killings in Sherman had actually occurred, because site did not read news-papers or listen to radio or television

news at the time.

There was a big part of me who still wanted to believe it was all dopers talking, bragging," Pearl said last week. "But then there was another part of me that thought, 'Well, maybe they did.' But I wasn't going to stick around to find out. I called my mom and I told her that I needed money, that I needed to get out of there

For the next five years, she says she tried to put hor time with Lynn out of her mind. Then came the October morning when she read about the Sherman massacre. Until then, she said she had assumed that Lynn, Ches and the rest would have been arrested if they were guilty of the killings. For the resi of that Sunday, Pearl said she anguished over

whether to come forward,
"Was my fear of Ches and Lynn bigger "He told me to drive straight through than my fear of not doing the right thing." Shorman, don't stop, and don't do any Pearl said. "I wanted to do the right thing."

to get us stopped," Pearl recalled. "I but not at the expense of my children, I just had to know that I could protect them and do the right thing.

Accusations in court

Eleven years after signing her affidavit, l'earl, as Witness Number One, told the same story in an appellate hearing in federal court, where Bower was contending that he had not received a sufficient legal

At that same hearing in Shennan, another defense witness testified that back in 1984, after a Narcoucs Anonymous meeting, Pearl had told him about Lynn's participation in the murders. And a third witness said that about 5:30 on the evening of the massacre, she saw several men standing in front of the Tate hangar. There was also testimony from a man who said he had worked as a drug courier for Tate, one of the victims.

In the hearing, the men accused by Pearl were remembered by a fonner Okla home sheriff, Amoid Isenberg. At the time of the killings, Isenberg was a sherill's deputy in southern Oklahoma, and recalled that the men were under investigation for manufacturing and selling methamphetamine. Each had a danger-ous reputation and "went underground ous reputation and went underground for a while after the killings in Sherman, Isenberg said. Two years later, federal Judge Richard Schell denied Bower's appeal, saying the testimony did not prove Bower's constitutional claim that his lawyer didn't adequately defend him

Bower's current lawyers, who took the case after his conviction, say authorities have only minimelly investigated the alternative suspects. No state or lederal investigator has contacted Fearl about her account. Current prosecutors still contend that the man who continued the murders is the one who will die next

The strength of the case against this man, the lies he told the FBI investigators," said Hackert, the Grayson County proseculor "The fact that he made phone calls setting up the meeting with one of the victims; that the meeting happened at the time of the murders and portions of the aircraft stolen from the crime scene found at his residence, as well as a tremendous amount of other circumstantial evidence and eyewitnesses. With the snength of all that . . . the solid evidence that was there against him doesn't go away just because someone said something in an affidavit."
In her home last week, Pearl said she

has reason to helieve differently. If Lester Bower is executed next month, she said, "I would feel really sao for the state of Tex-

THA MADIGAN, 817-390-7544

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Exhibit H

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	Dinzel E	arl NORM	AN y. STA	TE of	Arkansas			
CR 95-361								S.W.2d

Supreme Court of Arkansas

Opinion delivered October 7, 1996

- 1. Words & phrases -- "premises" defined. -- The word "premises" is defined as "a specified piece or tract of land with the structures on it"; additionally, the term "premises," as used in search warrants, "includes land, buildings; and appurtenances thereto."
- 2. Motions -- motion to suppress -- standard of review. -- In reviewing a trial judge's ruling on a motion to suppress, the appellate court makes an independent determination based upon the totality of the circumstances, viewing the evidence in the light most favorable to the appellee, and reverses only if the ruling is clearly against the preponderance of the evidence.
- 3. Search & seizure -- contents of search warrant -- requirements. -- Requirements for the contents of search warrants are found in A.R.Cr.P. Rule 13.2(b), which provides in part that "[t]he warrant shall state, or describe with particularity ... the location and designation of the places to be searched"; A.R.Cr.P. Rule 16.2(e) provides in part that "[a] motion to suppress evidence shall be granted only if the court finds that the violation upon which it is based wassubstantial, or if otherwise required by the Constitution of the United States or of this state."
- 4. Search & seizure -- search warrant -- highly technical attacks not favored -- tested in commonsense fashion. -- Highly technical attacks on search warrants are not favored because such attacks would only serve to discourage police officers from obtaining them; such documents are normally drafted by nonlawyers in the haste of a criminal investigation and are to be tested in a commonsense and realistic fashion, and not with a grudging or negative attitude.
- 5. Search & seizure -- search warrant -- particularity requirement -- test for adequacy of description of place to be searched. -- The requirement of particularity in describing the location and place to be searched is to avoid the risk of the wrong property being searched or seized; the test for determining the adequacy of the description of the place to be searched under a warrant is whether it enables the executing officer to locate and identify the premises with reasonable effort and whether there is any likelihood that another place might be mistakenly searched; the risk of misidentification is minimized when the same law-enforcement officer who applies for the warrant executes it.
- 6. Search & seizure -- special agent's explanation of discrepancy between search warrant and affidavit was reasonable -- face of warrant included "premises" -- search of outbuildings and land authorized. -- Where the special agent who prepared both the affidavit and the search warrant stated that the reason he did not include the language "all buildings, trailers, outbuildings and vehicles," found in the affidavit, in the body of the search warrant was that he believed the affidavit was incorporated into

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the warrant, the appellate court concluded that his explanation of the discrepancy between the search warrant and the affidavit was reasonable and that the search did not exceed that authorized by the circuit judge, who based his issuance of the warrant on the affidavit submitted by the agent; the court was also persuaded by the fact that the face of the warrant included the "premises" of appellant's property and that a common interpretation of the term, combined with the language found in the affidavit, was sufficient to authorize the search of the outbuildings and the land itself; the court affirmed the judgment of conviction.

Appeal from Newton Circuit Court, Fourteenth Judicial District; Robert McCorkindale, II, Judge; affirmed.

The Law Offices of Greenhaw & Greenhaw, by: John F. Greenhaw, for appellant. Winston Bryant, Att'y Gen., by: Gil Dudley, Asst. Att'y Gen., for appellee.

Donald L. Corbin, Justice.

Appellant, Dinzel Earl Norman, was convicted by a jury of conspiracy to manufacture methamphetamine and conspiracy to manufacture marijuana and was sentenced by the Newton County Circuit Court to a combined term of forty years in the Arkansas Department of Correction. Norman appeals the circuit court's judgment of conviction, and this court has jurisdiction of the appeal pursuant to Ark. Sup. Ct. R. 1-2(a)(2). The sole issue on appeal is whether the trial court erred in denying Norman's motion to suppress physical evidence recovered from his residence pursuant to a search warrant. We find no error and affirm.

In June 1993, Chesley Gordon, a confidential informant, contacted Investigator Lance King, of the Arkansas State Police. Gordon stated that he had made an arrangement with Norman to cook methamphetamine on Norman's property in Newton County, Arkansas. Subsequently, officers of the Arkansas State Police and the Drug Enforcement Agency directed Gordon to go to Norman's residence andbegin the process of cooking the methamphetamine and notify them after the process had begun so that a search warrant could be obtained for Norman's property. On June 25, 1993, Special Agent Steve Lowry of the Drug Enforcement Agency prepared an affidavit for search warrant on Norman's property and presented it to the circuit judge who found that reasonable cause existed and issued a search warrant. After the search warrant had been issued, Gordon notified the officers that Norman would be arriving back at his residence that night. As a result of that information, Special Agent Lowry went back to the same circuit judge and obtained a new search warrant containing a nighttime search provision. The search warrant was executed on Norman's property that night with the assistance of various local law enforcement officers. Officers seized numerous items of contraband including a clandestine methamphetamine lab found in a small camper trailer and sixty-five marijuana plants found growing on Norman's property.

Norman moved to suppress the admission of the methamphetamine lab and marijuana plants. During the suppression hearing, Norman's counsel argued that the trial court could not look beyond the face of the warrant itself to determine whether the officers' search exceeded the scope provided by the warrant. Counsel further asserted that because the warrant only authorized a search of the premises of the residence, evidence of the methamphetamine lab found in the small camper trailer should be excluded. With respect to the marijuana plants, counsel challenged the use of the evidence against him on the grounds that the land on which the plants weregrowing was not specifically described in the warrant. Alternatively, counsel argued that there was no evidence to show that the property on which they were located belonged to him. On that issue, the trial court ruled that if it was Norman's position that the land did not belong to him, then such search and resulting seizure of the items was not in violation of the Fourth Amendment based on the "open fields" doctrine.

On appeal, Norman argues that the evidence found in the small camper trailer as well as the marijuana plants should have been suppressed by the trial court because the scope of the search exceeded that provided for on the face of the search warrant. In support of his argument, Norman relies on Rule 13.3

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(c) of the Arkansas Rules of Criminal Procedure which provides in part that, "[t]he scope of search shall be only such as is authorized by the warrant and is reasonably necessary to discover the persons or things specified therein."

The face of the search warrant identified the place to be searched as: the person of Dinzel Norman and premises known and described as

A 20' x 24' Airstream trailer, silver in color, with the axle out from under it. Airstream has the tongue intact. There is a 10' addition facing the tongue on the left, with a window on each end. The residence near Wayton, Arkansas.

Norman submits that the description of the property on the face of the search warrant was specific as to the scope of the search authorized and that, because the warrant did notparticularly describe the small camper trailer, the shed, or the grounds of the property as places to be searched, any evidence found in those locations should have been suppressed. The State argues that any failure to list those places on the face of the search warrant was cured by their being described in the accompanying affidavit, which requests a search warrant for "the property, as well as all buildings, trailers, outbuildings and vehicles." In the alternative, the State argues that the areas of the shed and camper trailer were encompassed within the definition of "premises" as used on the face of the search warrant. The State relies on definitions found in legal dictionaries and treatises.

The State is correct in its assertion that the definition of the term "premises" includes both the land of the property and the buildings and structures thereon. Professor LaFave stated in his treatise on the Fourth Amendment:

A search made under authority of a search warrant may extend to the entire area covered by the warrant's description. For example, if the warrant authorizes search of a ranch, the entire acreage of the specified ranch may be searched. Similarly, if the warrant authorizes a search of "premises" at a certain described geographical location, buildings standing on that land may be searched. This means that if the place to be searched is identified by street number, the search is not limited to the dwelling house, but may also extend to the garage and other structures deemed to be within the curtilage and the yard within the curtilage.

Wayne R. LaFave, Search and Seizure § 4.10(a) (3d ed. 1996) (footnotes omitted).

Webster defines "premises" as "a specified piece or tract of land with the structures on it[.]" Webster's Third New International Dictionary 1789 (1981). Additionally, the term"premises," as used in search warrants, "includes land, buildings, and appurtenances thereto." Black's Law Dictionary 1181 (6th ed. 1990).

In reviewing a trial judge's ruling on a motion to suppress, we make an independent determination based upon the totality of the circumstances, and we reverse only if the ruling is clearly against the preponderance of the evidence. State v. Mosley, 313 Ark. 616, 856 S.W.2d 623 (1993) (citing Illinois v. Gates, 462 U.S. 213 (1983), and State v. Blevins, 304 Ark. 388, 802 S.W.2d 465 (1991)). We view the evidence in the light most favorable to the appellee, and we reverse only if the ruling is clearly against the preponderance of the evidence. Beshears v. State, 320 Ark. 573, 898 S.W.2d 49 (1995); Mosley, 313 Ark. 616, 856 S.W.2d 623.

Requirements for the contents of search warrants are found in Rule 13.2(b) of the Arkansas Rules of Criminal Procedure, which provides in part that, "[t]he warrant shall state, or describe with particularity . . . the location and designation of the places to be searched[.]" Rule 16.2(e) provides in part that, "[a] motion to suppress evidence shall be granted only if the court finds that the violation upon which it is based was substantial, or if otherwise required by the Constitution of the United States or of this state."

This court has previously held that highly technical attacks on search warrants are not favored, as such attacks would only serve to discourage police officers from obtaining them. Watson v. State, 291 Ark. 358, 724 S.W.2d 478 (1987). In Heard v. State, 272Ark. 140, 612 S.W.2d 312 (1981), this court concluded that, "[s]uch documents are normally drafted by nonlawyers in the haste of a criminal investigation and are to be tested in a commonsense and realistic fashion, not with a grudging or

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negative attitude." *Id.* at 143, 612 S.W.2d at 315 (citing *Baxter v. State*, 262 Ark. 303, 556 S.W.2d 428 (1977)).

In support of our holding in *Watson*, we quoted the United States Supreme Court's language in *United States v. Ventresca*, 380 U.S. 102, 108 (1965):

These decisions reflect the recognition that the Fourth Amendment's commands, like all constitutional requirements, are practical and not abstract. If the teachings of the Court's cases are to be followed and the constitutional policy served, affidavits for search warrants, such as the one involved here, must be tested and interpreted by magistrates and courts in a commonsense and realistic fashion. They are normally drafted by nonlawyers in the midst and haste of a criminal investigation. Technical requirements of elaborate specificity once exacted under common law pleadings have no proper place in this area. A grudging or negative attitude by reviewing courts toward warrants will tend to discourage police officers from submitting their evidence to a judicial officer before acting.

Id. at 367-68, 724 S.W.2d at 483.

This court has previously had occasion to pass upon cases similar to this one. In *Baxter*, 262 Ark. 303, 556 S.W.2d 428, this court upheld the validity of a search in spite of Baxter's argument that the property to be searched was not described with particularity on the face of the warrant. The search warrant described the place to be searched as "the house occupied by Faron Baxter." This court concluded that even though the language in the search warrant was vague, the affidavit attached to the warrantdescribed the location with particularity, and thus, the search of Baxter's home was proper.

In Beshears, 320 Ark. 573, 898 S.W.2d 49, a case more factually similar to the one at hand, the appellant argued that because the search warrant obtained by the officers was limited to a search of his residence, the search of his business property was unlawful. The warrant itself only authorized officers to search Beshears's residence, although the affidavit used to obtain the warrant included "'all offices, shop buildings, grain bins, control rooms" and "other equipment on property known as the Beshears's property." Id. at 579, 898 S.W.2d at 52. Beshears argued that because these areas were omitted from the face of the search warrant, the search exceeded the authority granted by the warrant. This court affirmed the trial court's ruling, concluding that: We point out that the requirement of particularity of describing the location and place to be searched is to avoid the risk of the wrong property being searched or seized. Watson v. State, 291 Ark. 358, 724 S.W.2d 478 (1987). This court stated that the test for determining the adequacy of the description of the place to be searched under a warrant is whether it enables the executing officer to locate and identify the premises with reasonable effort and whether there is any likelihood that another place might be mistakenly searched. Costner v. State, 318 Ark. 806, 887 S.W.2d 533 (1994). The risk of misidentification is minimized when the same law enforcement officer who applies for the warrant executes it. Id. And in determining whether a particular description is sufficient under this test, courts must use common sense and not subject the description to hypercritical review. Watson, 291 Ark. 358, 724 S.W.2d 478.

Id. at 579-80, 898 S.W.2d at 52.

In the case at hand, Special Agent Lowry testified that he prepared both the affidavit and the search warrant and that he, along with other law enforcement officers, served the warrant and conducted the search of Norman's property. Lowry stated that the reason he did not include the language of "all buildings, trailers, outbuildings and vehicles," found in the affidavit, in the body of the search warrant was that he believed the affidavit was incorporated into the warrant. Lowry stated that the affidavit was submitted to the issuing judge along with the search warrant for the judge's consideration. Additionally, Lowry stated that although he prepared both the search warrant and the accompanying affidavit, he merely dictated the search warrant and an unknown employee of the Arkansas State Police typed it from the dictation. We conclude that Lowry's explanation of the discrepancy between the search warrant and the affidavit was reasonable and that the search did not exceed that authorized by the circuit judge

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who based his issuance of the warrant on the affidavit submitted by the agent. We are also persuaded by the fact that the face of the warrant did include the "premises" of Norman's property, and that a common interpretation of that term combined with the language found in the affidavit was sufficient to authorize the search of the outbuildings and the land itself. We affirm the judgment of conviction.

CORBIN, J. - 5

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UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

ANTHONY C. ROTH,)	
on behalf of Lester L. Bower, Jr.,)	
Plaintiff,)	Civil Action No. 08-00822 (ESH
v .)	
UNITED STATES DEPARTMENT OF JUST	TICE,)	
Defendant.)	

DECLARATION OF ANTHONY C. ROTH

I, Anthony C. Roth, declare as follows:

- 1. I am an adult United States citizen and a partner with Morgan, Lewis & Bockius LLP. My business address is 1111 Pennsylvania Avenue, N.W., Washington, D.C. 20004. I am admitted to practice law in the District of Columbia as well as in Michigan and am a member of this Court's bar. I have personal knowledge regarding the facts contained in this declaration.
- 2. I am one of the counsel to Lester L. Bower, Jr., who is a death row inmate in Texas. I have been one of Mr. Bower's Morgan Lewis lawyers since 1989 when Morgan Lewis began its pro bono representation of Mr. Bower. I also am the plaintiff in the above-captioned case, which I filed on behalf of Mr. Bower.
- 3. In 1989, my colleague, Grace Speights, sent the Federal Bureau of Investigation ("FBI") a Freedom of Information Act ("FOIA") request on behalf of Mr. Bower (hereinafter, the "1989 FOIA requests"). A copy of these request(s) are attached hereto as Exhibit 1.
- 4. In 1990, the FBI produced approximately 850 pages of responsive materials in response to the 1989 FOIA requests. Each document that the FBI produced in its 1990 FOIA response bears a reference number in the lower right hand corner of the document.

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- 5. I reviewed the FBI's 1990 FOIA response in 1990 and have reviewed it several times since then. Of the approximately 850 pages in the 1990 FOIA response, many pages of the production were so extensively redacted that it was impossible to ascertain what those documents concerned. The FBI's asserted reason for redacting information was noted in the margins beside the redactions.
- 6. With the responsive documents, the 1990 FOIA response included completed "Federal Bureau of Investigation FOIPA Deleted Page Information Sheets" (hereinafter, the "4-750 Forms"). I came to understand that when the FBI withheld an entire documents responsive to the 1989 FOIA request, it completed a 4-750 Forms listing the reference number of the documents being withheld, the number of pages in the documents, and the FOIA exemption that is the basis for the FBI's withholding. My review of the 4-750 Forms in the 1990 FOIA response revealed that the FBI was withholding in their entirety more than 1,000 pages of materials responsive to the 1989 FOIA requests.
- 7. In 1999, on behalf of Mr. Bower, I submitted FOIA requests to the same FBI offices that Ms. Speights has served with FOIA requests a decade earlier (hereinafter, the "1999 FOIA requests"). Copies of these FOIA requests are attached hereto as Exhibit 2.
- 8. In early 2000, the United States District Court for the Eastern District of Texas, in which Mr. Bower's federal habeas petition was then pending, granted Mr. Bower's request for an evidentiary hearing on his ineffective assistance of counsel claim. In April 2000, we sent the FBI a letter requesting an expedited response to the 1999 requests so that any additional materials beyond those produced in response to the 1989 FOIA requests could be used in the evidentiary hearing. We did not receive a response to this request prior to Mr. Bower's evidentiary hearing, and thus Mr. Bower was forced to conduct the evidentiary hearing, at which

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a former FBI agent and a federal prosecutor testified, with only the extensively-redacted 1990 FOIA response.

- 9. In 2001, the FBI responded to the 1999 FOIA requests (hereinafter, the "2001 FOIA response"). I reviewed the materials produced by the FBI in its 2001 FOIA response and compared them to the FBI's 1990 FOIA response. The 2001 FOIA response included approximately 1,500 pages of responsive materials. Even though the 1989 FOIA requests and the 1999 FOIA requests were essentially the same, the FBI's 2001 document production included many of the documents that the FBI previously had withheld from the 1990 FOIA response. I was able to determine this by comparing the reference numbers on the 4-750 Forms in the 1990 FOIA response with the same reference numbers on the documents in the 2001 FOIA response. The production of previously withheld documents largely accounts for the difference in the number of pages in the 1990 FOIA response (approximately 850 pages) and in the 2001 FOIA response (approximately 1,500 pages). Additionally, many of the significantly-redacted pages that had been produced in the 1990 FOIA response were produced in the 2001 FOIA response without any redactions or with significantly less redactions.
- 10. Even though the FBI released additional documents in 2001, it still withheld hundreds of pages of documents in their entirety and extensively redacted many documents that it produced.
- 11. Attached hereto as Exhibit 3 are true and accurate copies of certain documents released by the FBI in 1990. Morgan Lewis assigned the "FBI xxxxx" control numbers to these documents.

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USCA Case #09-5428

- 12. Attached hereto as Exhibit 4 are true and accurate copies of certain documents released by the FBI in 2001. Morgan Lewis assigned the "FBI xxxxx" control numbers to these documents.
- 13. In January 2008, I submitted FOIA requests to the same federal agencies that received the 1999 FOIA requests. After this litigation was filed, the FBI agreed to reprocess a subset of the records from the 2001 FOIA response and to reconsider its 2001 FOIA Response withholding decisions. On or about July 22, 2008, the FBI provided a copy of the reprocessed documents (hereinafter, the "July 2008 FOIA response"). The July 2008 FOIA response included four pages of documents that had been withheld from prior FOIA releases to me or Ms. Speights. Otherwise, the reductions and withholdings appeared to be the same as those in the 2001 FOIA response.
- 14. Attached hereto as Exhibit 5 are true and accurate copies of certain documents released by the FBI in the July 2008 FOIA response. Morgan Lewis assigned the "FBI xxxxx" control numbers to these documents.
- 15. Also as part of this litigation, the FBI reprocessed the entire January 2008 FOIA request, and released documents on or about October 10, 2008 (hereinafter, the "October 2008 FOIA response"). The FBI continued to withhold in their entirety approximately 400 non-duplicate pages of information. Although the October 2008 FOIA response included some documents that were previously withheld in response to prior FOIA requests, and also included some documents that were less redacted than in the previous FOIA responses, the 2008 disclosures largely tracked the 2001 FOIA response.

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16. Attached hereto as Exhibit 6 are true and accurate copies of certain documents released by the FBI in the October 2008 FOIA response. Morgan Lewis assigned the "FBI xxxxx" control numbers to these documents.

I declare under penalty of perjury under the laws of the United States of America that the foregoing is true and correct.

Executed this 3rd day of April, 2009, at Washington, D.C.

Anthony(**g**. Roth

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Roth Declaration

Exhibit 1

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 7 of 76

MORGAN, LEWIS & BOCKIUS

ADELPHIA
ANGELES
MIAMI
HARRISBURG

COUNSELORS AT LAW
1800 M STREET, N. W.
WASHINGTON, D. C. 20036
TELEPHONE: (202) 467-7000
CABLE ADDRESS: MORLEBOCK
TELEX: 89-627
TELEFAX: (202) 467-7176

WASHINGTON NEW YORK SAN DIEGO LONDON

GRACE E. SPEIGHTS DIAL DIRECT (202) 467-7189

August 29, 1989

Federal Bureau of Investigtion Freedom of Information Officer 1801 N. Lamar Suite 300 Dallas, TX 75202

ATTN:

Udo Specht

Dear Sir or Madam:

Pursuant the Freedom of Information Act, 5 U.S.C. § 552, I hereby request any and all records in your files pertaining to the following individuals or entities:

- Lester Leroy Bower, Jr.;
- 2. Bob Tate or Bobby Glen Tate;
- 3. Phillip Boyce Good;
- Ronald Howard Mayes;
- 5. Jerry Mac Brown;
- Grayson County Sheriff's Department and anyone associated with it; and
- 7. Jerry Buckner.

If for any reason you determine that some portions of the requesed information are exempt from disclosure under the FOIA, please delete such allegedly exempt material, inform me of the basis of the claims of exemption, and furnish copies of those portions of the document that are not exempt. My consent to such deletion at this time is designed to facilitate your prompt response and in no way waives my right to appeal any determination you may make considering the

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 8 of 76

MORGAN, LEWIS & BOCKIUS

Freedom of Information Officer August 29, 1989

Page 2

applicability of any FOIA exemptions to the requested documents and information.

I request that you provide me with exact copies or a complete and accurate account of the information requested. I agree to pay reasonable search and reproduction costs.

If you have any questions about this request or require further information, please contact me at 467-7189.

Sincerely,

Grace E. Speight

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 9 of 76

MORGAN, LEWIS & BOCKIUS

S ANGELES
MIAMI
HARRISBURG

COUNSELORS AT LAW
IBOO M STREET, N. W.
WASHINGTON, D. C. 20036
TELEPHONE:(202) 467-7000
CABLE ADDRESS: MORLEBOCK
TELEX:89-627
TELEFAX:(202) 467-7176

WASHINGTON NEW YORK SAN DIEGO LONDON

GRACE E. SPEIGHTS DIAL DIRECT (202) 467-7169

August 18, 1989

Freedom of Information Officer Federal Bureau of Investigation 9th Street & Pennsylvania Avenue, N.W. Washington, D.C. 29535

Dear Sir or Madam:

Pursuant the Freedom of Information Act, 5 U.S.C. § 552, I hereby request any and all records in your files pertaining to the following individuals or entities:

- Lester Leroy Bower, Jr.;
- 2. Bob Tate or Bobby Glen Tate;
- 3. Phillip Boyce Good;
- 4. Ronald Howard Mayes;
- 5. Jerry Mac Brown;
- Grayson County Sheriff's Department and anyone associated with it; and
- 7. Jerry Buckner.

If for any reason you determine that some portions of the requesed information are exempt from disclosure under the FOIA, please delete such allegedly exempt material, inform me of the basis of the claims of exemption, and furnish copies of those portions of the document that are not exempt. My consent to such deletion at this time is designed to facilitate your prompt response and in no way waives my right to appeal any determination you may make considering the applicability of any FOIA exemptions to the requested documents and information.

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MORGAN, LEWIS & BOCKIUS

Freedom of Information Officer August 18, 1989

Page 2

I request that you provide me with exact copies or a complete and accurate account of the information requested. I agree to pay reasonable search and reproduction costs.

If you have any questions about this request or require further information, please contact me at 467-7189.

Sincerely,

Grace E. Arrights

Grace E. Speights

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Roth Declaration

Exhibit 2

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 12 of 76

1800 M Street, N.W.

Washington, D.C. 20036-5869

202-467-7000

Fax: 202-467-7176

Morgan, Lewis & Bockius ப

COUNSELORS AT LAW

Anthony C. Roth 202-467-7188

November 12, 1999

Freedom of Information Officer Department of Justice Federal Bureau of Investigation J. Edgar Hoover Building Room 6958 Washington, D.C. 20535

Dear Sir or Madam:

Pursuant to the Freedom of Information Act, 5 U.S.C. § 552, I hereby request any and all records in your files pertaining to the following individuals or entities:

Lester Leroy Bower. Jr.
 Date of Birth: 47
 Kansas City, MO;

Redacted per Local Rule LCVR5(f)

- Bob Tate or Bobby Glen Tate
 Date of Birth: 03/13/31
 Date of Death: 10/08/83;
- Phillip Boyce Good
 Date of Birth: 10/09/53
 Date of Death: 10/08/83;
- Ronald Howard Mayes
 Date of Birth: 02/04/46
 Date of Death: 10/08/83;

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Morgan, Lewis

Freedom of Information Officer November 12, 1999 Page 2

5. Jerry Mac Brown

Date of Birth: 05/20/32 Date of Death: 10/08/83

- 6. Grayson County Sheriff's Department and anyone associated with it;
- 7. Jerry Buckner;
- 8. The investigation of the October 8, 1983 murders of Bobby (Bob) Tate, Phillip Boyce Good, Ronald Howard Mayes, and Jerry Mac Brown in Sherman, Texas;
- 9. Brett ("Bear") Leckie;
- Chestley ("Ches") Galen Gordon Social Security Number
 D.O.B. § 1954

Redacted per Local Rule LCVR5(f)

11. Lynn Langford Social Security Number

and

12. Robert ("Rocky") T. Ford Social Security Number

If for any reason you determine that some portions of the requested information are exempt from disclosure under the FOIA, please delete such allegedly exempt material, inform me of the basis of the claims of exemption, and furnish copies of those portions of the document that are not exempt. My consent to such deletion at this time is designed to facilitate your prompt response and in no way waives my right to appeal any determination you may make considering the applicability of any FOIA exemptions to the requested documents and information.

I request that you provide me with exact copies or a complete and accurate account of the information requested. I agree to pay reasonable search and reproduction costs.

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Morgan, Lewis & Bockius u.

Freedom of Information Officer November 12, 1999 Page 3

If you have any questions about this request or require further information, please contact me at 202-467-7188.

Sincerely,

Anthony C. Roth

ACR/jma

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 15 of 76

1800 M Street, N.W.

Washington, D.C. 20036-5869

202-467-7000

Fax: 202-467-7176

Morgan, Lewis & Bockius LLP

COUNSELORS AT LAW

Page 89 of 171

Anthony C. Roth 202-467-7188

November 12, 1999

Freedom of Information Officer
1 Grand Center
1800 Teague Drive
Suite 506
Sherman, TX 75090

Dear Sir or Madam:

Pursuant to the Freedom of Information Act, 5 U.S.C. § 552, I hereby request any and all records in your files pertaining to the following individuals or entities:

Lester Leroy Bower, Jr. Redacted per Local Rule LCVR5(f)
 Kansas City, MO;

 Bob Tate or Bobby Glen Tate Date of Birth: 03/13/31
 Date of Death: 10/08/83;

3. Phillip Boyce Good
Date of Birth: 10/09/53
Date of Death: 10/08/83;

Ronald Howard Mayes
 Date of Birth: 02/04/46
 Date of Death: 10/08/83;

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Morgan, Lewis

Freedom of Information Officer November 12, 1999 Page 2

Jerry Mac Brown
 Date of Birth: 05/20/32
 Date of Death: 10/08/83

- 6. Grayson County Sheriff's Department and anyone associated with it:
- 7. Jerry Buckner;
- 8. The investigation of the October 8, 1983 murders of Bobby (Bob) Tate, Phillip Boyce Good, Ronald Howard Mayes, and Jerry Mac Brown in Sherman, Texas;
- 9. Brett ("Bear") Leckie;
- Chestley ("Ches") Galen Gordon Social Security Number D.O.B. 3/6/1954

Redacted per Local Rule LCVR5(f)

 Lynn Langford Social Security Number

and

Robert ("Rocky") T. Ford Social Security Number

If for any reason you determine that some portions of the requested information are exempt from disclosure under the FOIA, please delete such allegedly exempt material, inform me of the basis of the claims of exemption, and furnish copies of those portions of the document that are not exempt. My consent to such deletion at this time is designed to facilitate your prompt response and in no way waives my right to appeal any determination you may make considering the applicability of any FOIA exemptions to the requested documents and information.

I request that you provide me with exact copies or a complete and accurate account of the information requested. I agree to pay reasonable search and reproduction costs.

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USCA Case #09-5428

Document #1267931

Filed: 09/23/2010

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Morgan, Lewis & Bockius w

Freedom of Information Officer November 12, 1999 Page 3

If you have any questions about this request or require further information, please contact me at 202-467-7188.

Sincerely,

Anthony C. Roth

ACR/jma

1800 M Street, N.W.

Washington, D.C. 20036-5869

202-467-7000

Fax: 202:467-7176

Morgan, Lewis

& Bockius LLP

Anthony C. Roth 202-467-7188

November 12, 1999

Freedom of Information Officer Federal Bureau of Investigation Room 300 1801 North Lamar Dallas, TX 75202

Dear Sir or Madam:

Pursuant to the Freedom of Information Act, 5 U.S.C. § 552, I hereby request any and all records in your files pertaining to the following individuals or entities:

 Lester Leroy Bower, Jr. Date of Birth: Kansas City, MO;

Redacted per Local Rule LCVR5(f)

- Bob Tate or Bobby Glen Tate Date of Birth: 03/13/31 Date of Death: 10/08/83;
- 3. Phillip Boyce Good
 Date of Birth: 10/09/53
 Date of Death: 10/08/83;
- 4. Ronald Howard Mayes
 Date of Birth: 02/04/46
 Date of Death: 10/08/83;

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Morgan, Lewis

Freedom of Information Officer November 12, 1999 Page 2

5. Jerry Mac Brown
Date of Birth: 05/20/32
Date of Death: 10/08/83

- Grayson County Sheriff's Department and anyone associated with it;
- 7. Jerry Buckner,
- 8. The investigation of the October 8, 1983 murders of Bobby (Bob) Tate, Phillip Boyce Good, Ronald Howard Mayes, and Jerry Mac Brown in Sherman, Texas;
- 9. Brett ("Bear") Leckie;
- Chestley ("Ches") Galen Gordon Social Security Number D.O.B. 3/6/1954

Redacted per Local Rule LCVR5(f)

 Lynn Langford Social Security Number

and

 Robert ("Rocky") T. Ford Social Security Number

If for any reason you determine that some portions of the requested information are exempt from disclosure under the FOIA, please delete such allegedly exempt material, inform me of the basis of the claims of exemption, and furnish copies of those portions of the document that are not exempt. My consent to such deletion at this time is designed to facilitate your prompt response and in no way waives my right to appeal any determination you may make considering the applicability of any FOIA exemptions to the requested documents and information.

I request that you provide me with exact copies or a complete and accurate account of the information requested. I agree to pay reasonable search and reproduction costs.

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USCA Case #09-5428

Document #1267931

Filed: 09/23/2010

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Morgan, Lewis & Bockius u

Freedom of Information Officer November 12, 1999 Page 3

If you have any questions about this request or require further information, please contact me at 202-467-7188.

Sincerely,

Anthony C. Roth

ACR/jma

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 21 of 76

Roth Declaration

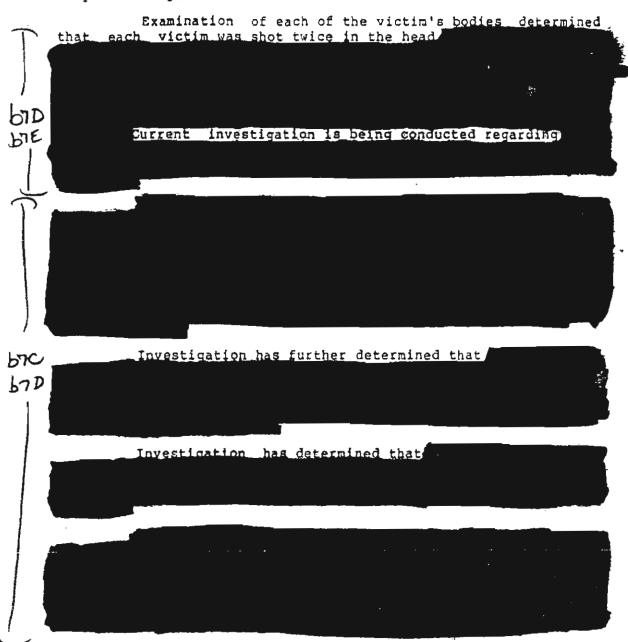
Exhibit 3

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 22 of 76

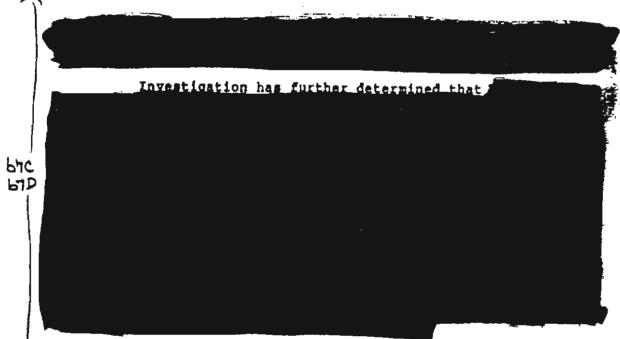
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DL 179B-97

is located approximately five miles east of Sherman, Texas, Grayson County, Texas.



DL 179B-97



It should be pointed out that victim Mayes and Good were each former policemen with the Sherman. Texas Police Department.

PD D

Approximately one month prior to the August 8, 1983 murders, victim Good was hired as a Deputy Sheriff with the Grayson County Sheriff's Department, Sherman, Texas.

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 25 of 76

DL 1798-97 Investigation has failed to develop any information regarding. Bureau Agents have been advised that m

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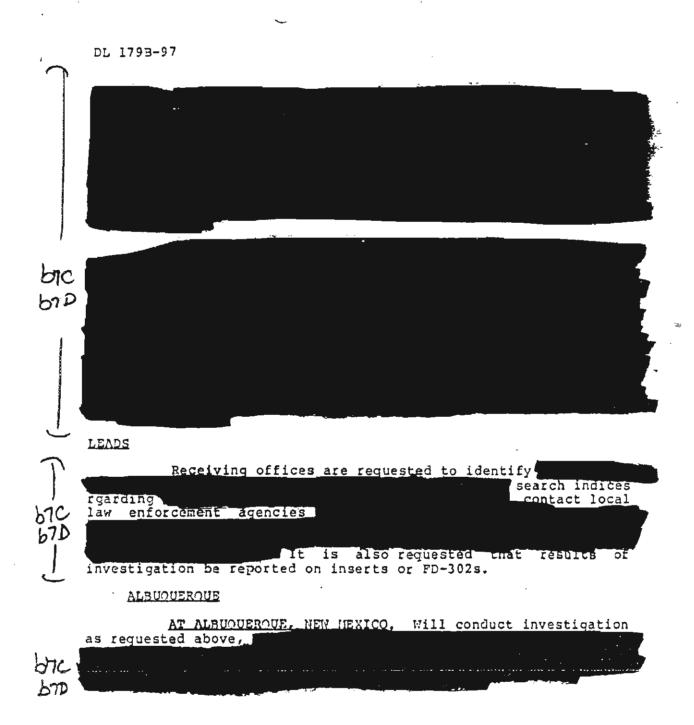
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FL ERAL BUREAU OF INVESTIGATI

Deletions were made pu available for release to	rsuant to the exemptions indicated be you.	low with no segregable ma-
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Case 1:08-cv-00822-ESH - Document 17-2 Filed 04/03/09 Page 27 of 76



DL 179B-97

ALBUOUEROUR

AT GLEN BURNIE, MARYLAND. Will conduct investigation as requested above,

KANSAS CITY

AT KANSAS CITY, MISSOURI. Will conduct investigation as requested above,

LOS ANGELES

AT SANTA MONICA. CALIFORNIA. Will conduct investigation as requested above,

AT SIMI VALLEY. CALIFORNIA. Will conduct investigation as requested above,

NEW HAVEN

AT STRATFORD, CONNECTICUT. Will conduct investigation as requested above,

NEW ORLEANS

AT LAKE CHARLES, LOUISIANA, Will conduct investigation as requested above.

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 29 of 76

DL 179B-97

OKLAHOMA CITY

AT BETHANY, OKLAHOMA. Will conduct investigation as requested above.

AT BRITTON. OKLAHOMA.

AT DURANT, OKLAHOMA

AT KINGSTON, OKLAHOMA.

AT THISA OKLAHOMA.

AT OKLAHOMA CITY, OKLAHOMA. Will contact logreat sources in the State of Oklahoma having knowledge of

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AT PROENIX, ARIZONA. (1) Will conduct investigation as requested above.

(2) Will contact;

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Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 30 of 76

DL 1798-97

570

AT MESA. ARIZONA. Will contact local law enforcement and sources in the Mesa area in an effort to determine.

SAN FRANCISCO

Company of the first of the company
AT SANTA ROSA, CALIFORNIA. Will conduct investigation

ARMED AND DANGEROUS.

Filed: 09/23/2010 Page 105 of 171

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 31 of 76

4-750 (Rev. 12-14-88)

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BT 179B-16



Since no further investigation remains in the Butte Division, this matter is being considered RUC'd.

ARMED AND DANGEROUS.

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Roth Declaration

Exhibit 4

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 36 of 76

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PAGE TWO DE DL #0022 UNCLAS (62D-5174)

LOCATED APPROXIMATELY FIVE MILES EAST OF SHERMAN, TEXAS, IN SPARCLY POPULATED AREA. VICTIMS GOOD AND MAYES WERE EACH FORMER SHERMAN, TEXAS POLICE OFFICERS, AND VICTIM GOOD RECENTLY EM-PLOYED AS DEPUTY SHERIFF, GRAYSON COUNTY SHERIFF'S DEPARTMENT. ALL VICTIMS SHOT EXECUTION STYLE IN THE HEAD WITH . 22 CALIBER BULLET, MORE SPECIFICALLY DESCRIBED FOF THE DALLAS COUNTY CRIME LABORATORY, AS BEING A SUBSONIC .22 CALIBER RIFLE HOLLOW POINT ALL LEAD BULLET, BRASS CASE WITH THE IN-The state of the s SCRIPTION ON THE BASE BEING THAT OF A SMALL CASE SCRIPT TYPE Carrower I'm LETTER F WITH TWO TEARDROP MARKINGS RUNNING AWAY FROM THE LETTER F. THIS PARTICULAR AMMO IS MANUFACTURED BY JULIO FIOCCHI, AN ITALIAN BRAND AMMUNITION.

EXTENSIVE INVESTIGATION BEING CONDUCTED, BY THE GRAYSON COUNTY SHERIFF'S DEPT. AND THE TEXAS RANGERS, AND INFO DEVELOPED IN THE CASE THAT AN UNKNOWN INDIVIDUAL CONTACTED VICTIM GOOD THE STATE OF THE S FEW DAYS PRIOR TO MURDER AND DISCUSSED PURCHASING ONE OF GOOD'S ULTRALIGHT AIRCRAFT. GOOD INDICATED TO FAMILY MEMBER THAT CALLER WAS A "BUYER FROM DALLAS", HOWEVER, TO DATE, EFFORTS TO IDENTIFY THIS POTENTIAL BUYER HAVE MET WITH NEGATIVE RESULTS. The second secon 次十四级的 水黑 DISCOVERY OF MURDERS, IT WAS ALSO DETERMINED TATE'S EAGLE BRAND

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Agent'

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The following investigation was conducted by Special

On October 11, 1983, was contacted regardithe murders of Jerry Mac Brown, Phillip Boyce Good, Ronald Howard was contacted regarding Mayes, and Bobby Glen Tate on the afternoon of October 8, 1983, at an airplane hanger located on the B & B Ranch owned by Tate. Source advised Tate

Bob Tate (Deceased),

Above information furnished to the Texas Rangers and Grayson County Sheriff's Office, Sherman, Texas.

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5/20/32; I Howard Maye male, dob 3 execution	Phillip Boyces, white mas/13/32, all style, ins	e Good, whi le; dob 2/4/ ultralight ide a makesh	ry Mac Brown, te male, dob 46; and, Bobb plane enthusi ift airplane h ned by victim	10/9/53; R y Glen Tate, ast, were sla hangar locate	onald white ined, d on
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DL 1795-97

is located approximately five miles east of Sherman, Texas, Grayson County, Texas.

Examination of each of the victim's bodies determined that each victim was shot twice in the head with talion made julio fiocchi, .22 caliber subsonic all lead hollow point long Ballistics experts at the Southwestern Forensic rifle bullets. Laboratory in Dallas, Texas has advised that due to the markings on the recovered bullets, they are of the opinion that the bullets passed through a silence weapon. Eleven shell casings branding julio fiocchi markings were recovered at the crime scene. Current investigation is being conducted regarding the julio fiocchi ammunition, and attempts are being made to identify type of silencer and specific type of weapon from which bullets

Victim v Bobbie Tate, went to the B & B Ranch at approximately 3:30PM on 10/8/83 to visit ¶ victim Tate, who was working on a new home currently being built the ranch. While at the ranch, went to the ultralight aircraft hangar and advised that at that time, there were two ultralight aircrafts located in the hangar. Sometime around_ 3:30 PH, 4 If the ranch and was told by victim Tate, that he would be home a short time later. roticed nothing unusual or suspicious at that time.

Investigation has further determined that victims Good and Brown reportedly were together on the afternoon of 10/8/83 at Good's residence. They left Good's residence and victim reportedly went to the ranch together, arriving there sometime around 4:00 PM.

Investigation has determined that victim Mayes, resides a short distance from the ranch, and who can see the ranch from his residence, reportedly left his residence at around 5:00 PM on 10/8/83 and drove to the hangar in his personal owned vehicle.

has advised that she went to the hangar around 6:30 Pii on 10/8/83, and upon arriving at the hangar, observed three vehicles which she recognized as those vehicles belonged to the victims. No strange vehicles were observed. She further advised that she did not see any activity around the hangar and upon arriving at the hangar, she looked inside the hangar, however, due to it being dark inside, she was Case 1:08-cy-00822-ESH Document 17-2 Filed 04/03/09 Page 43 of 76



DL 179B-97

victim Good¶

unable to see anything. She further advised that she left the ranch and returned to her residence. (It should be noted that at 6:30 PM on 10/8/83, approximately one hour of daylight remained.)

Investigation has further determined that Bobbie, B & B Ranch nd used a key to open the hangar door, and upon entering the hangar located the body of victim Mayes a short distance inside the front door to the hangar. They immediately left the hangar and proceeded to Sherman, Texas, where they contacted law enforcement authorities. Law officers from the Texas Department of Public Safety (TDPS) and Grayson County, Texas Sheriff's Department, proceeded to the B & B Ranch and upon entering the hangar, also observed victim Mayes' body. Further examination of the hangar located victims Brown, Good, and Tate located in the rear of the hangar covered with carpet. Upon arrival by the law enforcement officers, only one aircraft was located in the hangar and it was discovered that "Double Eagle" ultralight aircraft belonging to Tate was ng. It should be pointed out that the aircraft left the missing. remaining in the hangar was a more expensive and better equipped aircraft then the aircraft which was missing.

It should be pointed out that victim Mayes and Good were each former policemen with the Sherman, Texas Police Department. After leaving the Sherman, Texas Police Department several years ago, victim Good moved to the Prescott, Arizona area.

Currently reside Currently reside Currently reside Currently reside Currently reside Currently food resided in Mesa, Arizona, and possibly had telephone number While residing in Arizona, victim Good received flight training, also obtained a private investigator's license, and did some investigative type work for Tatt Investigations, Indian School

Road, Phoenix, Arizona. Sometime around the first part of 1982,

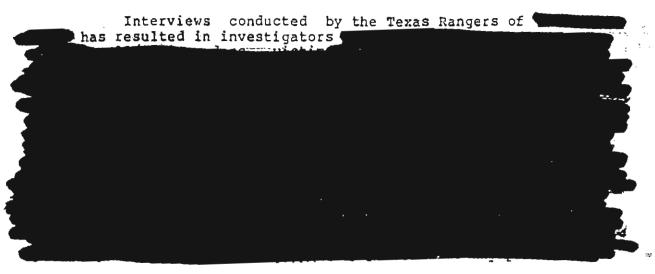
Sherman, Texas. Good became involved in the promoting and selling of "Eagle" brand ultralight aircraft. Reportedly, through this ultralight business, he became associated with victims Tate, Brown and Mayes, and sold Tate and Brown each ultralight aircrafts. Victim Mayes did not fly altralight aircrafts, however, he spent considerable time associating with the other three victims. Approximately one nonth prior to the August 8, 1983 murders, victim Good was hired as a Deputy Sheriff with the Grayson County Sheriff's Department, Sherman, Texas.

returned to the Sherman, Texas area and

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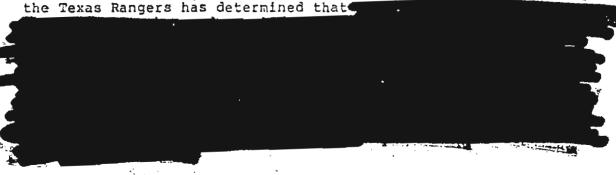
DL 179B-97

placed to the



Telephone Company and Southwestern Bell General Telephone Company has each been contacted and telephone toll records for Good's telephone, as well as victim Tate's telephone, has been obtained for the period proceeding the murders and a short period of time after the murders. Also, efforts are being made to obtain reverse calls to Good and Tate

Bureau Agents have been advised that investigation by the Texas Rangers has determined that



A review of telephone toll records from telephone listed to victim Good reflects that numerous number 🛑 telephone calls have been placed to Prescott, Arizona, telephone and further these records reflect that on number (a thirteen minute phone call was placed to in Prescott, Arizona; on was placed to the lin Arizona, and at

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Investigation conducted by the Texas Rangers developed information

Further investigation has determined that victim Good met his wife, while serving in the U.S. Military in Germany. somewhere near the base where Good was assigned. Investigation has located

Initially, during early interviews of to possibly recall additional information regarding the "Dallas buyer and other information which might be beneficial investigation.

became - somewhat rejuctant and uncooperative with investigators. Approximately two days after victim Good's funeral,

as not been interviewed by any law enforcement officials.

Further investigation has developed information that victim Tate has been involved in illegal gambling activity involving "cock fighting", and has also been involved in narcotics trafficking, and because of bad debts incurred in this illegal activity, victim Tate was the target of the killing and the other three victims were merely victims of circumstances. Investigation to date has developed no hard evidence to confirm that Tate was involved in gambling or narcotics trafficking. Investigation has determined that Tate had a well-known reputation in the Sherman/Denison, Texas area as that of a "womanizer", and had numerous female companions. Also, information has been developed that Tate was very much involved in making photographs of nude women with whom he had relations.

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A search of Tate's 40 foot houseboat located on Lake Texoma shortly after the killings resulted in the discovery of several photographs of unknown nude females.

A review of telephone toll calls obtained from victim Good's telephone number, and from victim Tate's telephone, reveals numerous long distance telephone calls. Several of these calls are to areas located outside the State of Texas, and numbers called in other states are being set out under the lead section of this communication. (Investigation to date has failed to identify the alleged prospective "Dallas buyer" for the ultralight and, therefore, investigators assigned to this investigation since the inception are of the opinion that the telephone calls, if they in fact occurred, may have been a lure to get victim Good, and possibly the other victims to the B & B Ranch on Saturday afternoon, 10/8/83, so that the hit could be carried out.)

LEADS

Receiving offices are requested to identify subscribers called from victims Good's and Tate's telephones, search indices rearding the subscribers to the telephone numbers, contact local law enforcement agencies in the areas where the subscribers reside, and thereafter interview each of the subscribers regarding the purpose of the telephone calls from victim Good and/or victim Tate. It is also requested that results of investigation be reported on inserts or FD-302s.

ALBUQUERQUE

AT ALBUQUERQUE, NEW MEXICO. Will conduct investigation as requested above, noting that on a four minute telephone call was placed from victim Good's telephone to telephone number Albuquerque, New Mexico.

6

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bnc

DL 179B-97

BALTIMOKE

AT GLEN BURNIE, MARYLAND. Will conduct investigation as requested above, noting that on telephone call was made from victim Good's telephone to telephone Glen Burnie, Maryland.

KANSAS CITY

AT RANSAS CITY, MISSOURI. Will conduct investigation as requested above, noting that on a one minute telephone call was made from victim Good's telephone to Kansas City telephone number (Subscriber not identified).

LOS ANGELES

AT SANTA MONICA, CALIFORNIA. Will conduct investigation as requested above, noting that on a five minute telephone call was placed from victim Good's telephone to telephone number (subscriber not known).

AT SIMI VALLEY, CALIFORNIA. Will conduct investigation as requested above, noting that or minute telephone call was made from victim Good's telephone to telephone number

NEW HAVEN

as requested above, noting that on a one minute telephone call was made from victim Good's telephone to telephone number a subscriber not identified).

made from victim Good's telephone to telephone number subscriber identified as Attorney, Stratford, Connecticut.

NEW ORLEANS

AT LAKE CHARLES, LOUISIANA. Will conduct investigation as requested above, noting on a three minute telephone call was made from victim Good's telephone to telephone number

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DL 179B-97

investigation has determined that

and

Louisiana area.)

OKLAHOMA CITY

AT BETHANY, OKLAHOMA. Will conduct investigation as requested above, noting that on a one minute telephone call was placed at the from victim Good's telephone to telephone number. telephone number (subscriber not identified).

AT BRITTON, OKLAHOMA. On Contract telephone call was placed at from victim Good's telephone to telephone number (subscriber not identified).

AT DURANT, OKLAHOMA. On 🗨 minute telephone call was placed from victim Tate's telephone to telephone number (subscriber not identified).

AT KINGSTON, OKLAHOMA. On minute telephone call was placed to telephone number and at a six minute telephone call was placed to telephone number (subscribers identified).

AT TULSA, OKLAHOMA. On C minute telephone call was placed from victim Good's telephone to telephone number Should be officered At res

lar logical Will contact AT OKLAHOMA CITY, OKLAHOMA. sources in the State of Oklahoma having knowledge of cock fighting activity in an effort to develop any information involving any of the captioned subjects, specifically victim Bobby Glen Tate, in illegal gambling activity involving cock fights.

PHOENIX

AT PHOENIX, ARIZONA. (1) Will conduct investigation a four minute as requested above, noting on telephone call was made to (subscriber identified).

(2) Will contact personnel, Uaupae College, and attempt to identify a (For information of Phoenix, Sherman RA has been in telephonic contact with ' General Investigative Division,

umber. after successione, 34 said this is not a Tulsa comber. after successione, 34 said for ablacty to soregard. was so abjuded 12/21/83 GH.

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DL 179B-97

Phoenix Police Department regarding instant matter and he has commenced conducting investigation and it is recommended Agent handling Phoenix investigation contact Adams.)

AT MESA, ARIZONA. Will contact local law enforcement and sources in the Mesa area in an effort to determine background, activities, etc., of Phillip Good, noting that prior to them returning to Texas, they resided in Mesa and had telephone number

SAN FRANCISCO

AT SANTA ROSA, CALIFORNIA. Will conduct investigation as requested above, noting that on a five minute telephone call was made from victim Good's telephone to telephone number. At a second telephone call, five minutes duration, was made to Subscriber to above telephone

Santa Rosa, California.

ARMED_AND_DANGEROUS.

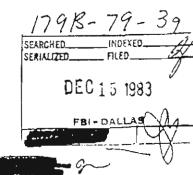
- 3

USCA Case #09-5428 Document #1267931 Filed: 09/23/2010 Page 124 of 171 Case 1:08-cv-00822 E3H Document 17-2 Filed 04/03/09) Page 50 of 76 DL 179B-79 JFW/jm 1 On November 29, 1983 provided Special Agent with the following information:

> He attended the Dallas Gun Show on November 26, 1983 and purchased three boxes (each containing 50 rounds per box) of Julio Fioochi .22 caliber long-rifle sub-sonic ammunition from an The source further advised that he is

and will provide it to Agent

FBI 00957



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PGO 206 04820332

PP HQ DL

DE PG

P 0482033Z FEB 84

FM PITISBURGH (179A-174) (P)

TO DIRECTOR PRIORITY

DALLAS (1798-97) PRIORITY

ΒT

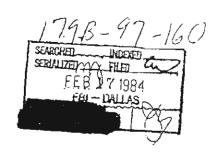
UNCLAS

ATTENTION: FBI LABORATORY - FIREARMS DIVISION PHILLIP BOYCE GOOD (DECEASED) - VICTIM: RONALD HOWARD MAYES (DECEASED) - VICTIM; BOBBY GLEN TATE (DECEASED) - VICTIM; ECT; CR; ITSMV; HOBBS ACT; 00: DALLAS

RE DALLAS TELETYPE TO FBIHO. DATED FEBRUARY 13. 198 4

TELEPHONE NUM-WAS INTERVIEWED FEBRUARY 16, 1987, AND ADVISED HE IS GUN COLLECTOR AND CLASS THREE DEALER AND TITLE II MANUFACTUAER OF FIREARMS PROPERLY REGISTERED WITH THE ALCOHOL TOBACCO FIREARMS (ATF).

THE PURCHASED IS BOXES OF .22 CALIBER, HOLLOW POINT ALL ASONIC JULIO FIOCCHI (ITALIAN MADE BULLETS)



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PAGE TWO

PG 179A-174

UNCLAS

PURCHASED THIS AMMO HAD SEEN IT ADVERTISED IN EITHER "THE SHOTGUN NEWS" OR "FFL NEWS." HE IS A DEALER AND HE IS INTERESTED IN ALL TYPSE OF GUNS AND AMMO AND FOR THAT REASON AS WELL HE MAY HAVE PURCHASED THESE .22 CALIBER BULLETS. COULD NOT FIND INVOICE AND COULD NOT REMEMBER THE EXACT PRICE THAT HE PAID.

HE HAS DONE MUCH BUSINESS WITH

BINGHAM LIMITED ARMS, 1775-C WILWAT DRIVE, NORCROSS, GEORGIA,

BINGHAM LIMITED ARMS IS A REGISTERED DEALER. FEDERAL FIREARMS LICENSE NUMBER 1-58-267-08-81-11762, WHO DEALS IN MANY DIFFERENT FIREARMS, BUT SEEMS TO SPECIALIZE IN ITALIAN MADE FIREARMS AND AMMUNITION.

ONLY ADVANTAGE OF JULIO FIGGORI .22 CALIBER AMMO WAS THAT IT WAS QUIETER THAN REGULAR .22 CALIBER BULLETS, ESPECIALLY IF SHOT THROUGH A RIFLE. FIRED SEVERAL ROUNDS OF DIFFERENT TYPE .22 CALIBER BULLETS, INCLUDING JULIO FIGCOHI TO DEMONSTRATE WHAT HE MEANT.

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PAGE THREE

PG 1794-174

UNCLAS

HE DID NOT RECOGNIZE NAMES OF SUBJECT OR

TWO JULIO FIOCCHI .22 CALIBER BULLETS WHICH

WILL BE FORWARDED TO FBI LAB AS REQUESTED. FD-302 TO FOLLOW.

BT

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 54 of 76 36 (Rev. 8-26-82) FB1 TRANSMIT VIA: PRECEDENCE: CLASSIFICATION: ☐ Immediate ☐ TOP SECRET ☐ Teletype □ Priority ☐ SECRET Facsimile X AIRTEL ☐ Routine ☐ CONFIDENTIAL ☐ UNCLASEFTO ☐ UNCLAS Date 2/27/84 SAC, DALLAS (179B-97) TO: FROM: SAC, BUTTE (179B-16) (RUC) "GANGMURS"; SUBJECT: LESTER LEROY BOWER, JR.; JERRY MAC BROWN (DECEASED) -VICTIM; PHILLIP BOYCE GOOD (DECEASED) -VICTIM; RONALD HOWARD HAYES (DECEASED) -VICTIM; BOBBY GLEN TATE (DECEASED) -VICTIM; ECT; CR; ITSMV; HOBBS ACT 00: Dallas Re Dallas teletype to the Bureau, dated 2/13/84. On 2/21/84, Billings, Montana; Bob's Lock and Safe Company, 2041 Grand Avenue, Billings, Montana, advised that he did, in fact, purchase three boxes of Julio Fiocchi .22 caliber asonic ammunition from the Bingham Arms Company. advised that he also purchased ten boxes of Julio Fiocchi asonic .22

caliber ammunition from Euclid Sales Company, located at 1145 Euclid Avenue Northeast, Atlanta, Georgia advised that he learned of this ammunition through an advertisement in "The Shotqun News" magazine and that he has a Federal Firearms License which allows him to purchase the ammunition wholesale.

advised that two of the three boxes purchased from Bingham Arms Limited, he in turn sold and that the rest of the ammunition, including the ten boxes from Euclid Sales Company, he

2)- Dallas (AM) T - Butte EJL/mjp (3)

___ Transmitted

(Number) (Time)

MAR 0 6 1984

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 55 of 76

BT 179B-16

and his wife shot up themselves advised that he purchased the ammunition for the purpose of teaching his wife how to shoot. He advised that this ammunition is supposed to be very quiet and this was the reason that he bought it, because his wife does not like the loud noise associated with shooting.

was unable to furnish any of the abovedescribed ammunition to the interviewing Agent.

Since no further investigation remains in the Butte Division, this matter is being considered RUC'd.

ARMED AND DANGEROUS.

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Roth Declaration

Exhibit 5

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ev. 8-26-82)			
· · · · · · · · · · · · · · · · · · ·	FBI		
TRANSMIT VIA: ☑ Teletype ☐ Facsimile ☐	PRECEDENCE: ☐ Immediate ☐ Priofity ☐ Routine	CLASSIFICATION: TOP SECRET SECRET CONFIDENTIAL	,
		☐ UNCLASEFTO ☐ UNCLAS Date	3 → #0022
FM FBI DALLAS (62D-5174)	,	
TO DIRECTOR, FB	i priority 1020	£ .	
ATTN: İDEN	TIFICATION DIVISION		
FBI ATLANTA PR	IORITY 0325A		
FBI NEW YORK P		•	
FBI ST. LOUIS	PRIORITY 03454		
FBI PHOENIX PR	IORITY Offer		
BT	·	·	
UNCLAS			,
UNSUB; JERRY MAG	BROWN (DECEASED) -	VICTIM; PHILLIP BOYO	E GOOD
(DECEASED) - VI	TIM; RONALD HOWARD I	MAYES (DECEASED) - VI	CTIM;
BOBBY GLEN TATE	(DECEASED) - VICTIM	; DOMESTIC POLICE COC	PER-
ATION; OO: DALLA	AS		
RE DALLAS 1	ELETYPE TO THE BUREA	AU, OCTOBER 17, 1983.	
FOR INFORMA	TION OFFICES NOT REC	EIVING RE COMMUNICAT	ION,
.CAPTIONED VICTIM	S ALL W/M, ALL ULTRA	LIGHT AIRCRAFT ENTHU	SIASTS
WERE MURDERED SC	METIME BETWEEN THE H	OURS OF 3;00 PM, AND	8:30
PM, OCTOBER 8, 1	983, AT VICTIM TATE	S RANCH, THE B & B R	anch, 8-97-4
Dallas FB:lv (1)		62D-5	174-4
pproved: More Wife	Transmitted 27	V Per (Time)	D/W
	PBI EXAS		
ze	FBILLVAC		
		,	FBI 02808

A129

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rRANSMIT VIA: ☐ Teletype ☐ Facsimile ☐	FBI PRECEDENCE: Immediate Priority Routine	CLASSIFICATION: TOP SECRET SECRET CONFIDENTIAL UNCLAS E F T O UNCLAS Date			
PAGE TWO DE DL	PAGE TWO DE DL #0022 UNCLAS (62D-5174)				
LOCATED APPROXI	MATELY FIVE MILES E	AST OF SHERMAN, TEXAS, IN			
SPARCLY POPULATI	ED AREA. VICTIMS GO	OOD AND MAYES WERE EACH FORMER			
SHERMAN, TEXAS	POLICE OFFICERS, AND	VICTIM GOOD RECENTLY EM-			
PLOYED AS DEPUT	SHERIFF, GRAYSON	QUNTY SHERIFF'S DEPARTMENT.			
ALL VICTIMS SHOT	EXECUTION STYLE IN	THE HEAD WITH .22 CALIBER			
BULLET, MORE SPE	CCIFICALLY DESCRIBE	BY LARRY FLETCHER OF THE			
DALLAS COUNTY CF	RIME LABORATORY, AS	BEING A SUBSONIC .22 CALIBER			
RIFLE HOLLOW PO	INT ALL LEAD BULLET,	BRASS CASE WITH THE IN-			
SCRIPTION ON THE	BASE BEING THAT OF	A SMALL CASE SCRIPT TYPE			
LETTER F WITH TW	O TEARDROP MARKINGS	RUNNING AWAY FROM THE LETTER			
F. THIS PARTICU	LAR AMMO IS MANUFAC	TURED BY JULIO FIOCCHI, AN			
ITALIAN BRAND AM	MUNITION.	•			
EXTENSIVE I	NVESTIGATION BEING	CONDUCTED BY THE GRAYSON			
COUNTY SHERIFF'S	DEPT. AND THE TEXA	S RANGERS, AND INFO DEVELOPED			
IN THE CASE THAT					
		AT TIME OF			
DISCOVERY OF MUR	DERS, IT WAS ALSO D	ETERMINED TATE'S EAGLE BRAND			
		er) (Time)			

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TRANSMIT VIA: Teletype Facsimile	PRECEDENCE: Immediate Priority Routine	CLASSIFICATION: TOP SECRET SECRET CONFIDENTIAL UNCLAS E F T O UNCLAS Date	
PAGE THREE D	E DL #0022 UNCLAS (62	D-5174)	
ULTRALIGHT A	IRCRAFT MISSING FROM	HANGER.	
ON OCTO	BER 23, 1983,	SUPRA, ADVISED CON-	
TACT WITH BI	NGHAM ARMS, LTD, LOCA	TED NORCROSS, GEORGIA, DETER-	-
MINED THAT C	OMPANY RECEIVED SHIPM	ENT OF ABOVE DESCRIBED AMMUN-	-
ITION FROM I	FI, DOMINO CORPORATIO	N, NEW YORK CITY, AND SUB-	
SEQUENTLY SO	LD AMMUNITION TO EUCL	ID AVENUE SALES, LOCATED	
IN ATLANTA,	HEORGIA, TELEPHONE #	404/525-2801. INVESTIGATION	
HAS DETERMINI	TAHT DE		
IGI, DOMINO	CORP., 200 MADISON AV	E., NEW YORK CITY, TELEPHONE	
	is major importer	OF THE JULIO FIOCCHI AMMUNIT	NOI.
TELEI	PHONICALLY CONTACTED I	BUREAU AGENT, SHERMAN RA,	
ON OCTOBER 25	5, 1983,		
		THE JULIO FIOCCH	r
AMMUNITION, A	ND STATEI		
		THE AMMUNITION.	
ON OCTOE	ER 25, 1983,	TEXAS RANGER, ADVIS	ED
INVESTIGATION	HAS DEVELOPED INFORM	MATION WHICH WOULD MAKE VICTI	M
DRIVE	R'S LICENSE	SSAN WITH ADDRES	SS .
		·	
oproved:	Transmitted		

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 60 of 76 FD-36 (Rev. 8-26-82) FBI PRECEDENCE: CLASSIFICATION: TRANSMIT VIA: □ TOP SECRET □ Teletype Immediate ☐ Priority ☐ SECRET ☐ Facsimile ☐ CONFIDENTIAL ☐ Routine ☐ UNCLASEFTO ☐ UNCLAS Date PAGE FOUR DE DL #0022 UNCLAS (DL 62D-5174) TELEPHONE # AS A SUSPECT INSTANT MATTER. INFORMATION DEVELOPED INDICATES THAT KNOWN AT THIS TIME, MAY HAVE HAD SOME bб b7C **b**70 REPORTEDLY AT THE TIME CURRENTLY BE EMPLOYED AT SOME TYPE OF IN THE AREA AS OR POSSIBLY IT SHOULD BE POINTED OUT THAT VICTIM GOOD LIVED FOR A PERIOD OF TIME IN THE PRESCOTT, ARIZONA, AREA AND WHILE THERE RECEIVED FLIGHT TRAINING AS WELL AS WAS EMPLOYED BY SOME TYPE OF SECURITY TYPE PRIVATE INVESTIGATIVE TYPE SERVICE. RETURNED TO THE SHERMAN, TEXAS, AREA SOMETIME AROUND THE FIRST PART OF 1983, AND SET UP HIS ULTRALIGHT BUSINESS. REQUEST OF THE BUREAU - IDENTIFICATION DIVISION IS REb6 b7C QUESTED TO REVIEW ANY RECORDS REGARDING DOB SSAN AND IF RECORD LOCATED FACSIMILE COPY TO THE DALLAS OFFICE. ATLANTA AT NORCROSS, GEORGIA - CONTACT BINGHAM ARMS, LTD PHONETIC), AND OBTAIN LIST OF CUSTOMERS Transmitted Approved: Per (Number) (Time) bб bic

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RANSMIT VIA: Teletype Facsimile	PRECEDENCE: Immediate Priority Routine	CLASSIFICATION: TOP SECRET SECRET CONFIDENTIAL UNCLAS E F T O UNCLAS Date
PAGE FIVE DE DI	, #0022 UNCLAS (DL 6	52D-5174)
TO WHOM THAT CO	MPANY SOLD THE SUBS	SONIC .22 CALIBER JULIO FIOCCHI
ANNUMITION,		
AT ATLANTA	GEORGIA - WILL CON	TACT EUCLID AVENUE SALES, INC.
TELEPHONE	AND OBTAI	N LIST OF CUSTOMERS TO WHOM
THAT COMPANY SH	TPPED THE SUBSONIC	,22 CALIBER JULIO FIOCCHI
AMMUNITION.		
NEW YORK A	T NEW YORK CITY - W	VILL CONTACT
DBA IGI, DOMING	CORP.,	TELEPHONE #
AND OBTAIN LIST	OF CUSTOMERS TO WH	OM THAT COMPANY SHIPPED THE
		AMMUNITION, AND ALSO OBTAIN
ANY BACKGROUND	INFORMATION REGARDI	NG THE AMMUNITION AND NAMES
OF OTHER INDEVI	DUALS OR COMPANIES	DESTRIBUTING THIS AMMUNITION,
PHOENIX AT	PRESCOTT, ARIZONA	- WILL CONDUCT CREDIT AND
CRIMINAL CHECKS	AND CONTACT LOGICA	L INFORMANTS IN EFFORT TO
DEVELOP BACKGRO	UND INFORMATION REG	ARDING
VICTIM PHILLIP	GOOD, NOTING THAT	RESIDES IN
THE PRESCOTT AR	EA AND GOOD LIVED T	HERE PRIOR TO MOVING TO
SHERMAN, TEXAS.	IT SHOULD BE POIN	TED OUT THAT TWO DAYS AFTER
THE BURIAL OF GO	DOD,	

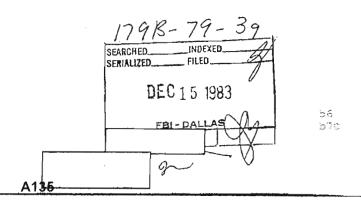
b6 b7С

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RANSMIT VIA:	PRECEDENCE: Immediate	CLASSIFICATION: TOP:SECRET	
Facsimile	☐ Priority ☐ Routine	☐ SECRET ☐ CONFIDENTIAL ☐ UNCLAS E F T O	
		Date	
PAGE SIX DE 1	L #0022 UNCLAS (DL	62D-5174)	
,	РНО	ENIX ALSO ATTEMPT TO	DEVELOP
DESCRIPTIVE D	ATA AND BACKGROUND	CONCERNING	NAME
UNKNOWN.			
ST. LOUI	S AT ST. LOUIS, MIS	SOURI - CONTACT THE	u. s.
MILITARY RECO	RDS CENTER AND OBTA	IN BACKGROUND INFORM	ATION
REGARDING		AND P	HILLIP
BOYCE GOOD, S	SAN 462-94-3666.		
	ARMED AND DA	NGEROUS	
BT		•	
#0022			
NNNN			
		•	
		•	
	·		
		•	

Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 63 of 76	
DL 179B-79 JFW/jm 1 On November 29, 1983, provided Special Agent with the following information:	2 b2 575 56 570
He attended the Dallas Gun Show on November 26, 1983 and purchased three boxes (each containing 50 rounds per box) of Julio Fiocchi caliber long-rifle sub-sonic ammunition from ar The source further advised that he is arremoting to obtain and will provide it to Agent	.22

b6 b7с b7Э



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Roth Declaration

Exhibit 6

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FD-468 (Re	v. 1-15-80)	•		7 (E) 	
	UNITED STATES GOVERNMENT	UNITED STATES DEPARTMENT O			
	Memorandum	FEDERAL BUREAU OF INVESTI	GATION		
то :	Director, FBI	DATE: 9/	27/84		
PROM ;	SAC, DALLAS (179B-97) (C)	ATT.: Research-Correspondence/Tours Section Public Affairs Office			
subject:	CORRESPONDENCE MATTERS RECOMMENDATION FOR LETTER FROM DIS	RECTOR			
	This form may be utilized where to Albany and all offices dated 11-7-73 cap	applicable in conjunction with Butioned "Correspondence Matters."	reau letter		
	Name RONALD J. SIEVERT	Rank (if, app AUSA	licable)		
	Residence Address (include Zip Code) Tyler, Texas, 75701			56 570	
	United States Attorney's Offi	Name of He	od of Agency J. Wortham		
	Address of Agency (include Zip Code) P.O. Box 2034, Tyler, Texas, BASIS FOR RECOMMENDATION: (Amplify und				
	Promotion (Indicate from				
	Serious illness (Indicate where confined; if hospital, how long confinement will be.)				
	Death (Indicate next of kin, widow, if any, and children, if any.)				
	Death in family (Indicate relationship.)				
	Editorial or feature article (Indicate whether complimentary or derogatory; also indicate editor, or newspaperman, to be written to, with address and Zip Code.)				
	(X) Appreciation for assistance in Bureau case. Identify case by caption under "Remarks."				
	Other		·		
	REMARKS: (Set forth below a clear, concise specific, omit generalities. If a	, justification for recommendation applicable, include Bureau file num			
	GANGMUR; LESTER LEROY BOWER, JR.; JERRY MAC BROWN (DECEASED) - V PHILLIP BOYCE GOOD (DECEASED) RONALD HOWARD MAYES (DECEASED) BOBBY GLEN TATE (DECEASED) - V EXTORTIONATE CREDIT TRANSACTIO CIVIL RIGHTS; INTERSTATE TRANS OF STOLEN MOTOR VEHICLE; HOBBS OO: DALLAS (1798-97)	- VICTIM; - VICTIM; ICTIM; N; PORTATION	FBI 03483		
	2 - Bureau (2) - DallaSerialize AFK/d li Index (4) File Search	1798-			
	Enc.	1 1412	11-10		

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DL 179B-97

RONALD J. SIEVERT is an Assistant United States Attorney (AUSA) in the Eastern District of Texas (EDT), Tyler, Texas, and in connection with captioned matter was designated as Special Prosecutor by the State of Texas to handle the murder prosecution of LESTER LEROY BOWER, JR. in the State District Court, 15th District, Grayson County, Texas, Judge R.C. VAUGHN, Presiding. AUSA SIEVERT has been with the UNITED STATES ATTORNEY'S OFFICE, EDT, since 1983 and previously served as Chief Criminal Prosecutor in Jefferson County, Texas between 1978-1983.

The trial of BOWER arose out of a murder investigation involving the execution style slayings of four people in Sherman, Texas on October 8, 1983. The crime received widespread publicity and when in December, 1983, the local authorities reached an impasse in their investigation, they requested assistance from the FEDERAL BUREAU OF INVESTIGATION (FBI). After consultation with AUSA SIEVERT, it was decided that the FBI could assist the local authorities in their investigation under several theories, including Extortionate Credit Transactions, Civil Rights, Interstate Transportation of a Stolen Motor Vehicle, and the Hobbs Act, and in December, 1983, the FBI entered the case.

Throughout the investigation, which culminated in the trial of BOWER in April, 1984, SIEVERT made himself available to the FBI, local police and prosecutors for advise and counsel. Because of his background as a state prosecutor in Texas, the Grayson County Attorney had him designated as a Special Prosecutor to assist his office in the trial of this case. It was because of SIEVERT's trial experience, scholarship and advocacy that various items of evidence discounted by the Grayson County Attorney as not admissible were effectively introduced into evidence, such as the oral admissions of BOWER to FBI Agents. SIEVERT handled all Federal witnesses at the trial, which comprised over 50% of the testimony at trial, including SAs from the FBI Laboratory, and spent numerous hours with the Federal witnesses in pre-trial preparation. Following the trial, the presiding Judge indicated to SIEVERT that "the testimony of the PBI investigators was very thorough and very impressive. They were great witnesses".

Because of his effectiveness in the courtroom, SIEVERT was also asked to argue the punishment phase of the trial, as the State sought and received the death sentence.

SIEVERT is a highly skilled and tireless prosecutor whose sense of purpose and mission contributed significantly to the successful outcome of the investigation and prosecution of BOWER.

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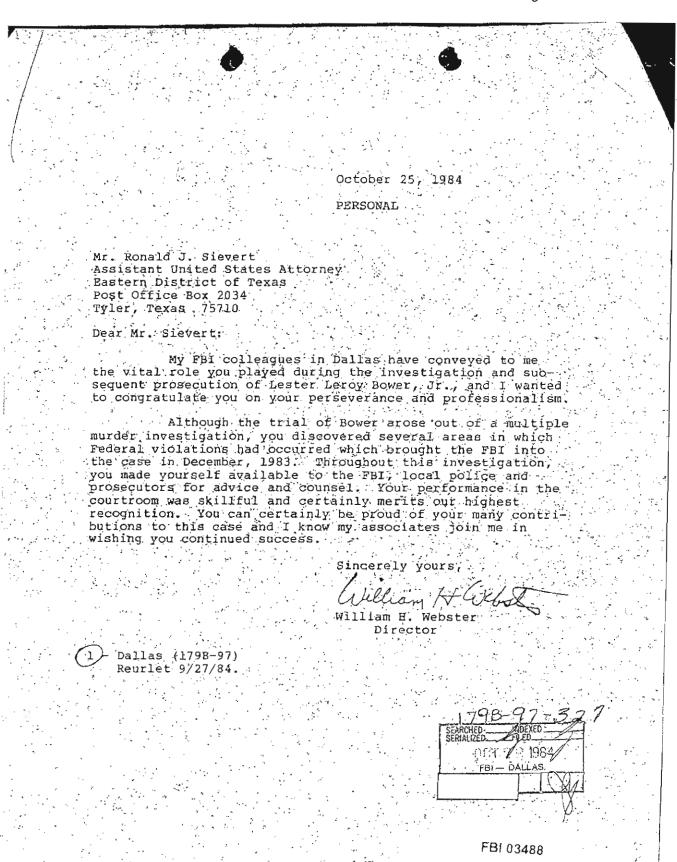
Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 67 of 76

DL 179B-97

RECOMMENDATION:

It is requested that an appropriate letter from the Director, FBI, be sent to AUSA SIEVERT commending him for his outstanding and unique skills as an advocate, his tireless efforts and commendable trial performance in this matter.

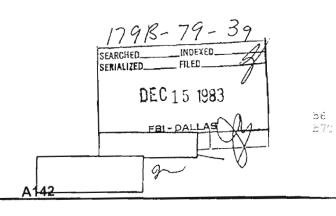
Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 68 of 76



Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 69 of 76 DL 62D-5174 JFB/ear 🛬 The following investigation was conducted by Special Agent b70 On October 11, 1983, was contacted regarding b6 the murders of Jerry Mac Brown, Phillip Boyce Good, Ronald Howard b70 Mayes, and Bobby Glen Tate on the afternoon of October 8, 1983, at an airplane hanger located on the B & B Ranch owned by Tate. Source advised Tate has He resides in a òá Bob Tate (Deceased), has 57C had some dealings with and that in the past, 27D has further stated was involved in "some stuff", stated for two to three weeks rather stated he felt someone was following nim and because or this, had started carrying a gun stated that even though the landing strip at the B & B Ranch was built for the ultralights, "big planes" had also landed there. 52 On October 14, 1983, 'nб has talked about a female named and source feels 57C might possibly Source stated 570 lives in a rexas. On October 24, 1983, source advised has stated that on the day he started to go to but because did not go b70 Above information furnished to the Texas Rangers and Grayson County Sheriff's Office, Sherman, Texas. SEARCHED SERIALIZED NUV 1 FBI 04402

	Case 1:08-cy-00822-ESH Document 17-2 Filed 04/03/09 Page 70 of 76				
	0.436 1.00 03 00022				
•					
	DL 179B-79 JFW/jm <u>1</u>	- 52 570 56 570			
	On November 29, 1983, provided Special Agent with the following information:				
	He attended the Dallas Gun Show on November 26, 1983 and purchased three boxes (each containing 50 rounds per box) of Julio Fiocchi .22 caliber long-rifle sub-sonic ammunition from an ammunition collector known as The source further advised that he is attempting to obtain phone number and will provide it to Agent hen the phone number is obtained.				

b6 b7C b7D



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FD-36 (Şev. 8-26-82)	FBI	•	1	•
· . •	112 414 1111	-	CLASSIFICATION TOP SECRET CONFIDENT UNCLAS EVENTUALS Date 1	TIAL FTO	#0022
	FM FBI DALLAS (62D-5174)	,			
	TO DIRECTOR, FBI PRIORITY	1020\$			
	ATTN: IDENTIFICATION	DIVISION			
	FBI ATLANTA PRIORITY 03-2	5 B			
	FBI NEW YORK PRIORITY 65	554			
	FBI ST. LOUIS PRIORITY 03	15%			
	FBI PHOENIX PRIORITY Office	อ่			
	BT				į.
	UNCLAS				
	UNSUB; JERRY MAC BROWN (DE	CEASED) - VI	CTIM; PHILL	IP BOYCE (DOOD
((DECEASED) - VICTIM; RONAL	D HOWARD MAY	ES (DECEASE	D) - VICT	IM;
	BOBBY GLEN TATE (DECEASED)	- VICTIM; D	OMESTIC POL	ICE COOPER	₹
	ATION; OO: DALLAS				
	RE DALLAS TELETYPE TO	THE BUREAU,	OCTOBER 17	, 1983.	
	FOR INFORMATION OFFICE	SS NOT RECEI	VING RE COM	MUNICATION	1,
,	CAPTIONED VICTIMS ALL W/M,	ALL ULTRALIC	GHT AIRCRAFI	r enthusia	STS
	WERE MURDERED SOMETIME BETY	VEEN THE HOU	RS OF 3;00 I	PM, AND 8:	30
	PM, OCTOBER 8, 1983, AT VIC	TIM TATE'S I	RANCH, THE E	8 & B RANC	H, 97-4
· ·	The Dallas FB: lv	_	62£	5/7	24.4
	~ <i>W</i>				19
	Approved: Transi	nitted 277	Pe	er A	4/ Ni
	3 02 52z	J TO() d(Mamper)	()		I
	Alize sails	7770			
Inde: File_	X			F	BI 04370
Sear	ch		*		

A143

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TRANSMIT VIA: □ Teletype □ Facsimile □	FBI PRECEDENCE: Immediate Priority Routine	CLASSIFICATION: TOP SECRET SECRET CONFIDENTIAL UNCLAS E F T O UNCLAS Date
PAGE TWO DE DL	#0022 UNCLAS (62D~5.	174)
LOCATED APPROXI	MATELY FIVE MILES E	ast of Sherman, Texas, in
SPARCLY POPULAT	ED AREA, VICTIMS G	OOD AND MAYES WERE EACH FORMER
SHERMAN, TEXAS	POLICE OFFICERS, AND	O VICTIM GOOD RECENTLY EM-
PLOYED AS DEPUT	Y SHERIFF, GRAYSON	COUNTY SHERIFF'S DEPARTMENT.
ALL VICTIMS SHO	r execution style i	N THE HEAD WITH .22 CALIBER
BULLET, MORE SP	ECIFICALLY DESCRIBED	OF THE
DALLAS COUNTY C	RIME LABORATORY, AS	BEING A SUBSONIC .22 CALIBER
RIFLE HOLLOW PO	INT ALL LEAD BULLET	, BRASS CASE WITH THE IN-
SCRIPTION ON THE	BASE BEING THAT OF	A SMALL CASE SCRIPT TYPE
LETTER F WITH T	O TEARDROP MARKINGS	RUNNING AWAY FROM THE LETTER
F. THIS PARTIC	ULAR AMMO IS MANUFAC	TURED BY JULIO FIOCCHI, AN
ITALIAN BRAND AN	MUNITION.	•
EXTENSIVE 1	NVESTIGATION BEING	CONDUCTED BY THE GRAYSON
COUNTY SHERIFF'S	DEPT. AND THE TEXA	S RANGERS, AND INFO DEVELOPED
IN THE CASE THAT	AN UNKNOWN INDIVID	UAL CONTACTED VICTIM GOOD
FEW DAYS PRIOR T	O MURDER AND DISCUS	SED PURCHASING ONE OF GOOD'S
ULTRALIGHT AIRCR	AFT. GOOD INDICATE	D TO FAMILY MEMBER THAT CALLER
WAS A "BUYER FRO	M DALLAS", HOWEVER,	TO DATE, EFFORTS TO IDENTIFY
THIS POTENTIAL B	UYER HAVE MET WITH	NEGATIVE RESULTS. AT TIME OF
DISCOVERY OF MUR	DERS, IT WAS ALSO D	ETERMINED TATE'S EAGLE BRAND

FBI 04371

TRANSMIT VIA: ☐ Teletype ☐ Facsimile ☐	PRECEDENCE: Immediate Priority Routine	CLASSIFICATION: TOP SECRET SECRET CONFIDENTIAL UNCLAS E F T O UNCLAS Date
PAGE THREE DE	DL #0022 UNCLAS (621	0-5174)
ULTRALIGHT AIR	CRAFT MISSING FROM I	HANGER.
ON OCTOBE	R 23, 1983,	SUPRA, ADVISED CON-
TACT WITH BING	HAM ARMS, LTD, LOCAT	TED NORCROSS, GEORGIA, DETER-
MINED THAT COM	PANY RECEIVED SHIPME	ENT OF ABOVE DESCRIBED AMMUN-
ITION FROM IGI	, DOMINO CORPORATION	, NEW YORK CITY, AND SUB-
SEQUENTLY SOLD	AMMUNITION TO EUCL	ID AVENUE SALES, LOCATED
IN ATLANTA, GEO	ORGIA, TELEPHONE # 4	104/525-2801. INVESTIGATION
HAS DETERMINED	THAT	
IGI, DOMINO COR	RP., 200 MADISON AVE	., NEW YORK CITY, TELEPHONE
# 212	IS MAJOR IMPORTER	OF THE JULIO FIOCCHI AMMUNITIC
TELEPHO	ONICALLY CONTACTED E	BUREAU AGENT, SHERMAN RA,
ON OCTOBER 25,	1983, AND HE PLEDGE	D FULL COOPERATION IN ID-
ENTIFING ALL CU	ISTOMERS TO WHOM HE	HAS SHIPPED THE JULIO FIOCCHI
AMMUNITION, AND	STATED HE WOULD IM	MEDIATELY BEGIN SEARCHING
HIS RECORDS TO	IDENTIFY CUSTOMERS	RECEIVING THE AMMUNITION.
ON OCTOBER	25, 1983,	TEXAS RANGER, ADVISED
INVESTIGATION H	AS DEVELOPED INFORM	ATION WHICH WOULD MAKE VICTIM
	2 - 2 - 2 - 2 - 2 - 2 - 2 - 2 - 2 - 2 -	DOB
DRIVER	S LICENSE .	SSAN WITH ADDRESS

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Case 1:08-cv-00822-ESH Document 17-2 Filed 04/03/09 Page 74 of 76 FD-36 (Rev. 8-26-82) FB! CLASSIFICATION: PRECEDENCE: TRANSMIT VIA: TOP SECRET ☐ Immediate ☐ Teletype ☐ SECRET ☐ FacsImile Priority ☐ CONFIDENTIAL ☐ Routine ☐ UNCLASEFTO ☐ UNCLAS Date PAGE FOUR DE DL #0022 UNCLAS (DL 62D-5174) TELEPHONE # AS A SUSPECT INSTANT MATTER. NAME NOT INFORMATION DEVELOPED INDICATES THAT KNOWN AT THIS TIME, MAY HAVE HAD SOME b5 b70 IS b7D REPORTEDLY AT THE TIME MAY CURRENTLY BE EMPLOYED AT SOME TYPE OF IN THE AREA AS OR POSSIBLY IT SHOULD BE POINTED OUT THAT VICTIM GOOD LIVED FOR A PERIOD OF TIME IN THE PRESCOTT, ARIZONA, AREA AND WHILE THERE RECEIVED FLIGHT TRAINING AS WELL AS WAS EMPLOYED BY SOME TYPE OF SECURITY TYPE PRIVATE INVESTIGATIVE TYPE SERVICE. RETURNED TO THE SHERMAN, TEXAS, AREA SOMETIME AROUND THE FIRST PART OF 1983, AND SET UP HIS ULTRALIGHT BUSINESS. REQUEST OF THE BUREAU - IDENTIFICATION DIVISION IS REb5 b70 QUESTED TO REVIEW ANY RECORDS REGARDING DOB SSAN AND IF RECORD LOCATED FACSIMILE COPY TO THE DALLAS OFFICE. ATLANTA AT NORCROSS, GEORGIA - CONTACT BINGHAM ARMS, LTD PHONETIC), AND OBTAIN LIST OF CUSTOMERS Transmitted Approved: (Number) (Time) 106 57C

FBI 04373

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RANSMIT VIA: Teletype Facsimile	PRECEDENCE: Immediate Priority Routine	CLASSIFICATION: TOP SECRET SECRET CONFIDENTIAL UNCLAS E F T O UNCLAS Date
PAGE FIVE DE DI	#0022 UNCLAS (DL 6	52D-51747
TO WHOM THAT CO	OMPANY SOLD THE SUBS	SONIC .22 CALIBER JULIO FIOCCHI
ANNUMITION.		
AT ATLANTA	GEORGIA - WILL CON	TACT EUCLID AVENUE SALES, INC.,
TELEPHONE	AND OBTAI	N LIST OF CUSTOMERS TO WHOM
THAT COMPANY SH	IPPED THE SUBSONIC	.22 CALIBER JULIO FIOCCHI
AMMUNITION.		
NEW YORK A	T NEW YORK CITY - W	ILL CONTACT
DBA IGI, DOMINO	CORP., 200 MADISON	AVE., TELEPHONE # 212
AND OBTAIN LIST	OF CUSTOMERS TO WH	OM THAT COMPANY SHIPPED THE
SUBSONIC .22 ÇA	LIBER JULIO FIOCCHI	AMMUNITION, AND ALSO OBTAIN
ANY BACKGROUND	INFORMATEON REGARDI	ng the ammunition and names
OF OTHER INDEVI	DUALS OR COMPANIES	DISTRIBUTING THIS AMMUNITION,
PHOENIX AT	PRESCOTT, ARIZONA	- WILL CONDUCT CREDIT AND
CRIMINAL CHECKS	AND CONTACT LOGICAL	L INFORMANTS IN EFFORT TO
	JND INFORMATION REG	
VICTIM PHILLIP	GOOD, NOTING THAT	RESIDES IN
THE PRESCOTT ARE	EA AND GOOD LIVED TH	HERE PRIOR TO MOVING TO
SHERMAN, TEXAS.	IT SHOULD BE POINT	ED OUT THAT TWO DAYS AFTER
THE BURIAL OF GO	OOD,	

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FRANSMIT VIA: ☐ Teletype ☐ Facsimile	PRECEDENCE: Immediate Priority	CLASSIFICATION: TOP SECRET SECRET	
]	☐ Routine	☐ CONFIDENTIAL ☐ UNCLAS E F T O ☐ UNCLAS ☐ Date	
PAGE SIX DE DI	#0022 UNCLAS (DL	620-5174)	
,	PHO	ENIX ALSO ATTEMPT TO DEVELO	OP
DESCRIPTIVE DA	ATA AND BACKGROUND	CONCERNING NAI	Œ
UNKNOWN.			
ST. LOUIS	S AT ST. LOUIS, MIS	SOURI - CONTACT THE U. S.	
MILITARY RECOF	DS CENTER AND OBTA	IN BACKGROUND INFORMATION	
REGARDING	SSA	N , AND PHILLIP	
BOYCE GOOD, SS	AN 462-94-3666.		
	ARMED AND DA	NGEROUS	
BT			
#0022		•	
NNNN			
		•	
			•
	•		

FBI 04375

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UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

ANTHONY C. ROTH,)
Plaintiff,)
v.) Civil Action No. 08-822 (ESH)
UNITED STATES DEPARTMENT OF JUSTICE,)))
Defendant.)))

MEMORANDUM OPINION

In this action under the Freedom of Information Act ("FOIA"), 5 U.S.C. § 552, Plaintiff
Anthony Roth challenges the response of the Federal Bureau of Investigation ("FBI") to his
request for records on behalf of his client, Lester Leroy Bower, Jr. Having produced numerous
documents to Mr. Roth, the FBI now moves for summary judgment as to those documents which
it has withheld in part or in their entirety [Dkt. No. 15]. The issues before the Court are: 1)
whether the FBI properly invoked various exemptions under FOIA to withhold and redact certain
responsive documents; and 2) whether the FBI properly refused to process certain of Mr. Roth's
requests regarding third parties. Upon consideration of the parties' submissions and the entire
record, including the Court's *in camera* review of the documents at issue, the Court will grant in
part and deny in part the FBI's motion for summary judgment.

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BACKGROUND

Mr. Roth is an attorney representing Mr. Bower, who was convicted in April 1984 of four murders committed in Texas in 1983 and is on death row. (Compl. ¶¶ 4, 6.) The FOIA requests at issue were made on January 3, 2008, and sought information related to the murders and subsequent investigation. (Pl.'s Mem. in Opp. to Def.'s Mot. for Summ. J. and In Support of Cross Mot. for a More Particularized *Vaughn* Index or *In Camera* Review of Withheld and Redacted Documents ["Pl.'s Opp."] at 7.)

One of Mr. Roth's January 3, 2008 requests sought documents relating to persons who have been identified by witnesses as having committed the 1983 murders, and the other called for documents containing information about the FBI investigation that led to Mr. Bower's arrest, conviction, and sentencing. (Pl.'s Opp. at 4, 7.) Mr. Roth also served a FOIA request on the Executive Office for United States Attorneys ("EOUSA"), seeking documents related to the investigation of Mr. Bower. (Pl.'s Opp at 7.)

The FBI responded to Mr. Roth's first January 2008 FOIA request, concerning individuals identified by witnesses as having committed the 1983 murders, by stating that the request could not be processed without proof of death of or a privacy waiver from the named

¹ Several FOIA requests were submitted to the FBI by Mr. Roth and another member of his firm prior to January 2008. Mr. Roth's complaint specifically challenges only the responses of the FBI to his January 2008 FOIA requests. (Compl. ¶¶ 12–31; June 12, 2008 Status Rep. at 5.)

² Specifically, the first request sought information pertaining to: 1) Jerry Buckner; 2) Brett ("Bear") Leckie; 3) Chestley ("Ches") Galen Gordon (Social Security Number xxx-xx-3406; Date of Birth xx/xx/54; 4) Lynn Langford (Social Security Number xxx-xx-0758); and 5) Robert ("Rocky") T. Ford (Social Security Number xxx-xx-9361). (Decl. of David M. Hardy ["Hardy Decl."] ¶ 8.) The second request called for documents regarding the following topics: 1) FBI Field Office File DL 179B-97, Volume I, Serials 1-40; 2) FBI Field Office File DL 179B-97, Volume III, Serials 112-199; 4) FBI Field Office File DL 179B-97, Volume IV, Serials 200-305; 5) FBI Field Office File DL 179B-97, Volume V, Serials 306-__; 6) FBI Field Office File DL 179B-97, Volume Number 1A; 7) FBI Field Office File DL 179B-97, Volume 1B; 8) FBI Headquarters File HQ 163-18573; 9) FBI File DL 62D-5174; and 10) FBI File 95-259626. (Id. ¶ 9.)

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individuals. (June 12, 2008 Status Rep. at 6.) Subsequently, Mr. Roth provided the FBI with proof of death of one of the individuals, Mr. Leckie, and the FBI processed the request as to him. (Aug. 14, 2009 Joint Status Rep. at 7.) Mr. Roth has since narrowed his request to documents relating to only three of the remaining individuals: Ford, Langford, and Gordon. (*Id.*) The FBI has conducted death searches for each of these individuals, and it appears that all are alive or may be presumed to be alive. (*Id.* at 8.) The FBI therefore refused to process any searches for documents concerning these individuals, citing their privacy interests. (Second Decl. of David M. Hardy ["Second Hardy Decl."] ¶¶ 22-26.) Count I of Mr. Roth's complaint alleges that the FBI has improperly refused to process this request. (Compl. ¶¶ 32-35.)

In response to Mr. Roth's second January 2008 FOIA request, which sought documents regarding the FBI investigation of the 1983 murders, the FBI agreed to conduct a search for responsive documents but had not released any such documents at the time Mr. Roth filed his complaint. (Pl.'s Opp. at 8; June 12, 2008 Status Rep. at 8.) After a meeting between the parties and status conferences with the Court, the parties agreed that the FBI would reprocess all of the records pertaining to FBI Files HQ 163-18573, DL 179B-97, and DL 62D-5174. (Pl.'s Opp. at 9; Compl. ¶¶ 36-39.) In October 2008, the FBI released to Mr. Roth 1,370 pages of documents (many in redacted form) from the 1,948 pages which had been reviewed. (Hardy Decl. ¶ 34 n.7; Pl.'s Opp. at 9-10.) Mr. Roth then requested the FBI to provide a *Vaughn* index for any documents the agency had withheld in their entirety, as well as for 19 additional documents that the FBI had previously produced. (Hardy Decl. ¶35.) The FBI provided Mr. Roth with a list of withheld material and corresponding descriptions in the declaration of David M. Hardy of the FBI. (Mem. of P. & A. in Support of Def.'s Mot. for Summ. J. ["Def.'s Mem."] at 4; Pl.'s Opp. at 14-15.) At the same time, the FBI filed for summary judgment, arguing that it had properly

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redacted and withheld information pursuant to various Privacy Act and FOIA exemptions and that all reasonably segregable, non-exempt material had been released. (*Id.* at 11-32; 44.)

After the filing of the FBI's motion for summary judgment and subsequent briefing by both parties, the FBI released an additional 179 pages of responsive documents, as well as four pages of sample documents representative of another 92 pages. (Aug. 14, 2009 Joint Status Rep. at 1.) Following a series of meetings between the parties and status conferences with the Court, the parties narrowed the current dispute to: 1) 40 pages of responsive documents withheld by the FBI in their entirety; 2) redactions on two pages of documents released by the FBI to Mr. Roth on August 10, 2009; and 3) redactions on 24 pages of documents previously released to Mr. Roth. (*Id.* at 1.) Mr. Roth requested an *in camera* review by the Court to ensure that the FBI has properly redacted or withheld information pursuant to FOIA. (*Id.* at 1.) On August 19, 2009, this Court ordered the FBI to produce the documents still at issue for *in camera* review.³

Having now reviewed the 66 documents produced by the FBI, the Court finds that, with minor exceptions, the FBI has properly withheld the documents under FOIA. The Court further finds that the FBI has properly invoked FOIA Exemptions 6 and 7(C) in refusing to conduct searches for documents pertaining to third parties without proof of death or privacy waivers. Therefore, the Court grants the FBI's motion for summary judgment in part.

³ Mr. Roth's third January 2008 FOIA request to the EOUSA discussed in Count III of the complaint, was not addressed in the parties' briefs and, according to their status report, is no longer at issue. (Aug. 14, 2008 Joint Status Rep. at 1; see also Pl.'s Opp. at 35.)

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ANALYSIS

I. FOIA: General Principles and Standard of Review

FOIA reflects a "general philosophy of full agency disclosure unless information is exempted under clearly delineated statutory language." *Dep't of the Air Force v. Rose*, 425 U.S. 352, 360-61 (1976) (quoting S. Rep. No. 890813 (1965)). Thus, federal agencies must make their records promptly available to any person who makes a proper request for them unless the agency establishes that the information is appropriately withheld under one or more of the nine exemptions set forth in the statute. *See* 5 U.S.C. § 552(a)-(b). The nine exemptions are exclusive and should be narrowly construed. *Rose*, 425 U.S. at 361. When a challenge is made to an agency's decision to withhold information, the "burden is on the agency to sustain its action," and the district court is instructed to "determine the matter de novo." 5 U.S.C. § 552(a)(4)(B). Even if some of the requested records contain exempt information, "the agency must still release 'any reasonably segregable portion' after deletion of the nondisclosable portions." *Oglesby v. U.S. Dep't. of Army*, 79 F.3d 1172, 1176 (D.C. Cir. 1996) (quoting 5 U.S.C. § 552(b)).

"At the same time, of course, it must be recognized that FOIA represents a carefully considered balance between the right of the public to know what their government is up to and the often compelling interest that the government has in keeping certain information private, whether to protect particular individuals or the national interest as a whole." *Am. Civil Liberties Union v. FBI*, 429 F. Supp. 2d 179, 186-87 (D.D.C. 2006). "As such, the exemptions must be given 'meaningful reach and application,'" *id.* at 187 (quoting *John Doe Agency v. John Doe Corp.*, 493 U.S. 146, 152 (1989)), as they "represent[] the congressional determination of the

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types of information that the Executive Branch must have the option to keep confidential, if it so chooses." *Rose*, 425 U.S. at 361.

"FOIA cases appropriately may be decided on motions for summary judgment."

Bigwood v. U.S. Agency for Int'l Dev., 484 F. Supp. 2d 68, 73 (D.D.C. 2007). In deciding whether information has been properly withheld under FOIA exemptions, the Court may rely on affidavits or declarations from the agency. See SafeCard Servs., Inc. v. S.E.C., 926 F.2d 1197, 1200 (D.C. Cir. 1991). Alternatively or in addition to such affidavits, the reviewing court "may examine the contents of such agency records in camera to determine whether such records or any part thereof shall be withheld under any of the exemptions." 5 U.S.C. § 552(a)(4)(B). But "whether the Court relies on affidavits or declarations, an in camera review of the documents, or ... both, an agency must demonstrate that 'each document that falls within the class requested either has been produced, is unidentifiable, or is wholly [or partially] exempt from the Act's inspection requirements." Bigwood, 484 F. Supp. 2d at 73 (second alteration in original) (quoting Goland v. CIA, 607 F.2d 339, 352 (D.C. Cir. 1978)).

In the instant case, the FBI has claimed FOIA Exemptions 2, 6, 7(C), and 7(D) in declining to produce part or all of the 66 documents at issue and in refusing to confirm or deny the existence of documents containing information about third parties Ford, Langford, and Gordon.

II. Exemption 2

Exemption 2 of FOIA excepts from disclosure matters "related solely to the internal personnel rules and practices of an agency." 5 U.S.C. § 552(b)(2). The exemption "applies to material 'used for predominantly internal purposes." *Schiller v. NLRB*, 964 F.2d 1205, 1207 (D.C. Cir. 1992) (quoting *Crooker v. Bureau of Alcohol, Tobacco & Firearms*, 670 F.2d 1051,

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1073 (D.C. Cir. 1981)). "If the threshold test of predominant internality is met, an agency may withhold the material 'by proving that either [1] disclosure may risk circumvention of agency regulation, or [2] the material relates to trivial administrative matters of no genuine public interest." *Id.* (quoting *Schwaner v. Dep't of Air Force*, 898 F.2d 793, 794 (D.C. Cir. 1990)). "Predominantly internal documents the disclosure of which would risk circumvention of agency statutes and regulations are protected by the so-called 'high 2' exemption[, and] predominantly internal documents that deal with trivial administrative matters fall under the 'low 2' exemption." *Id.*

The FBI has invoked Exemption 2 with respect to four documents, all of which were reviewed *in camera*. Based on its review of these documents, the Court finds that the material withheld under Exemption 2 relates to the internal practices of the FBI, specifically the use of confidential source symbol numbers. (Hardy Decl. at 17.) Mr. Roth has not asserted any specific challenge to the information withheld under Exemption 2, and the Court is convinced that such information is administrative in nature and is of no genuine public interest. *See Lesar v. U.S. Dep't of Justice*, 636 F.2d 472, 485-86 (D.C. Cir. 1980); *Branch v. FBI*, 658 F. Supp. 204, 208 (D.D.C. 1987) ("There is no question that [source symbols and file numbers are] trivial and may be withheld as a matter of law under Exemption 2."). The FBI has therefore met its burden of establishing the applicability of Exemption 2 with respect to these documents.

⁴ The Court reviewed documents Roth/Bower 76, 108, 112, and 457, each of which contained information withheld under Exemption 2. (Def.'s Mem. at 17.)

⁵ Mr. Roth earlier challenged certain information related to polygraphs that the FBI at one time withheld in part under Exemption 2. (Pl.'s Opp. at 18; Pl.'s Reply Mem. In Support of Cross Mot. For a More Particularized *Vaughn* Index or *In Camera* Review of Withheld and Redacted Documents at 6.) This dispute is no longer before the Court.

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III. Exemptions 6 and 7(C)

Exemption 6 permits withholding of "personnel and medical files and similar files the disclosure of which would constitute a clearly unwarranted invasion of personal privacy." 5

U.S.C. § 552(b)(6). Exemption 7(C) protects from disclosure "records or information compiled for law enforcement purposes but only to the extent that the production of such law enforcement records or information . . . could reasonably be expected to constitute an unwarranted invasion of personal privacy." 5 U.S.C. § 552(b)(7)(C). In order to evaluate the propriety of withholding information based on privacy concerns, "the court must balance the privacy interests involved against the public interest in disclosure." *Safecard Servs., Inc.*, 926 F.2d at 1205; *see also Lesar*, 636 F.2d at 486 n.80 (a court must "balance the conflicting interests and values involved" when reviewing Exemptions 6 and 7(C)).

The FBI has invoked Exemptions 6 and 7(C) to justify the withholding of 40 documents in their entirety and the redacting of an additional 26 pages of documents, all of which were reviewed *in camera*. The agency asserts that these documents contain the names and

⁶ The Court reviewed documents Roth/Bower 118, 30-31, 781, 1072-1074, 1080, 1088, 1097-1109, 1111-1114, 1117, 1119-1120, 1123, 1134-1135, 1137-1138, 1493-1494, 1496-1497, 1538-1539, 883, 1275, 46-47, 76, 108, 92-93, 98-101, 477-478, 111-113, 128, 129-130, 205-207, 254, 256, and 457, each of which contained information withheld under Exemptions 6 and 7(C). (Def.'s Mem. at 27-33.) In all cases in which the FBI asserted Exemption 6, it also asserted Exemption 7(C). (Id.) Exemption 7(C)'s privacy language is "broader than the comparable language in Exemption 6" U.S. Dep't of Justice v. Reporters Comm. for Freedom of the Press, 489 U.S. 749, 756 (1989). As such, "the standard for evaluating a threatened invasion of privacy interests resulting from the disclosure of records compiled for law enforcement purposes is somewhat broader than the standard applicable to personnel, medical, and similar files." Id. The FBI asserts that all of the documents currently at issue relate to a 1983 murder case in which the FBI assisted local authorities with the investigation. (Def.'s Mem. at 25.) The Court agrees that these documents were compiled for law enforcement purposes. As such, the Court assessed the FBI's claims with respect to these documents under Exemption 7(C), since material not protected by Exemption 7(C) would similarly fall outside of the more limited protection provided by Exemption 6.

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identifying information of local law enforcement employees;⁷ third parties merely mentioned in FBI records;⁸ state, local, and non-FBI federal government personnel;⁹ third parties of investigative interest;¹⁰ third parties who provided information to the FBI;¹¹ and commercial institution personnel.¹² The FBI bears the burden of establishing that the balance between any private interest in withholding this information on the one hand and the public interest in disclosure of that information on the other tips in favor of privacy, thereby justifying the withholding of the requested material under the asserted exemptions. 5 U.S.C. § 552(a)(4)(B). It is Mr. Roth's burden to support his claim that the public interest will be served by the disclosure of the specific information being withheld. *King v. U.S. Dep't of Justice*, 830 F.2d 210, 234 (D.C. Cir. 1987).

Despite its stated goal of agency disclosure, Congress "underst[ood] that disclosure of records containing personal details about private citizens can infringe significant privacy

⁷ The FBI asserts that such information is redacted from documents Roth/Bower 46, 97-98, 108, 111-113, 206, and 254. (Def.'s Mem. at 27.)

⁸ The FBI asserts that such information is redacted from documents Roth/Bower 47, 93, 108, 112, 128, 130, 205-207, 256, 457, and 477-478. (Def.'s Mem. at 28-29.)

⁹ The FBI asserts that such information is redacted from document Roth/Bower 46. (Def.'s Mem. at 29.)

¹⁰ The FBI asserts that such information is redacted from documents Roth/Bower 30-31, 46-49, 91-93, 98-101, 108, 111-113, 128-130, and 206-207. It also asserts that such information necessitates the complete withholding of documents Roth/Bower 781, 1072-1074, 1080, 1088, 1097-1109, 1111-1114, 1117, 1119-1120, 1123, 1134-1135, 1137, 1138, 1493-1494, 1496-1497, and 1538-1539. (Def.'s Mem. at 29-30.)

¹¹ The FBI asserts that such information is redacted from documents Roth/Bower 76, 92, 98-99, 108, 111-113, 129, 254, 256, 457, 477, and 1275. It also asserts that such information necessitates the complete withholding of document Roth/Bower 1538. (Def.'s Mem. at 31-32.)

¹² The FBI asserts that such information is redacted from documents Roth/Bower 46-47, 457, and 883. (Def.'s Mem. at 32-33.)

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interests." Reporters Comm., 489 U.S. at 766. Further, "the mention of an individual's name in a law enforcement file will engender comment and speculation and carries a stigmatizing connotation," and the "privacy interests of the persons mentioned in [] investigatory files do not necessarily diminish with the passage of time." Branch, 658 F. Supp. at 209. Thus, "Exemption 7(C) 'affords broad[] privacy rights to suspects, witnesses, and investigators." Safecard Servs., Inc., 926 F.2d at 1205 (quoting Bast v. Dep't of Justice, 665 F.2d 1251, 1254 (D.C. Cir. 1981)). "Absent exceptional circumstances, the balance [under Exemption 7(C)] categorically favors withholding the names and addresses of third parties." Mays v. DEA, 234 F.3d 1324, 1327 (D.C. Cir. 2000). Accordingly, there is a significant privacy interest in the names and identifying information of parties contained in the FBI files at issue.

Exemption 7(C) requires a FOIA requester to "show that the public interest sought to be advanced [by disclosure] is a significant one, an interest more specific than having the information for its own sake." *Nat'l Archives and Records Admin. v. Favish*, 541 U.S. 157, 172 (2004). Also, a requester must show that the information sought is "likely to advance that interest," or the invasion of privacy is unwarranted. *Id.* "[T]he only relevant 'public interest in disclosure' to be weighed" by the Court is "the extent to which disclosure would serve the 'core purpose of the FOIA,' which is 'contribut[ing] significantly to public understanding of the operations or activities of the government." *U.S. Dep't of Defense v. FLRA*, 510 U.S. 487, 495 (1994) (quoting *Reporter's Comm.*, 489 U.S. at 775).

Mr. Roth suggests the FBI failed to produce "material and exculpatory information" about the murders for which Mr. Bower was convicted and contends that disclosure of information contained in the withheld and redacted files would serve the public interest "in knowing whether the U.S. Attorney's Office and the FBI ignored exculpatory evidence in an

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attempt to obtain a conviction and a sentence of death." (Pl.'s Opp. at 28.) Essentially, Mr. Roth alleges that the FBI did not disclose exculpatory evidence that he believes should have been produced at Mr. Bower's trial under *Brady v. Maryland*, 373 U.S. 83 (1963). But it is well-established that the FBI is not "required by FOIA to forego a statutory exemption for a document in its possession because the document has been identified as possibly exculpatory," as "[j]udicial process is available, both pre-trial and post-trial, for these purposes." *Johnson v. U.S. Dep't of Justice*, 758 F. Supp. 2, 5 (D.C. Cir. 1991). And, Mr. Bower's personal interest in obtaining potentially exculpatory documents in order to attack his conviction "does not count in the calculation of public interest." *Oguaju v. U.S.*, 288 F.3d 448, 450 (D.C. Cir. 2002), *vacated and remanded on other grounds*, 541 U.S. 970 (2004), *reinstated*, 378 F.3d 1115 (D.C. Cir. 2004); *see also Engelking v. DEA*, 119 F.3d 980, 980-81 (D.C. Cir. 1997); *Johnson*, 758 F. Supp. at 5; *Neely v. FBI*, 208 F.3d 461, 464 (4th Cir. 2000).

As to Mr. Roth's assertion that there is a public interest in uncovering alleged wrongdoing by the FBI in failing to disclose possibly exculpatory information, he has not presented sufficient evidence for the Court to question the FBI's performance of its duties. "[U]nless there is compelling evidence that the agency denying the FOIA request is engaged in illegal activity, and access to the names of private individuals appearing in the agency's law enforcement files is necessary in order to confirm or refute that evidence, there is no reason to believe that the incremental public interest in such information would ever be significant."

Safecard Servs., 926 F.2d at 1205-06. Mr. Roth's allegation that 25 years ago the FBI failed to produce what he and Mr. Bower now believe is exculpatory material, based on evidence they have developed since the trial, is inadequate. "[W]here there is a privacy interest protected by Exemption 7(C) and the public interest being asserted is to show that responsible officials acted

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negligently or otherwise improperly in the performance of their duties, the requester must establish more than a bare suspicion in order to obtain disclosure." Favish, 541 U.S. at 174. Moreover, even assuming arguendo that the records requested by Mr. Roth would reveal that the FBI improperly failed to disclose exculpatory documents to Mr. Bower, "exposing a single garden-variety act of misconduct would not serve FOIA's purpose of showing 'what the Government is up to." Oguaju, 288 F.3d at 451 (quoting Reporters Comm., 489 U.S. at 780). Mr. Roth's claim that the FBI withheld exculpatory material falls short of the compelling evidence needed to counterbalance the privacy interests at issue.

Several documents withheld under Exemptions 6 and 7(C) merit further discussion. The FBI withheld in their entirety surveillance photographs 13 of third-party individuals on the grounds that the photographs included names of and/or identifying information about third parties of investigative interest. (Def.'s Mem. at 29-30.) Having reviewed the copies of these photographs, the Court is unable to discern any identifying information in the copies of the following documents: Roth/Bower 1073-1074, 1080, 1088, 1098, 1099, 1100, 1106, 1108, 1111, 1113, 1114, 1117, 1119, 1120, 1123, 1134, 1135, and 1137. The Court recognizes that the lack of identifying details in the copies of the photographs which have been provided may be due to poor photocopying, and that the actual photographs may contain such information. If so, the photographs were properly withheld. If the copies reviewed by the Court are in fact accurate reflections of the photographs as they exist in the FBI's files, the Court finds that no privacy interest is protected by withholding them, and the FBI must produce these 19 photographs to plaintiff within 20 days of entry of this Order.

¹³ These documents are Roth/Bower 1072-1074, 1080, 1088, 1097-1109, 1111-1114, 1117, 1119-1120, 1123, 1134-1135, 1137, and 1138.

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The FBI also produced a redacted version of Roth/Bower 205, asserting that the redacted material contains names and/or information that would identify third parties. (Def.'s Mem. at 28-29.) The second paragraph of this page has been almost entirely redacted. Similarly, the FBI redacted almost all of the first full paragraph of Roth/Bower 206, claiming it contains material that identifies local law enforcement and third parties. (Def.'s Mem. at 27-30). The Court finds that in both paragraphs, there is non-exempt, segregable information, the disclosure of which could not "reasonably be expected to constitute an unwarranted invasion of personal privacy." 5 U.S.C. § 552(b)(7)(C). This material should be produced. Accordingly, the Court orders the FBI to provide Mr. Roth with revised versions of Roth/Bower 205 and 206, redacting only those portions identified by the Court in the accompanying *In Camera* Order to Defendant, within 20 days of entry of this Order.

Other than the copied photographs which the Court has identified and the portions of Roth/Bower 205-206 which have been discussed above, Mr. Roth has not demonstrated how the disclosure of names and other identifying information would serve the public interest, and the Court's *in camera* review of the information withheld by the FBI under Exemptions 6 and 7(C) indicates no such interest. The Court also confirms that, with the exception of Roth/Bower 205-206, the FBI has produced all segregable, non-exempt information. 5 U.S.C. § 552(b). Thus, the FBI has met its burden of establishing the applicability of Exemptions 6 and 7(C) with respect to these documents.

IV. Exemption 7(D)

Exemption 7(D) permits the withholding or redacting of law enforcement records where disclosure "could reasonably be expected to disclose the identity of a confidential source . . . and, in the case of a record or information compiled by a criminal law enforcement authority in the

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course of a criminal investigation . . . information furnished by a confidential source." 5 U.S.C. § 552(b)(7)(D). "A threshold question presented by a claim under Exemption 7(D) is whether the documents were gathered for law enforcement purposes," *Hall v. U.S. Dep't of Justice*, 26 F. Supp. 2d 78, 80 (D.D.C. 1998), which the Court has found to be true as to all documents at issue here, as they were assembled by the FBI in the course of a criminal investigation. (Def.'s Mem. at 25.)

Under Exemption 7(D), the pertinent question is "whether the particular source spoke with an understanding that the communication would remain confidential." *U.S. Dep't of Justice v. Landano*, 508 U.S. 165, 172 (1993). As such, the Court must determine whether the sources named or providing withheld material were in fact confidential. "[A] source is confidential within the meaning of Exemption 7(D) if the source provided information under an express assurance of confidentiality or in circumstances from which such an assurance could be reasonably inferred." *Id.* (internal quotation omitted). A source is not presumed confidential merely because of his or her cooperation with a federal law enforcement agency, and the FBI must point to more "narrowly defined circumstances" that support an inference of confidentiality. *Id.*; *see also Billington v. U.S. Dep't of Justice*, 233 F.3d 581, 584 (D.C. Cir. 2000) (*Landano* requires a "particularized justification" of implied confidentiality). Circumstances that may indicate implied confidentiality include whether the informant was paid, the informant's relationship with the agency, the character of the crime at issue, and the source's relationship to the crime. *Landano*, 508 U.S. at 179.

The FBI has invoked Exemption 7(D) with respect to the redactions on 16 pages of documents. The agency states that these documents contain information provided by and/or

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identifying data concerning local law enforcement agencies;¹⁴ third parties under an "implied" assurance of confidentiality;¹⁵ confidential source symbol numbers;¹⁶ source symbol numbered informants;¹⁷ and third parties under an "express" assurance of confidentiality.¹⁸ (Def.'s Mem. at 38-42.) After reviewing these documents,¹⁹ the Court is satisfied that the majority of the material withheld under Exemption 7(D) was provided to the FBI pursuant to express assurances of confidentiality or under circumstances strongly implying that an assurance of confidentiality was understood.

Only one document in this group merits further discussion. Document Roth/Bower 112 contains material protected by Exemptions 2, 6, 7(C), and 7(D). Specifically, the FBI has redacted most of the second paragraph on the grounds that it contains material provided by a source who was expressly promised confidentiality. (Def.'s Mem. at 41-42.) However, after reviewing the document and the preceding page, the Court is unable to determine what, if any, material in this part of the document came from such a source. While any names and/or other identifying information protected by Exemptions 6 and 7(C) are properly withheld, the Court finds that the document contains other, segregable material that should be produced. The Court orders the FBI to provide Mr. Roth with a revised version of Roth/Bower 112, redacting only

¹⁴ These documents are Roth/Bower 206-207. (Def.'s Mem. at 39.)

¹⁵ These documents are Roth/Bower 206-207, 254, and 256. (Def.'s Mem. at 40.)

¹⁶ These documents are Roth/Bower 76, 108, 112, and 457. (Def.'s Mem. at 41.)

¹⁷ These documents are Roth/Bower 76, 108, and 457. (Def.'s Mem. at 41.)

¹⁸ These documents are Roth/Bower 98-99, 111-113, 129, and 477. (Def.'s Mem. at 42.)

¹⁹ These documents are Roth/Bower 76, 98-99, 108, 111-113, 129, 206-207, 254, 256, 457, and 477. (Def.'s Mem. at 39-42.)

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those portions identified by the Court in the accompanying *In Camera* Order for Defendant within 20 days of entry of this Order.

V. Requests for Searches of Third Parties

The final issue before the Court concerns Mr. Roth's FOIA request for documents relating to three third parties: Messrs. Ford, Langford, and Gordon. The FBI argues that such documents and the fact of their existence in FBI investigative files are protected from disclosure by the Privacy Act²⁰ and under Exemptions 6 and 7(C). (Reply and Opp. to Pl.'s Cross Mot. ["Def.'s Reply"] at 28.) The agency has thus "glomarized" Mr. Roth's third party request by refusing to confirm or deny the existence of responsive records to protect the privacy interests of the named individuals. (Def.'s Reply at 31.) Because Mr. Roth has not obtained privacy waivers from Messrs. Ford, Langford, and Gordon, and because it may be presumed that each of these individuals is still alive, the Court agrees that information about them, including the existence of their names in FBI criminal investigative files, is protected from disclosure.

Mr. Roth contends that the FBI's "Glomar" response is improper because the government should not categorically deny a FOIA request unless confirming or denying the existence of the records sought would associate the individual named in the request with criminal activity. (Pl.'s Opp. at 36.) But confirming the existence of records relating to Messrs. Ford, Langford, and Gordon in FBI files would do just that. The FBI states that any information responsive to Mr. Roth's request is reasonably likely to be contained in criminal investigative files of the FBI's

²⁰ The Privacy Act prohibits an agency from disclosing "any record which is contained in a system of records by any means of communication to any person, or to another agency, except pursuant to a written request by, or with the prior written consent of, the individual to whom the record pertains," unless the record falls within one of 12 listed exemptions. 5 U.S.C. § 552a(b). One of the exemptions includes the necessary disclosure of records under FOIA, which requires the Court to determine whether the requested documents fall within one or more of the FOIA exemptions, as the FBI argues they do. (Def.'s Reply at 29-30.)

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Central Records System, and that no other record system within the FBI would reasonably contain information about these individuals. (Second Hardy Decl. ¶ 24; Hardy Decl. ¶ 37-42.)

Mr. Roth has provided no evidence or argument that the FBI's position is incorrect. Indeed, Mr. Roth asserts that these parties have been identified by witnesses as having committed the 1983 murders and refers to them as the "real perpetrators." (Pl.'s Opp. at 7.) To the extent that Mr. Roth believes information about Messrs. Ford, Langford, and Gordon exists, he believes it to be part of criminal investigative files. For the FBI to confirm that it maintains records relating to these individuals would thus associate them with criminal activity.

As for the privacy interests at stake, "persons involved in FBI investigations—even if they are not the subject of the investigation—'have a substantial interest in seeing that their participation remains secret." *Fitzgibbon v. CIA*, 911 F.2d 755, 767 (D.C. Cir. 1990) (quoting *King*, 830 F.2d at 233). "Exemption 7(C) takes particular note of the strong interest of individuals, whether they be suspects, witnesses, or investigators, in not being associated unwarrantedly with alleged criminal activity." *Id.* (internal quotation omitted). It is irrelevant that 25 years have passed since the 1983 murders and investigation, as the passage of time does not necessarily diminish privacy interests. *Branch*, 658 F. Supp. at 209. Mr. Roth has presented no evidence or change in circumstance to suggest that Mr. Ford, Mr. Langford, and Mr. Gordon have less of an interest in keeping their possible involvement in FBI investigations private now than they would have had in 1983.

Mr. Roth contends that Messrs. Ford, Langford, and Gordon have a diminished privacy interest in the fact that their names may have been mentioned in FBI investigative files because these individuals have long criminal histories. (Pl.'s Opp. at 37.) The Court disagrees. That these individuals may have been convicted of other offenses does not negate their interest in

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keeping their involvement, if any, in the investigation of different crimes secret. Their privacy interest in personal information that is not publicly available does not disappear because other information is publicly available. *See Reporter's Comm.*, 489 U.S. at 764 (acknowledging privacy interest in confidential criminal "rap sheet" even where information contained in document could be found in public records).

Even if Mr. Roth is correct and the privacy interests of Mr. Ford, Mr. Langford, and Mr. Gordon are diminished, their interests must still be weighed against the public interest in releasing documents responsive to Mr. Roth's request. For the reasons discussed above, the Court finds that there is no public interest in the release of these documents, if they exist. Mr. Roth seeks documents concerning these third parties because he believes that they are the "real killers" of the victims in the 1983 murders, not Mr. Bower, and he is seeking to overturn Mr. Bower's conviction. But Mr. Roth's and Mr. Bower's personal stake in the records does not establish a public interest, *Oguaju*, 288 F.3d at 450, and Mr. Roth has provided no evidence that the disclosure of documents concerning Messrs. Ford, Langford, and Gordon will "contribut[e] significantly to public understanding of the operations or activities of the government," *FLRA*, 510 U.S at 495 (quoting *Reporters Comm.*, 489 U.S. at 775). The purpose of FOIA "is not fostered by disclosure of information about private citizens that is accumulated in various governmental files but that reveals little or nothing about an agency's own conduct." *Reporter's Comm.*, 489 U.S. at 773. As such, the FBI properly refused to search for documents relating to Messrs. Ford, Langford, and Gordon absent privacy waivers or proof of death.

CONCLUSION

Based on its *in camera* review of 66 documents, the briefs of the parties, the FBI's Vaughn index, and the declarations from Mr. Hardy, the Court will grant the FBI's motion for Case 1:08-cv-00822-ESH Document 27 Filed 09/23/09 Page 19 of 19

summary judgment with the exception of documents Roth/Bower 112 and 205-206, which the FBI must produce to Mr. Roth as set forth in the accompanying *In Camera* Order to Defendant, and documents Roth/Bower 1073-1074, 1080, 1088, 1098, 1099, 1100, 1106, 1108, 1111, 1113, 1114, 1117, 1119, 1120, 1123, 1134, 1135, and 1137, which the FBI must produce to Mr. Roth if the agency's photographs contain no more detail than is in the copies provided to the Court. A separate Order and an *In Camera* Order to Defendant accompany the Memorandum Opinion.

/s/
ELLEN SEGAL HUVELLE
United States District Judge

Date: September 23, 2009

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UNITED STATES DISTRICT COURT FOR THE DISTRICT OF COLUMBIA

ANTHONY C. ROTH,)
Plaintiff,)
v.) Civil Action No. 08-822 (ESH)
UNITED STATES DEPARTMENT OF JUSTICE,)))
Defendant.)))

ORDER

For the reasons stated in the accompanying Memorandum Opinion, it is hereby ORDERED that the FBI's motion for summary judgment [Dkt. 15] is GRANTED IN PART and DENIED IN PART; and it is

FURTHER ORDERED that within 20 days of the date of this Order, the FBI must produce portions of documents Roth/Bower 112, 205, and 206 to Plaintiff Anthony Roth as described in the accompanying In Camera Order to Defendant; and it is

FURTHER ORDERED that within 20 days of the date of this Order, the FBI must produce documents Roth/Bower 1073-1074, 1080, 1088, 1098, 1099, 1100, 1106, 1108, 1111, 1113, 1114, 1117, 1119, 1120, 1123, 1134, 1135, and 1137 to Mr. Roth if the copies of these documents reviewed by the Court are accurate reflections of the photographs as they exist in the FBI's files.

> ELLEN SEGAL HUVELLE United States District Judge

Date: September 23, 2009

U.S. District Court District of Columbia (Washington, DC) CIVIL DOCKET FOR CASE #: 1:08-cv-00822-ESH

ROTH v. UNITED STATES DEPARTMENT OF JUSTICE

Assigned to: Judge Ellen S. Huvelle

Case in other court: U. S. Court of Appeals - DC Circuit, 09-05428

Cause: 05:552 Freedom of Information Act

Date Filed: 05/12/2008

Date Terminated: 09/24/2009

Jury Demand: None

Nature of Suit: 895 Freedom of Information

Act

Jurisdiction: U.S. Government Defendant

Date Filed	#	Docket Text
10/06/2009		MINUTE ORDER finding as moot <u>30</u> defendant's Motion for Reconsideration. Upon in camera review of the surveillance photographs submitted by defendant, the Court finds that the photographs contain identifying information and thus are appropriately withheld by defendant for the reasons discussed in the Court's September 23, 2009, memorandum opinion. Signed by Judge Ellen S. Huvelle on 10/06/09. (lcesh1) (Entered: 10/06/2009)

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PACER Login:	m10900	Client Code:	70071-097002-0001	
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